107TH CONGRESS 2D SESSION

# H. R. 5013

To amend the Immigration and Nationality Act to bar the admission, and facilitate the removal, of alien terrorists and their supporters and fundraisers, to secure our borders against terrorists, drug traffickers, and other illegal aliens, to facilitate the removal of illegal aliens and aliens who are criminals or human rights abusers, to reduce visa, document, employment, and voting fraud, to reform the legal immigration system, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

June 25, 2002

Mr. Gekas (for himself, Mr. Bartlett of Maryland, Mr. Culberson, Mr. Deal of Georgia, Mr. Goode, Mr. Sam Johnson of Texas, Mr. Norwood, Mr. Sessions, Mr. Smith of Texas, Mr. Stump, Mr. Tancredo, and Mr. Weldon of Florida) introduced the following bill; which was referred to the Committee on the Judiciary

## A BILL

To amend the Immigration and Nationality Act to bar the admission, and facilitate the removal, of alien terrorists and their supporters and fundraisers, to secure our borders against terrorists, drug traffickers, and other illegal aliens, to facilitate the removal of illegal aliens and aliens who are criminals or human rights abusers, to reduce visa, document, employment, and voting fraud, to reform the legal immigration system, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

#### SECTION 1. SHORT TITLE; REFERENCES; TABLE OF CON-

- 2 TENTS; SEVERABILITY.
- 3 (a) SHORT TITLE.—This Act may be cited as the
- 4 "Securing America's Future through Enforcement Reform
- 5 Act of 2002" (SAFER Act).
- 6 (b) References to Immigration and Nation-
- 7 ALITY ACT.—Except as otherwise expressly provided,
- 8 whenever in this Act an amendment or repeal is expressed
- 9 in terms of an amendment to, or repeal of, a section or
- 10 other provision, the reference shall be considered to be
- 11 made to a section or other provision of the Immigration
- 12 and Nationality Act.
- 13 (c) Table of Contents.—The table of contents for
- 14 this Act is as follows:
  - Sec. 1. Short title; references; table of contents; severability.

#### TITLE I—SECURING THE BORDER

- Subtitle A—Prevention and Punishment of Criminal Smuggling, Transporting, and Harboring of Aliens
- Sec. 101. Increased personnel for investigating alien smuggling.
- Sec. 102. Increased criminal sentences and fines for alien smuggling.
- Sec. 103. Elimination of penalty on persons rendering emergency assistance.
- Sec. 104. Change to sentencing guidelines.
- Sec. 105. Enhanced penalties for persons committing offenses while armed.
- Sec. 106. Discontinuing grant of visas to nationals of countries not cooperating in combatting alien smuggling.

#### Subtitle B—Border Personnel and Strategy

- Sec. 111. Increase in full-time border patrol agents.
- Sec. 112. Report on number of border patrol agents needed to secure northern
- Sec. 113. Use of Army and Air Force to secure the border.
- Sec. 114. Use of border property to secure the border.
- Sec. 115. Report on border strategy.

#### TITLE II—SCREENING ALIENS SEEKING ADMISSION

Sec. 201. Increase in full-time inspectors.

- Sec. 202. Visa waiver program.
- Sec. 203. Consular officer interviews of all visa applicants.
- Sec. 204. Recodification and reform of grounds of inadmissibility.
- Sec. 205. Antifraud fee.

#### TITLE III—TRACKING ALIENS PRESENT IN THE UNITED STATES

- Sec. 301. Entry-exit system.
- Sec. 302. Collection of information regarding foreign students.
- Sec. 303. Alien registration.
- Sec. 304. Visa term compliance bonds.
- Sec. 305. Release of aliens in removal proceedings.
- Sec. 306. Detention of aliens delivered by bondsmen.

## TITLE IV—REMOVING ALIEN TERRORISTS, CRIMINALS, AND HUMAN RIGHTS VIOLATORS

#### Subtitle A—Removing Alien Terrorists

- Sec. 401. Deportability of alien terrorists.
- Sec. 402. Administrative removal of alien terrorists.
- Sec. 403. Asylum petitions by members of terrorist organizations.

#### Subtitle B—Removing Alien Criminals

- Sec. 411. Definition of criminal conviction.
- Sec. 412. Removing murderers, rapists, and sexual abusers of children.
- Sec. 413. Detention and release of criminal aliens pending removal decision.

#### Subtitle C—Removing Alien Human Rights Violators

- Sec. 421. Serious human rights violator defined.
- Sec. 422. Deportability of serious human rights violators.
- Sec. 423. Arrest and detention of serious human rights violators pending removal and criminal prosecution decisions.
- Sec. 424. Exception to restriction on removal for serious human rights violators and terrorists.
- Sec. 425. Initiation of removal proceedings against serious human rights violators by complaint.
- Sec. 426. Bars to refugee status and asylum for serious human rights violators.
- Sec. 427. Bar to adjustment of status for serious human rights violators.
- Sec. 428. Bar to finding of good moral character for serious human rights violators.
- Sec. 429. Bar to cancellation of removal for serious human rights violators.
- Sec. 430. Bar to adjustment of status with respect to certain special immigrants.
- Sec. 431. Criminal penalties for reentry of removed serious human rights violators.
- Sec. 432. Aiding or assisting serious human rights violators to enter the United States.
- Sec. 433. Revision of regulations with respect to the involuntary return of persons in danger of subjection to torture.
- Sec. 434. Effective date.

## TITLE V—ENHANCING ENFORCEMENT OF THE IMMIGRATION AND NATIONALITY ACT IN THE INTERIOR

#### Subtitle A—Document Security

- Sec. 501. Birth certificates.
- Sec. 502. Drivers licenses.
- Sec. 503. Social security cards.

#### Subtitle B—Employment Eligibility Verification

- Sec. 511. Employment eligibility verification system.
- Sec. 512. Employment eligibility verification process.
- Sec. 513. Effective date.

#### Subtitle C-Miscellaneous

- Sec. 521. Increased investigative personnel.
- Sec. 522. Expedited exclusion.
- Sec. 523. Adjustment of status for certain aliens.
- Sec. 524. Termination of continuous presence for purposes of cancellation of removal upon commission of offense rendering alien inadmissible or deportable.
- Sec. 525. Reentry of removed aliens.
- Sec. 526. Criminal and civil penalties for entry of aliens at improper time or place, avoidance of examination or inspection, unlawful presence, and misrepresentation or concealment of facts.
- Sec. 527. Communication between Government agencies and the Immigration and Naturalization Service.
- Sec. 528. Exception to removal for certain aliens.
- Sec. 529. Detention facilities.
- Sec. 530. Voluntary departure.

## TITLE VI—ELIMINATING EXCESSIVE REVIEW AND DILATORY AND ABUSIVE TACTICS BY ALIENS IN REMOVAL PROCEEDINGS

- Sec. 601. Frivolous applications.
- Sec. 602. Continuances; change of venue.
- Sec. 603. Burden of proof in asylum proceedings.
- Sec. 604. Review of convention against torture grants and denials.
- Sec. 605. Time limit for decisions in administrative appeals.
- Sec. 606. Review of asylum claims.
- Sec. 607. Judicial review.

## TITLE VII—VERIFICATION OF CITIZENSHIP OF VOTERS IN FEDERAL ELECTIONS

- Sec. 701. Establishment of program.
- Sec. 702. Responses to inquiries.
- Sec. 703. Requiring verification of citizenship of registered voters and applicants.
- Sec. 704. Responsibilities of Federal officials.
- Sec. 705. Limitation on use of the program and any related systems.
- Sec. 706. Enforcement.
- Sec. 707. Chief election official defined.
- Sec. 708. Authorization of appropriations.

#### TITLE VIII—REFORMING LEGAL IMMIGRATION

Subtitle A—Promotion of Citizenship

Sec. 801. Office of Citizenship established; changes in naturalization requirements.

Subtitle B—Treatment of Nationals of State Sponsors of Terrorism

Sec. 811. Treatment of nationals of state sponsors of terrorism.

#### Subtitle C—Legal Immigration Reform

- Sec. 821. Extended family preference categories.
- Sec. 822. Employment third preference category.
- Sec. 823. Elimination of diversity immigrant program.
- Sec. 824. Refugee admissions.

#### TITLE IX—MISCELLANEOUS PROVISIONS

- Sec. 901. Temporary protected status.
- Sec. 902. Good moral character.
- Sec. 903. Removal for aliens who make misrepresentations to procure benefits.
- Sec. 904. Designations of foreign terrorist organizations.
- Sec. 905. Foreign students.
- Sec. 906. Pay grade GS-15 available for INS trial attorneys.
- Sec. 907. Proof of identity of aliens seeking relief.
- Sec. 908. Following to join defined.
- Sec. 909. Information on foreign crimes.
- 1 (d) Severability.—If any provision of this Act, or
- 2 the application of such a provision to any person or cir-
- 3 cumstance, is held to be unconstitutional, the remainder
- 4 of this Act, and the application of the provisions of this
- 5 Act to any other person or circumstance, shall not be af-
- 6 fected by such holding.

1	TITLE I—SECURING THE
2	BORDER
3	Subtitle A-Prevention and Pun-
4	ishment of Criminal Smuggling,
5	Transporting, and Harboring of
6	Aliens
7	SEC. 101. INCREASED PERSONNEL FOR INVESTIGATING
8	ALIEN SMUGGLING.
9	(a) In General.—The Attorney General, in each of
10	the fiscal years 2003 through 2010, shall increase the
11	number of positions for full-time, active-duty investigators
12	or other enforcement personnel within the Immigration
13	and Naturalization Service who are assigned to combat
14	alien smuggling by not less than 50 positions above the
15	number of such positions for which funds were allotted
16	for the preceding fiscal year.
17	(b) Authorization of Appropriations.—
18	(1) In general.—In addition to funds other-
19	wise available for such purpose, there are authorized
20	to be appropriated to the Immigration and Natu-
21	ralization Service of the Department of Justice such
22	sums as may be necessary in each of the fiscal years
23	2003 through 2010 to carry out subsection (a), and
24	to cover the operating expenses of the Service and

the Department in conducting undercover investiga-

25

- 1 tions of alien smuggling activities and in prosecuting
- 2 violations of section 274(a)(1)(A) of the Immigra-
- 3 tion and Nationality Act (8 U.S.C. 1324(a)(1)(A))
- 4 (relating to alien smuggling), resulting from the in-
- 5 crease in personnel under subsection (a).
- 6 (2) AVAILABILITY OF FUNDS.—Amounts appro-
- 7 priated pursuant to paragraph (1) are authorized to
- 8 remain available until expended.
- 9 (c) ALIEN SMUGGLING DEFINED.—In this section,
- 10 the term "alien smuggling" means any act prohibited by
- 11 paragraph (1) or (2) of section 274(a) of the Immigration
- 12 and Nationality Act (8 U.S.C. 1324(a)).
- 13 SEC. 102. INCREASED CRIMINAL SENTENCES AND FINES
- 14 FOR ALIEN SMUGGLING.
- 15 (a) In General.—Subject to subsection (b), pursu-
- 16 ant to its authority under section 994(p) of title 28,
- 17 United States Code, the United States Sentencing Com-
- 18 mission shall promulgate sentencing guidelines or amend
- 19 existing sentencing guidelines for smuggling, transporting,
- 20 harboring, or inducing aliens under sections 274(a)(1)(A)
- 21 of the Immigration and Nationality Act (8 U.S.C.
- 22 1324(a)(1)(A)) so as to—
- 23 (1) triple the minimum term of imprisonment
- under that section for offenses involving the smug-
- 25 gling, transporting, harboring, or inducing of—

1	(A) 1 to 5 aliens from 10 months to 30
2	months;
3	(B) 6 to 24 aliens from 18 months to 54
4	months;
5	(C) $25$ to $100$ aliens from $27$ months to $81$
6	months; and
7	(D) 101 aliens or more from 37 months to
8	111 months;
9	(2) increase the minimum level of fines for each
10	of the offenses described in subparagraphs (A)
11	through (D) of paragraph (1) to the greater of
12	\$25,000 per alien or 3 times the amount the defend-
13	ant received or expected to receive as compensation
14	for the illegal activity;
15	(3) increase by at least 2 offense levels above
16	the applicable enhancement in effect on the date of
17	the enactment of this Act the sentencing enhance-
18	ments for intentionally or recklessly creating a sub-
19	stantial risk of serious bodily injury or causing bod-
20	ily injury, serious injury, or permanent or life
21	threatening injury;
22	(4) for actions causing death, increase the of-
23	fense level to be equivalent to that for involuntary
24	manslaughter under section 1112 of title 28, United
25	States Code; and

- 1 (5) for corporations or other business entities
- 2 that knowingly benefit from such offenses, increase
- 3 the minimum level of fines for each of the offenses
- 4 described in subparagraphs (A) through (D) of para-
- 5 graph (1) to \$50,000 per alien employed directly, or
- 6 indirectly through contract, by the corporation or
- 7 entity.
- 8 (b) Exception.—Subsection (a) shall not apply to
- 9 an offense that involved the smuggling, transporting, or
- 10 harboring only of the defendant's spouse or child (or both
- 11 the defendant's spouse and child).
- 12 (c) DEADLINE.—The United States Sentencing Com-
- 13 mission shall carry out subsection (a) not later than the
- 14 date that is 6 months after the date of the enactment of
- 15 this Act.
- 16 SEC. 103. ELIMINATION OF PENALTY ON PERSONS REN-
- 17 DERING EMERGENCY ASSISTANCE.
- 18 (a) IN GENERAL.—Section 274(a)(1) (8 U.S.C.
- 19 1324(a)(1)) is amended by adding at the end the fol-
- 20 lowing:
- 21 "(C) In no case may any penalty for a violation of
- 22 subparagraph (A) be imposed on any person solely based
- 23 on actions taken by the person to render emergency assist-
- 24 ance to an alien found physically present in the United
- 25 States in life threatening circumstances.".

1	(b) Effective Date.—The amendment made by
2	subsection (a) shall take effect on the date of the enact-
3	ment of this Act, and shall apply to offenses committed
4	after such date.
5	SEC. 104. CHANGE TO SENTENCING GUIDELINES.
6	In the exercise of its authority under section 994 of
7	title 28, United States Code, the United States Sentencing
8	Commission shall amend the Federal sentencing guidelines
9	to provide that plea bargaining and other prosecutorial
10	policies, and differences in those policies among different
11	districts, are not a ground for imposing a sentence outside
12	the applicable guidelines range for a violation of immigra-
13	tion law.
14	SEC. 105. ENHANCED PENALTIES FOR PERSONS COMMIT-
15	TING OFFENSES WHILE ARMED.
16	(a) In General.—Section 924(c)(1) of title 18,
17	United States Code, is amended—
18	(1) in subparagraph (A)—
19	(A) by inserting after "device" the fol-
20	lowing: "or any violation of section
21	274(a)(1)(A) of the Immigration and Nation-
22	ality Act''; and
23	
	(B) by striking "or drug trafficking

1	crime, or violation of section 274(a)(1)(A) of
2	the Immigration and Nationality Act—"; and
3	(2) in subparagraph (D)(ii), by striking "or
4	drug trafficking crime" and inserting ", drug traf-
5	ficking crime, or violation of section 274(a)(1)(A) of
6	the Immigration and Nationality Act".
7	(b) Effective Date.—The amendments made by
8	subsection (a) shall take effect on the date of the enact-
9	ment of this Act, and shall apply to offenses committed
10	after such date.
11	SEC. 106. DISCONTINUING GRANT OF VISAS TO NATIONALS
12	OF COUNTRIES NOT COOPERATING IN COM-
12 13	OF COUNTRIES NOT COOPERATING IN COM- BATTING ALIEN SMUGGLING.
13 14	BATTING ALIEN SMUGGLING.
13	BATTING ALIEN SMUGGLING.  On being notified by the Attorney General that the
13 14 15 16	BATTING ALIEN SMUGGLING.  On being notified by the Attorney General that the government of a foreign country has not cooperated fully with the United States, or has not taken adequate steps
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13 14 15 16	BATTING ALIEN SMUGGLING.  On being notified by the Attorney General that the government of a foreign country has not cooperated fully with the United States, or has not taken adequate steps on its own, to combat the smuggling of aliens into the United States from territory controlled by the state, the
13 14 15 16 17 18	BATTING ALIEN SMUGGLING.  On being notified by the Attorney General that the government of a foreign country has not cooperated fully with the United States, or has not taken adequate steps on its own, to combat the smuggling of aliens into the United States from territory controlled by the state, the
13 14 15 16 17 18 19	BATTING ALIEN SMUGGLING.  On being notified by the Attorney General that the government of a foreign country has not cooperated fully with the United States, or has not taken adequate steps on its own, to combat the smuggling of aliens into the United States from territory controlled by the state, the Secretary of State shall order consular officers in the
13 14 15 16 17 18 19 20	On being notified by the Attorney General that the government of a foreign country has not cooperated fully with the United States, or has not taken adequate steps on its own, to combat the smuggling of aliens into the United States from territory controlled by the state, the Secretary of State shall order consular officers in the country to discontinue granting immigrant or non-
13 14 15 16 17 18 19 20	BATTING ALIEN SMUGGLING.  On being notified by the Attorney General that the government of a foreign country has not cooperated fully with the United States, or has not taken adequate steps on its own, to combat the smuggling of aliens into the United States from territory controlled by the state, the Secretary of State shall order consular officers in the country to discontinue granting immigrant or non-immigrant visas, or both, to citizens, subjects, nationals, and residents of the country until the Attorney General
13 14 15 16 17 18 19 20 21 22	BATTING ALIEN SMUGGLING.  On being notified by the Attorney General that the government of a foreign country has not cooperated fully with the United States, or has not taken adequate steps on its own, to combat the smuggling of aliens into the United States from territory controlled by the state, the Secretary of State shall order consular officers in the country to discontinue granting immigrant or non-immigrant visas, or both, to citizens, subjects, nationals, and residents of the country until the Attorney General

### Subtitle B—Border Personnel and 1 Strategy 2 SEC. 111. INCREASE IN FULL-TIME BORDER PATROL 4 AGENTS. 5 The Attorney General, in each of fiscal years 2003 through 2010, shall increase by not less than 1,000 the 7 number of positions for full-time active-duty border patrol 8 agents within the Immigration and Naturalization Service above the number of positions for which funds were allot-10 ted for the preceding fiscal year. SEC. 112. REPORT ON NUMBER OF BORDER PATROL 12 AGENTS NEEDED TO SECURE NORTHERN 13 BORDER. 14 (a) Report.—Not later than 1 year after the date of the enactment of this Act, the Comptroller General of 15 the United States shall submit a report to the Committees on the Judiciary of the House of Representatives and the 18 Senate on the number of border patrol agents needed to 19 secure the northern border of the United States. 20 (b) Cooperation.—The Attorney General, the Secretary of State, the Secretary of Defense, and the Director 22 of Homeland Security shall cooperate with the Comptroller General of the United States in carrying out this 24 section.

#### 1 SEC. 113. USE OF ARMY AND AIR FORCE TO SECURE THE

- 2 BORDER.
- 3 Section 1385 of title 18, United States Code, is
- 4 amended by inserting after "execute the laws" the fol-
- 5 lowing: "other than at or near a border of the United
- 6 States in order to prevent aliens, terrorists, and drug
- 7 smugglers from entering the United States".
- 8 SEC. 114. USE OF BORDER PROPERTY TO SECURE THE BOR-
- 9 **DER.**
- 10 Section 102(c) of the Illegal Immigration Reform and
- 11 Immigrant Responsibility Act of 1996 (8 U.S.C. 1103)
- 12 note) is amended by striking "this section." and inserting
- 13 "this section and to secure the borders of the United
- 14 States against aliens, terrorists, and drug smugglers.".
- 15 SEC. 115. REPORT ON BORDER STRATEGY.
- 16 (a) EVALUATION OF STRATEGY.—The Comptroller
- 17 General of the United States shall track, monitor, and
- 18 evaluate the Attorney General's strategy to deter illegal
- 19 entry in the United States to determine the efficacy of
- 20 such strategy.
- 21 (b) Cooperation.—The Attorney General, the Sec-
- 22 retary of State, and the Secretary of Defense shall cooper-
- 23 ate with the Comptroller General of the United States in
- 24 carrying out subsection (a).
- 25 (c) Report.—Not later than one year after the date
- 26 of the enactment of this Act, and every year thereafter

- 1 for the succeeding 5 years, the Comptroller General of the
- 2 United States shall submit a report to the Committees on
- 3 the Judiciary of the House of Representatives and of the
- 4 Senate on the results of the activities undertaken under
- 5 subsection (a) during the previous year. Each such report
- 6 shall include an analysis of the degree to which the Attor-
- 7 ney General's strategy has been effective in reducing ille-
- 8 gal entry. Each such report shall include a collection and
- 9 systematic analysis of data, including workload indicators,
- 10 related to activities to deter illegal entry and recommenda-
- 11 tions to improve and increase border security at the border
- 12 and ports of entry.

### 13 TITLE II—SCREENING ALIENS

### 14 **SEEKING ADMISSION**

- 15 SEC. 201. INCREASE IN FULL-TIME INSPECTORS.
- 16 (a) IN GENERAL.—The Attorney General, in each of
- 17 fiscal years 2003 through 2010, shall increase by not less
- 18 than 250 the number of positions for full-time inspectors
- 19 within the Immigration and Naturalization Service above
- 20 the number of positions for which funds were allotted for
- 21 the preceding fiscal year.
- 22 (b) Repeal.—Section 101(a)(1) of the Enhanced
- 23 Border Security and Visa Entry Reform Act of 2002
- 24 (Public Law 107–173) is repealed.

### 1 SEC. 202. VISA WAIVER PROGRAM.

2	(a) Passport Requirements.—Section 217(a)(3)
3	(8 U.S.C. 1187(a)(3)) is amended to read as follows:
4	"(3) Machine-Readable, tamper-resistant
5	PASSPORT WITH BIOMETRIC IDENTIFIERS.—On and
6	after October 26, 2005, the alien at the time of ap-
7	plication for admission is in possession of a valid un-
8	expired machine-readable passport that—
9	"(A) satisfies the internationally accepted
10	standard for machine readability;
11	"(B) is tamper-resistant; and
12	"(C) incorporates biometric and document
13	authentification identifiers that comply with ap-
14	plicable biometric and document identifying
15	standards established by the International Civil
16	Aviation Organization.".
17	(b) Repeal.—Section 303(c) of the Enhanced Bor-
18	der Security and Visa Entry Reform Act of 2002 (Public
19	Law 107–173) is repealed.
20	(c) Effective Date.—The amendments made by
21	this section shall take effect on October 26, 2005.
22	SEC. 203. CONSULAR OFFICER INTERVIEWS OF ALL VISA
23	APPLICANTS.
24	(a) In General.—Section 221 (8 U.S.C. 1201) is
25	amended by adding at the end the following:

1	"(j) Prior to the issuance of an immigrant or non-
2	immigrant visa to any alien, the consular officer shall re-
3	quire such alien to submit to an in-person interview in ac-
4	cordance with such regulations as may be prescribed.".
5	(b) Authorization of Appropriations.—There
6	are authorized to be appropriated to carry out the amend-
7	ment made by subsection (a) such sums as may be nec-
8	essary for fiscal years 2003 through 2010.
9	(c) Effective Date.—The amendment made by
10	subsection (a) shall apply to visas issued after October 1,
11	2002.
12	SEC. 204. RECODIFICATION AND REFORM OF GROUNDS OF
13	INADMISSIBILITY.
13 14	inadmissibility.  (a) Transfer and Redesignation.—Section 212
14	(a) Transfer and Redesignation.—Section 212
14 15	(a) Transfer and Redesignation.—Section 212 (8 U.S.C. 1182) is amended—
14 15 16	<ul> <li>(a) Transfer and Redesignation.—Section 212</li> <li>(8 U.S.C. 1182) is amended—</li> <li>(1) by transferring subsection (e) to the end of</li> </ul>
14 15 16 17	<ul> <li>(a) Transfer and Redesignation.—Section 212</li> <li>(8 U.S.C. 1182) is amended—         <ul> <li>(1) by transferring subsection (e) to the end of section 222 (8 U.S.C. 1202) and redesignating it as</li> </ul> </li> </ul>
14 15 16 17	<ul> <li>(a) Transfer and Redesignation.—Section 212</li> <li>(8 U.S.C. 1182) is amended—         <ul> <li>(1) by transferring subsection (e) to the end of section 222 (8 U.S.C. 1202) and redesignating it as subsection (h);</li> </ul> </li> </ul>
14 15 16 17 18	<ul> <li>(a) Transfer and Redesignation.—Section 212</li> <li>(8 U.S.C. 1182) is amended— <ul> <li>(1) by transferring subsection (e) to the end of section 222 (8 U.S.C. 1202) and redesignating it as subsection (h);</li> <li>(2) by transferring subsections (j), (m), (n),</li> </ul> </li> </ul>
14 15 16 17 18 19 20	<ul> <li>(a) Transfer and Redesignation.—Section 212</li> <li>(8 U.S.C. 1182) is amended— <ul> <li>(1) by transferring subsection (e) to the end of section 222 (8 U.S.C. 1202) and redesignating it as subsection (h);</li> <li>(2) by transferring subsections (j), (m), (n), and (q) to the end of section 214 (8 U.S.C. 1202)</li> </ul> </li> </ul>

to read as follows:

24

1	"SEC. 212. GENERAL CLASSES OF ALIENS INELIGIBLE TO
2	RECEIVE VISAS AND INELIGIBLE FOR ADMIS-
3	SION; WAIVERS OF INADMISSIBILITY.
4	"(a) Classes of Aliens Ineligible for Visas or
5	Admission.—Except as otherwise provided in this Act,
6	aliens who are inadmissible under the following para-
7	graphs are ineligible to receive visas and ineligible to be
8	admitted to the United States:
9	"(1) Health-related grounds.—
10	"(A) In General.—Any alien—
11	"(i) who is determined (in accordance
12	with regulations prescribed by the Sec-
13	retary of Health and Human Services) to
14	have a communicable disease of public
15	health significance, which shall include in-
16	fection with the etiologic agent for ac-
17	quired immune deficiency syndrome;
18	"(ii) except as provided in subpara-
19	graph (C), who seeks admission as an im-
20	migrant, or who seeks adjustment of status
21	to the status of an alien lawfully admitted
22	for permanent residence, and who has
23	failed to present documentation of having
24	received vaccination against vaccine-pre-
25	ventable diseases, which shall include at
26	least the following diseases: mumps, mea-

1	sles, rubella, polio, tetanus and diphtheria
2	toxoids, pertussis, influenza type B and
3	hepatitis B, and any other vaccinations
4	against vaccine-preventable diseases rec-
5	ommended by the Advisory Committee for
6	Immunization Practices;
7	"(iii) who is determined (in accord-
8	ance with regulations prescribed by the
9	Secretary of Health and Human Services
10	in consultation with the Attorney Gen-
11	eral)—
12	"(I) to have a physical or mental
13	disorder and behavior associated with
14	the disorder that may pose, or has
15	posed, a threat to the property, safety,
16	or welfare of the alien or others; or
17	"(II) to have had a physical or
18	mental disorder and a history of be-
19	havior associated with the disorder,
20	which behavior has posed a threat to
21	the property, safety, or welfare of the
22	alien or others and which behavior is
23	likely to recur or to lead to other
24	harmful behavior; or

1	"(iv) who is determined (in accord-
2	ance with regulations prescribed by the
3	Secretary of Health and Human Services)
4	to be a drug abuser or addict,
5	is inadmissible.
6	"(B) Waiver authorized.—For provi-
7	sion authorizing waiver of certain clauses of
8	subparagraph (A), see subsection (e).
9	"(C) Exception from immunization re-
10	QUIREMENT FOR ADOPTED CHILDREN 10 YEARS
11	OF AGE OR YOUNGER.—Clause (ii) of subpara-
12	graph (A) shall not apply to a child who—
13	"(i) is 10 years of age or younger;
14	"(ii) is described in section
15	101(b)(1)(F); and
16	"(iii) is seeking an immigrant visa as
17	an immediate relative under section
18	201(b),
19	if, prior to the admission of the child, an adop-
20	tive parent or prospective adoptive parent of the
21	child, who has sponsored the child for admis-
22	sion as an immediate relative, has executed an
23	affidavit stating that the parent is aware of the
24	provisions of subparagraph (A)(ii) and will en-
25	sure that within 30 days of the child's admis-

1	sion, or at the earliest time that is medically
2	appropriate, the child will receive the vaccina-
3	tions identified in such subparagraph.
4	"(2) Criminal and related grounds.—
5	"(A) Conviction of Certain Crimes.—
6	"(i) In general.—Except as pro-
7	vided in clause (ii), any alien convicted of,
8	or who admits having committed, or who
9	admits committing acts which constitute
10	the essential elements of—
11	"(I) a crime involving moral tur-
12	pitude (other than a purely political
13	offense) or an attempt or conspiracy
14	to commit such a crime; or
15	"(II) a violation of (or a con-
16	spiracy or attempt to violate) any law
17	or regulation of a State, the United
18	States, or a foreign country relating
19	to a controlled substance (as defined
20	in section 102 of the Controlled Sub-
21	stances Act (21 U.S.C. 802)),
22	is inadmissible.
23	"(ii) Exception.—Clause (i)(I) shall
24	not apply to an alien who committed only
25	one crime if—

1	"(I) the crime was committed
2	when the alien was under 18 years of
3	age, and the crime was committed
4	(and the alien released from any con-
5	finement to a prison or correctional
6	institution imposed for the crime)
7	more than 5 years before the date of
8	application for a visa or other docu-
9	mentation and the date of application
10	for admission to the United States; or
11	"(II) the maximum penalty pos-
12	sible for the crime of which the alien
13	was convicted (or which the alien ad-
14	mits having committed or of which the
15	acts that the alien admits having com-
16	mitted constituted the essential ele-
17	ments) did not exceed imprisonment
18	for one year and, if the alien was con-
19	victed of such crime, the alien was not
20	sentenced to a term of imprisonment
21	in excess of 6 months (regardless of
22	the extent to which the sentence was
23	ultimately executed).
24	"(B) Multiple criminal convic-
25	TIONS.—Any alien convicted of 2 or more of-

fenses (other than purely political offenses), regardless of whether the conviction was in a single trial or whether the offenses arose from a single scheme of misconduct and regardless of whether the offenses involved moral turpitude, for which the aggregate sentences to confinement were 5 years or more is inadmissible.

"(C) Controlled Substance Traffickers.—Any alien who the consular officer or the Attorney General knows or has reason to believe—

"(i) is or has been an illicit trafficker in any controlled substance or in any listed chemical (as defined in section 102 of the Controlled Substances Act (21 U.S.C. 802)), or is or has been a knowing aider, abettor, assistant, conspirator, or colluder with others in the illicit trafficking in any such controlled or listed substance or chemical, or endeavored to do so; or

"(ii) is the spouse, son, or daughter of an alien inadmissible under clause (i), has, within the previous 5 years, obtained any financial or other benefit from the illicit activity of that alien, and knew or reason-

1	ably should have known that the financial
2	or other benefit was the product of such il-
3	licit activity,
4	is inadmissible.
5	"(D) Prostitution and commer-
6	CIALIZED VICE.—Any alien who—
7	"(i) is coming to the United States
8	solely, principally, or incidentally to engage
9	in prostitution, or has engaged in prostitu-
10	tion within 10 years of the date of applica-
11	tion for a visa, admission, or adjustment of
12	status;
13	"(ii) directly or indirectly procures or
14	attempts to procure, or (within 10 years of
15	the date of application for a visa, entry, or
16	adjustment of status) procured or at-
17	tempted to procure or to import, pros-
18	titutes or persons for the purpose of pros-
19	titution, or receives or (within such 10-
20	year period) received, in whole or in part,
21	the proceeds of prostitution; or
22	"(iii) is coming to the United States
23	to engage in any other unlawful commer-
24	cialized vice, whether or not related to
25	prostitution,

1	is inadmissible.
2	"(E) CERTAIN ALIENS INVOLVED IN SERI
3	OUS CRIMINAL ACTIVITY WHO HAVE ASSERTED
4	IMMUNITY FROM PROSECUTION.—Any alien—
5	"(i) who has committed in the United
6	States at any time a serious criminal of
7	fense (as defined in section 101(h));
8	"(ii) for whom immunity from crimi
9	nal jurisdiction was exercised with respec
10	to that offense;
11	"(iii) who as a consequence of the of
12	fense and exercise of immunity has de
13	parted from the United States; and
14	"(iv) who has not subsequently sub
15	mitted fully to the jurisdiction of the cour
16	in the United States having jurisdiction
17	with respect to that offense,
18	is inadmissible.
19	"(F) Waiver authorized.—For provi
20	sion authorizing waiver of certain subpara
21	graphs of this paragraph, see subsection (f).
22	"(G) Serious human rights abusers.—
23	Any serious human rights violator is inadmis
24	sible.

1	"(H) Significant traffickers in per-
2	SONS.—
3	"(i) In general.—Any alien who is
4	listed in a report submitted pursuant to
5	section 111(b) of the Trafficking Victims
6	Protection Act of 2000, or who the con-
7	sular officer or the Attorney General
8	knows or has reason to believe is or has
9	been a knowing aider, abettor, assistant,
10	conspirator, or colluder with such a traf-
11	ficker in severe forms of trafficking in per-
12	sons, as defined in section 103 of such Act,
13	is inadmissible.
14	"(ii) Beneficiaries of traf-
15	FICKING.—Except as provided in clause
16	(iii), any alien who the consular officer or
17	the Attorney General knows or has reason
18	to believe is the spouse, son, or daughter
19	of an alien inadmissible under clause (i),
20	has, within the previous 5 years, obtained
21	any financial or other benefit from the il-
22	licit activity of that alien, and knew or rea-
23	sonably should have known that the finan-
24	cial or other benefit was the product of

such illicit activity, is inadmissible.

25

1	"(iii) Exception for certain sons
2	AND DAUGHTERS.—Clause (ii) shall not
3	apply to a son or daughter who was a child
4	at the time he or she received the benefit
5	described in such clause.
6	"(I) Money Laundering.—Any alien—
7	"(i) who a consular officer or the At-
8	torney General knows, or has reason to be-
9	lieve, has engaged, is engaging, or seeks to
10	enter the United States to engage, in an
11	offense which is described in section 1956
12	or 1957 of title 18, United States Code
13	(relating to laundering of monetary instru-
14	ments); or
15	"(ii) who a consular officer or the At-
16	torney General knows is, or has been, a
17	knowing aider, abettor, assistant, con-
18	spirator, or colluder with others in an of-
19	fense which is described in such section,
20	is inadmissible.
21	"(J) AGGRAVATED FELONY.—
22	"(i) In general.—Any alien con-
23	victed of an aggravated felony is inadmis-
24	sible.

1	"(ii) Waiver authorized.—Clause
2	(i) shall not apply in the case of an alier
3	with respect to a criminal conviction if the
4	alien subsequent to the criminal conviction
5	has been granted a full and unconditional
6	pardon by the President of the United
7	States or by the Governor of any State.
8	"(K) CERTAIN FIREARM OFFENSES.—Any
9	alien who is convicted under any law of pur-
10	chasing, selling, offering for sale, exchanging
11	using, owning, possessing, or carrying, or of at-
12	tempting or conspiring to purchase, sell, offer
13	for sale, exchange, use, own, possess, or carry
14	any weapon, part, or accessory which is a fire-
15	arm or destructive device (as defined in section
16	921(a) of title 18, United States Code) in viola-
17	tion of any law is inadmissible.
18	"(3) Security and related grounds.—
19	"(A) IN GENERAL.—Any alien who a con-
20	sular officer or the Attorney General knows, or
21	has reasonable ground to believe, seeks to enter
22	the United States to engage solely, principally
23	or incidentally in—
24	"(i) any activity—

1	"(I) to violate any law of the
2	United States relating to espionage or
3	sabotage; or
4	"(II) to violate or evade any law
5	prohibiting the export from the
6	United States of goods, technology, or
7	sensitive information;
8	"(ii) any other unlawful activity, in-
9	cluding participation in a criminal enter-
10	prise, conspiracy, or scheme; or
11	"(iii) any activity a purpose of which
12	is the opposition to, or the control or over-
13	throw of, the Government of the United
14	States by force, violence, or other unlawful
15	means,
16	is inadmissible.
17	"(B) Terrorist activities.—
18	"(i) In general.—Any alien who—
19	"(I) has engaged in a terrorist
20	activity;
21	"(II) a consular officer or the At-
22	torney General knows, or has reason-
23	able ground to believe, is engaged in
24	or is likely to engage after entry in

1	any terrorist activity (as defined in
2	clause (iv));
3	"(III) has, under circumstances
4	indicating an intention to cause death
5	or serious bodily harm, incited ter-
6	rorist activity;
7	"(IV) is a representative (as de-
8	fined in clause (v)) of—
9	"(aa) a terrorist organiza-
10	tion; or
11	"(bb) a political, social, or
12	other group that endorses or es-
13	pouses terrorist activity;
14	"(V) is a member of a terrorist
15	organization;
16	"(VI) endorses or espouses ter-
17	rorist activity or persuades others to
18	endorse or espouse terrorist activity or
19	support a terrorist organization;
20	"(VII) had information about an
21	activity that the alien knew, or should
22	have known, was a terrorist activity
23	(before or after such activity occurred
24	or while it was ongoing), knew, or
25	should have known, that such infor-

1	mation was not public information,
2	and failed to report such information
3	to a governmental authority; or
4	"(VIII) is the spouse or child of
5	an alien who is inadmissible under
6	this subparagraph, if the activity
7	causing the alien to be found inadmis-
8	sible occurred within the last 5 years,
9	is inadmissible. An alien who is an officer,
10	official, representative, or spokesman of
11	the Palestine Liberation Organization is
12	considered, for purposes of this Act, to be
13	engaged in a terrorist activity.
14	"(ii) Exception.—Subclause (VII) of
15	clause (i) does not apply to a spouse or
16	child—
17	"(I) who did not know or should
18	not reasonably have known of the ac-
19	tivity causing the alien to be found in-
20	admissible under this subparagraph;
21	or
22	$``(\Pi)$ whom the consular officer
23	or Attorney General has reasonable
24	grounds to believe has renounced the

1	activity causing the alien to be found
2	inadmissible under this subparagraph.
3	"(iii) Terrorist activity de-
4	FINED.—As used in this subparagraph, the
5	term 'terrorist activity' means any activity
6	which is unlawful under the laws of the
7	place where it is committed (or which, if it
8	had been or were to be committed in the
9	United States, would be unlawful under
10	the laws of the United States or any State)
11	and which involves any of the following:
12	"(I) The hijacking or sabotage of
13	any conveyance (including an aircraft,
14	vessel, or vehicle).
15	"(II) The seizing or detaining,
16	and threatening to kill, injure, or con-
17	tinue to detain, another individual in
18	order to compel a third person (in-
19	cluding a governmental organization)
20	to do or abstain from doing any act as
21	an explicit or implicit condition for
22	the release of the individual seized or
23	detained.
24	"(III) A violent attack upon an
25	internationally protected person (as

1	defined in section 1116(b)(4) of title
2	18, United States Code) or upon the
3	liberty of such a person.
4	"(IV) An assassination.
5	"(V) The use of any—
6	"(aa) biological agent, chem-
7	ical agent, or nuclear weapon or
8	device; or
9	"(bb) explosive, firearm, or
10	other weapon or dangerous device
11	(other than for mere personal
12	monetary gain),
13	with intent to endanger, directly or in-
14	directly, the safety of one or more in-
15	dividuals or to cause substantial dam-
16	age to property.
17	"(VI) A threat, attempt, or con-
18	spiracy to do any of the foregoing.
19	"(iv) Engage in terrorist activity
20	DEFINED.—As used in this subparagraph,
21	the term 'engage in terrorist activity'
22	means, in an individual capacity or as a
23	member of an organization—
24	"(I) to commit or to incite to
25	commit. under circumstances indi-

1	cating an intention to cause death or
2	serious bodily injury, a terrorist activ-
3	ity;
4	"(II) to prepare or plan a ter-
5	rorist activity;
6	"(III) to gather information on
7	potential targets for terrorist activity;
8	"(IV) to solicit funds or other
9	things of value for—
10	"(aa) a terrorist activity;
11	"(bb) a terrorist organiza-
12	tion described in clause $(vi)(I)$ or
13	(vi)(II); or
14	"(cc) a terrorist organiza-
15	tion described in clause (vi)(III),
16	unless the solicitor can dem-
17	onstrate by clear and convincing
18	evidence that he did not know,
19	and should not reasonably have
20	known, that the organization was
21	a terrorist organization;
22	"(V) to solicit any individual—
23	"(aa) to engage in conduct
24	otherwise described in this
25	clause;

1	"(bb) for membership in a
2	terrorist organization described
3	in clause (vi)(I) or (vi)(II); or
4	"(cc) for membership in a
5	terrorist organization described
6	in clause (vi)(III), unless the so-
7	licitor can demonstrate by clear
8	and convincing evidence that he
9	did not know, and should not
10	reasonably have known, that the
11	organization was a terrorist orga-
12	nization; or
13	"(VI) to commit an act that the
14	actor knows, or reasonably should
15	know, affords material support, in-
16	cluding a safe house, transportation,
17	communications, funds, transfer of
18	funds or other material financial ben-
19	efit, false documentation or identifica-
20	tion, weapons (including chemical, bi-
21	ological, or radiological weapons), ex-
22	plosives, or training—
23	"(aa) for the commission of
24	a terrorist activity;

1	"(bb) to any individual who
2	the actor knows, or reasonably
3	should know, has committed or
4	plans to commit a terrorist activ-
5	ity; or
6	"(cc) to a terrorist organiza-
7	tion described in subclauses (I)
8	through (III) of clause (vi).
9	"(v) Representative defined.—As
10	used in this subparagraph, the term 'rep-
11	resentative' includes an officer, official, or
12	spokesman of an organization, and any
13	person who directs, counsels, commands,
14	or induces an organization or its members
15	to engage in terrorist activity.
16	"(vi) Terrorist organization de-
17	FINED.—As used in this section, the term
18	'terrorist organization' means an
19	organization—
20	"(I) designated under section
21	219;
22	"(II) otherwise designated, upon
23	publication in the Federal Register, by
24	the Secretary of State in consultation
25	with or upon the request of the Attor-

1	ney General, as a terrorist organiza-
2	tion, after finding that the organiza-
3	tion engages in the activities described
4	in subclauses (I) through (VI) of
5	clause (iv), or that the organization
6	provides material support to further
7	terrorist activity; or
8	"(III) that is a group of two or
9	more individuals, whether organized
10	or not, which engages in, or has a
11	subgroup which engages in, the activi-
12	ties described in subclauses (I)
13	through (VI) of clause (iv).
14	"(C) FOREIGN POLICY.—An alien whose
15	entry or proposed activities in the United States
16	the Secretary of State has reasonable ground to
17	believe would have potentially serious adverse
18	foreign policy consequences for the United
19	States is inadmissible.
20	"(D) Immigrant membership in totali-
21	TARIAN PARTY.—
22	"(i) In General.—Any immigrant
23	who is or has been a member of or affili-
24	ated with the Communist or any other to-
25	talitarian party (or subdivision or affiliate

1	thereof), domestic or foreign, is inadmis-
2	sible.
3	"(ii) Exception for involuntary
4	MEMBERSHIP.—Clause (i) shall not apply
5	to an alien because of membership or affili-
6	ation if the alien establishes to the satis-
7	faction of the consular officer when apply-
8	ing for a visa (or to the satisfaction of the
9	Attorney General when applying for admis-
10	sion) that the membership or affiliation is
11	or was involuntary, or is or was solely
12	when under 16 years of age, by operation
13	of law, or for purposes of obtaining em-
14	ployment, food rations, or other essentials
15	of living and necessary for such purposes.
16	"(iii) Exception for past member-
17	SHIP.—Clause (i) shall not apply to an
18	alien because of membership or affiliation
19	if the alien establishes to the satisfaction
20	of the consular officer when applying for a
21	visa (or to the satisfaction of the Attorney
22	General when applying for admission)
23	that—
24	"(I) the membership or affiliation
25	terminated at least—

1	"(aa) 2 years before the
2	date of such application; or
3	"(bb) 5 years before the
4	date of such application, in the
5	case of an alien whose member-
6	ship or affiliation was with the
7	party controlling the government
8	of a foreign state that is a totali-
9	tarian dictatorship as of such
10	date; and
11	"(II) the alien is not a threat to
12	the security of the United States.
13	"(E) Participants in Nazi Persecu-
14	TIONS.—Any alien who, during the period be-
15	ginning on March 23, 1933, and ending on May
16	8, 1945, under the direction of, or in associa-
17	tion with—
18	"(i) the Nazi government of Germany;
19	"(ii) any government in any area oc-
20	cupied by the military forces of the Nazi
21	government of Germany;
22	"(iii) any government established with
23	the assistance or cooperation of the Nazi
24	government of Germany; or

1 "(iv) any government which was an
2 ally of the Nazi government of Germany,
3 ordered, incited, assisted, or otherwise partici4 pated in the persecution of any person because
5 of race, religion, national origin, or political
6 opinion, is inadmissible.

"(F) Association with the Recretary of State, after consultation with the Attorney General, or the Attorney General, after consultation with the Secretary of State, determines has been associated with a terrorist organization and intends while in the United States to engage solely, principally, or incidentally in activities that could endanger the welfare, safety, or security of the United States is inadmissible.

"(G) NATIONAL SECURITY CON-SEQUENCES.—An alien whose entry or proposed activities in the United States the Attorney General has reasonable grounds to believe would have potentially serious adverse consequences for the national security of the United States is inadmissible.

24 "(4) Public Charge.—

1	"(A) IN GENERAL.—Any alien who, in the
2	opinion of the consular officer at the time of
3	application for a visa, or in the opinion of the
4	Attorney General at the time of application for
5	admission or adjustment of status, is likely at
6	any time to become a public charge is inadmis-
7	sible.
8	"(B) Factors to be taken into ac-
9	COUNT.—
10	"(i) In General.—In determining
11	whether an alien is inadmissible under this
12	paragraph, the consular officer or the At-
13	torney General shall at a minimum con-
14	sider the alien's—
15	"(I) age;
16	"(II) health;
17	"(III) family status;
18	"(IV) assets, resources, and fi-
19	nancial status; and
20	"(V) education and skills.
21	"(ii) Affidavit of Support.—In ad-
22	dition to the factors under clause (i), the
23	consular officer or the Attorney General
24	may also consider any affidavit of support

1	under section 213A for purposes of exclu-
2	sion under this paragraph.
3	"(C) Family-sponsored immigrants.—
4	Any alien who seeks admission or adjustment of
5	status under a visa number issued under sec-
6	tion 201(b)(2) or 203(a) is inadmissible under
7	this paragraph unless—
8	"(i) the alien has obtained—
9	"(I) status as a spouse or a child
10	of a United States citizen pursuant to
11	clause (ii), (iii), or (iv) of section
12	204(a)(1)(A); or
13	"(II) classification pursuant to
14	clause (ii) or (iii) of section
15	204(a)(1)(B); or
16	"(ii) the person petitioning for the
17	alien's admission (including any additional
18	sponsor required under section 213A(f))
19	has executed an affidavit of support de-
20	scribed in section 213A with respect to
21	such alien.
22	"(D) CERTAIN EMPLOYMENT-BASED IMMI-
23	GRANTS.—Any alien who seeks admission or ad-
24	justment of status under a visa number issued
25	under section 203(b) by virtue of a classifica-

1 tion petition filed by a relative of the alien (or 2 by an entity in which such relative has a signifi-3 cant ownership interest) is inadmissible under 4 this paragraph unless such relative has exe-5 cuted an affidavit of support described in sec-6 tion 213A with respect to such alien. "(5) Labor Certification and Qualifica-7 8 TIONS FOR CERTAIN IMMIGRANTS.— "(A) LABOR CERTIFICATION.— 9 "(i) IN GENERAL.—Any alien who 10 11 seeks to enter the United States for the 12 purpose of performing skilled or unskilled 13 labor is inadmissible, unless the Secretary 14 of Labor has determined and certified to 15 the Secretary of State and the Attorney 16 General that— 17 there are not sufficient 18 workers who are able, willing, quali-19 fied (or equally qualified in the case of 20 an alien described in clause (ii) and 21 available at the time of application for 22 a visa and admission to the United 23 States and at the place where the 24 alien is to perform such skilled or un-25 skilled labor; and

1	"(II) the employment of such
2	alien will not adversely affect the
3	wages and working conditions of
4	workers in the United States similarly
5	employed.
6	"(ii) Certain aliens subject to
7	SPECIAL RULE.—For purposes of clause
8	(i)(I), an alien described in this clause is
9	an alien who—
10	"(I) is a member of the teaching
11	profession; or
12	"(II) has exceptional ability in
13	the sciences or the arts.
14	"(iii) Professional athletes.—
15	"(I) IN GENERAL.—A certifi-
16	cation made under clause (i) with re-
17	spect to a professional athlete shall
18	remain valid with respect to the ath-
19	lete after the athlete changes em-
20	ployer, if the new employer is a team
21	in the same sport as the team which
22	employed the athlete when the athlete
23	first applied for the certification.
24	"(II) Definition.—For pur-
25	poses of subclause (I), the term 'pro-

1	fessional athlete' means an individual
2	who is employed as an athlete by—
3	"(aa) a team that is a mem-
4	ber of an association of 6 or
5	more professional sports teams
6	whose total combined revenues
7	exceed \$10,000,000 per year, if
8	the association governs the con-
9	duct of its members and regu-
10	lates the contests and exhibitions
11	in which its member teams regu-
12	larly engage; or
13	"(bb) any minor league
14	team that is affiliated with such
15	an association.
16	"(iv) Long delayed adjustment
17	APPLICANTS.—A certification made under
18	clause (i) with respect to an individual
19	whose petition is covered by section 204(j)
20	shall remain valid with respect to a new
21	job accepted by the individual after the in-
22	dividual changes jobs or employers if the
23	new job is in the same or a similar occupa-
24	tional classification as the job for which
25	the certification was issued.

1	"(v) Computation of Prevailing
2	WAGE.—
3	"(I) Employees of certain
4	RESEARCH ORGANIZATIONS.—In com-
5	puting the prevailing wage level for an
6	occupational classification in an area
7	of employment for purposes of section
8	214(u)(1)(A)(i)(II) and this subpara-
9	graph in the case of an employee of—
10	"(aa) an institution of high-
11	er education (as defined in sec-
12	tion 101(a) of the Higher Edu-
13	cation Act of 1965), or a related
14	or affiliated nonprofit entity; or
15	"(bb) a nonprofit research
16	organization or a Governmental
17	research organization,
18	the prevailing wage level shall only
19	take into account employees at such
20	institutions and organizations in the
21	area of employment.
22	"(II) Professional ath-
23	LETES.—With respect to a profes-
24	sional athlete (as defined in clause
25	(iii)(II)) when the job opportunity is

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covered by professional sports league rules or regulations, the wage set forth in those rules or regulations shall be considered as not adversely affecting the wages of United States workers similarly employed and be considered the prevailing wage.

"(B) Unqualified PHYSICIANS.—An alien who is a graduate of a medical school not accredited by a body or bodies approved for the purpose by the Secretary of Education (regardless of whether such school of medicine is in the United States) and who is coming to the United States principally to perform services as a member of the medical profession is inadmissible, unless the alien (i) has passed parts I and II of the National Board of Medical Examiners Examination (or an equivalent examination as determined by the Secretary of Health and Human Services) and (ii) is competent in oral and written English. For purposes of the previous sentence, an alien who is a graduate of a medical school shall be considered to have passed parts I and II of the National Board of Medical Examiners if the alien was fully and

1	permanently licensed to practice medicine in a
2	State on January 9, 1978, and was practicing
3	medicine in a State on that date.
4	"(C) Uncertified foreign health-
5	CARE WORKERS.—Subject to subsection (j), any
6	alien who seeks to enter the United States for
7	the purpose of performing labor as a health-
8	care worker, other than a physician, is inadmis-
9	sible unless the alien presents to the consular
10	officer, or, in the case of an adjustment of sta-
11	tus, the Attorney General, a certificate from the
12	Commission on Graduates of Foreign Nursing
13	Schools, or a certificate from an equivalent
14	independent credentialing organization ap-
15	proved by the Attorney General in consultation
16	with the Secretary of Health and Human Serv-
17	ices, verifying that—
18	"(i) the alien's education, training, li-
19	cense, and experience—
20	"(I) meet all applicable statutory
21	and regulatory requirements for entry
22	into the United States under the clas-
23	sification specified in the application;

1	"(II) are comparable with that
2	required for an American health-care
3	worker of the same type; and
4	"(III) are authentic and, in the
5	case of a license, unencumbered;
6	"(ii) the alien has the level of com-
7	petence in oral and written English consid-
8	ered by the Secretary of Health and
9	Human Services, in consultation with the
10	Secretary of Education, to be appropriate
11	for health care work of the kind in which
12	the alien will be engaged, as shown by an
13	appropriate score on one or more nation-
14	ally recognized, commercially available,
15	standardized assessments of the applicant's
16	ability to speak and write; and
17	"(iii) if a majority of States licensing
18	the profession in which the alien intends to
19	work recognize a test predicting the suc-
20	cess on the profession's licensing or certifi-
21	cation examination, the alien has passed
22	such a test or has passed such an examina-
23	tion.
24	For purposes of clause (ii), determination of the
25	standardized tests required and of the minimum

1	scores that are appropriate are within the sole
2	discretion of the Secretary of Health and
3	Human Services and are not subject to further
4	administrative or judicial review.
5	"(D) APPLICATION OF GROUNDS.—The
6	grounds for inadmissibility of aliens under sub-
7	paragraphs (A) and (B) shall apply to immi-
8	grants seeking admission or adjustment of sta-
9	tus under paragraph (2) or (3) of section
10	203(b).
11	"(6) Illegal entrants and immigration
12	VIOLATORS.—
13	"(A) ALIENS PRESENT WITHOUT ADMIS-
14	SION OR PAROLE.—
15	"(i) In general.—An alien present
16	in the United States without being admit-
17	ted or paroled, or who arrives in the
18	United States at any time or place other
19	than as designated by the Attorney Gen-
20	eral, is inadmissible.
21	"(ii) Exception for certain bat-
22	TERED WOMEN AND CHILDREN.—Clause
23	(i) shall not apply to an alien who dem-
24	onstrates that—

1	"(I) the alien qualifies for immi-
2	grant status under subparagraph
3	(A)(iii), (A)(iv), (B)(ii), or (B)(iii) of
4	section $204(a)(1)$ ;
5	"(II)(aa) the alien has been bat-
6	tered or subjected to extreme cruelty
7	by a spouse or parent, or by a mem-
8	ber of the spouse's or parent's family
9	residing in the same household as the
10	alien and the spouse or parent con-
11	sented or acquiesced in such battery
12	or cruelty, or (bb) the alien's child has
13	been battered or subjected to extreme
14	cruelty by a spouse or parent of the
15	alien (without the active participation
16	of the alien in the battery or cruelty)
17	or by a member of the spouse's or
18	parent's family residing in the same
19	household as the alien when the
20	spouse or parent consented to or ac-
21	quiesced in such battery or cruelty
22	and the alien did not actively partici-
23	pate in such battery or cruelty; and
24	"(III) there was a substantial
25	connection between the battery or cru-

1	elty described in subclause (I) or (II)
2	and the alien's unlawful entry into the
3	United States.
4	"(B) Failure to attend removal pro-
5	CEEDING.—Any alien who without reasonable
6	cause fails or refuses to attend or remain in at-
7	tendance at a proceeding to determine the
8	alien's inadmissibility or deportability and who
9	seeks admission to the United States within 5
10	years of such alien's subsequent departure or
11	removal is inadmissible.
12	"(C) Misrepresentation.—
13	"(i) IN GENERAL.—Any alien who, by
14	fraud or willfully misrepresenting a mate-
15	rial fact, seeks to procure (or has sought
16	to procure or has procured) a visa, other
17	documentation, or admission into the
18	United States or other benefit provided
19	under this Act for himself, herself, or any
20	other alien, is inadmissible.
21	"(ii) Falsely claiming citizen-
22	SHIP.—
23	"(I) IN GENERAL.—Any alien
24	who falsely represents, or has falsely
25	represented, himself or herself to be a

1	citizen of the United States for any
2	purpose or benefit under this Act (in-
3	cluding section 274A) or any other
4	Federal or State law is inadmissible.
5	"(II) Exception.—In the case
6	of an alien making a representation
7	described in subclause (I), if each nat-
8	ural parent of the alien (or, in the
9	case of an adopted alien, each adop-
10	tive parent of the alien) is or was a
11	citizen (whether by birth or natu-
12	ralization), the alien permanently re-
13	sided in the United States prior to at-
14	taining the age of 16, and the alien
15	reasonably believed at the time of
16	making such representation that he or
17	she was a citizen, the alien shall not
18	be considered to be inadmissible under
19	any provision of this subsection based
20	on such representation.
21	"(D) Stowaways.—Any alien who is a
22	stowaway is inadmissible.
23	"(E) Smugglers.—
24	"(i) IN GENERAL.—Any alien who at
25	any time knowingly has encouraged, in-

1 duced, assisted, abetted, or aided any other 2 alien to enter or to try to enter the United States in violation of law is inadmissible. 3 "(ii) Special rule in the case of FAMILY REUNIFICATION.—Clause (i) shall 6 not apply in the case of an alien who is an 7 eligible immigrant (as defined in section 8 301(b)(1) of the Immigration Act of 9 1990), was physically present in the 10 United States on May 5, 1988, and is 11 seeking admission as an immediate relative 12 under section 203(a)(2)(including 13 under section 112 of the Immigration Act 14 of 1990) or benefits under section 301(a) 15 of the Immigration Act of 1990 if the 16 alien, before May 5, 1988, has encouraged, 17 induced, assisted, abetted, or aided only 18 the alien's spouse, parent, son, or daughter 19 (and no other individual) to enter the 20 United States in violation of law. 21 "(iii) WAIVER AUTHORIZED.—For 22 provision authorizing waiver of clause (i),

see subsection (c)(6).

1	"(F) Subject of civil penalty.—An
2	alien who is the subject of a final order for vio-
3	lation of section 274C is inadmissible.
4	"(G) Student visa abusers.—An alien
5	who obtains the status of a nonimmigrant
6	under section 101(a)(15)(F)(i) and who violates
7	a term or condition of such status under section
8	214(l) is inadmissible until the alien has been
9	outside the United States for a continuous pe-
10	riod of 5 years after the date of the violation.
11	"(H) Change of address.—An alien
12	who has failed to comply with section 262 is in-
13	admissible, unless the alien establishes to the
14	satisfaction of the Attorney General that such
15	failure was reasonably excusable or was not
16	willful.
17	"(7) Documentation requirements.—
18	"(A) Immigrants.—
19	"(i) In general.—Except as other-
20	wise specifically provided in this Act, any
21	immigrant at the time of application for
22	admission—
23	"(I) who is not in possession of a
24	valid unexpired immigrant visa, re-
25	entry permit, border crossing identi-

1	fication card, or other valid entry doc-
2	ument required by this Act, and a
3	valid unexpired passport, or other
4	suitable travel document, or document
5	of identity and nationality if such doc-
6	ument is required under the regula-
7	tions issued by the Attorney General
8	under section 211(a); or
9	"(II) whose visa has been issued
10	without compliance with the provi-
11	sions of section 203,
12	is inadmissible.
13	"(ii) Waiver authorized.—For pro-
14	vision authorizing waiver of clause (i), see
15	subsection (g).
16	"(B) Nonimmigrants.—
17	"(i) In General.—Any non-
18	immigrant who—
19	"(I) is not in possession of a
20	passport valid for a minimum of six
21	months from the date of the expira-
22	tion of the initial period of the alien's
23	admission or contemplated initial pe-
24	riod of stay authorizing the alien to
25	return to the country from which the

1	alien came or to proceed to and enter
2	some other country during such pe-
3	riod; or
4	"(II) is not in possession of a
5	valid nonimmigrant visa or border
6	crossing identification card at the
7	time of application for admission,
8	is inadmissible.
9	"(ii) General Waiver author-
10	IZED.—For provision authorizing waiver of
11	clause (i), see subsection (c)(2).
12	"(8) Ineligible for citizenship.—
13	"(A) In general.—Any immigrant who is
14	permanently ineligible to citizenship is inadmis-
15	sible.
16	"(B) Draft evaders.—Any person who
17	has departed from or who has remained outside
18	the United States to avoid or evade training or
19	service in the armed forces in time of war or a
20	period declared by the President to be a na-
21	tional emergency is inadmissible, except that
22	this subparagraph shall not apply to an alien
23	who at the time of such departure was a non-
24	immigrant and who is seeking to reenter the
25	United States as a nonimmigrant.

1	"(9) ALIENS PREVIOUSLY REMOVED.—
2	"(A) CERTAIN ALIENS PREVIOUSLY RE-
3	MOVED.—
4	"(i) Arriving aliens.—Any alien
5	who has been ordered removed under sec-
6	tion 235(b)(1) or at the end of proceedings
7	under section 240 initiated upon the
8	alien's arrival in the United States and
9	who again seeks admission within 5 years
10	of the date of such removal (or within 20
11	years in the case of a second or subsequent
12	removal or at any time in the case of an
13	alien convicted of an aggravated felony) is
14	inadmissible.
15	"(ii) Other aliens.—Any alien not
16	described in clause (i) who—
17	"(I) has been ordered removed
18	under section 240 or any other provi-
19	sion of law; or
20	"(II) departed the United States
21	while an order of removal was out-
22	standing,
23	and who seeks admission within 10 years
24	of the date of such alien's departure or re-
25	moval (or within 20 years of such date in

1	the case of a second or subsequent removal
2	or at any time in the case of an alien con-
3	victed of an aggravated felony) is inadmis-
4	sible.
5	"(B) ALIENS UNLAWFULLY PRESENT.—
6	"(i) In General.—Any alien (other
7	than an alien lawfully admitted for perma-
8	nent residence) who—
9	"(I) was unlawfully present in
10	the United States for a period of more
11	than 180 days but less than 1 year,
12	voluntarily departed the United States
13	(whether or not pursuant to section
14	244(e)) prior to the commencement of
15	proceedings under section 235(b)(1)
16	or section 240, and again seeks ad-
17	mission within 3 years of the date of
18	such alien's departure or removal; or
19	"(II) has been unlawfully present
20	in the United States for one year or
21	more, and who again seeks admission
22	within 10 years of the date of such
23	alien's departure or removal from the
24	United States,
25	is inadmissible.

"(ii) Construction of unlawful PRESENCE.—For purposes of this paragraph, an alien is deemed to be unlawfully present in the United States if the alien is present in the United States after the expi-ration of the period of stay authorized by the Attorney General or is present in the United States without being admitted or paroled. "(iii) Exceptions.—

"(I) MINORS.—No period of time in which an alien is under 18 years of age shall be taken into account in determining the period of unlawful presence in the United States under clause (i).

"(II) Asyles.—No period of time in which an alien has a bona fide application for asylum pending under section 208 shall be taken into account in determining the period of unlawful presence in the United States under clause (i) unless the alien during such period was employed without authorization in the United States.

1	"(III) Family Unity.—No pe-
2	riod of time in which the alien is a
3	beneficiary of family unity protection
4	pursuant to section 301 of the Immi-
5	gration Act of 1990 shall be taken
6	into account in determining the period
7	of unlawful presence in the United
8	States under clause (i).
9	"(IV) Battered women and
10	CHILDREN.—Clause (i) shall not apply
11	to an alien who would be described in
12	paragraph (6)(A)(ii) if 'violation of
13	the terms of the alien's nonimmigrant
14	visa' were substituted for 'unlawful
15	entry into the United States' in sub-
16	clause (III) of that paragraph.
17	"(iv) Tolling for good cause.—In
18	the case of an alien who—
19	"(I) has been lawfully admitted
20	or paroled into the United States;
21	"(II) has filed a nonfrivolous ap-
22	plication for a change or extension of
23	status before the date of expiration of
24	the period of stay authorized by the
25	Attorney General; and

1	"(III) has not been employed
2	without authorization in the United
3	States before or during the pendency
4	of such application,
5	the calculation of the period of time speci-
6	fied in clause (i)(I) shall be tolled during
7	the pendency of such application, but not
8	to exceed 120 days.
9	"(C) ALIENS UNLAWFULLY PRESENT
10	AFTER PREVIOUS IMMIGRATION VIOLATIONS.—
11	"(i) In general.—Any alien who—
12	"(I) has been unlawfully present
13	in the United States for an aggregate
14	period of more than 1 year; or
15	"(II) has been ordered removed
16	under section 235(b)(1), section 240,
17	or any other provision of law,
18	and who enters or attempts to reenter the
19	United States without being admitted is
20	inadmissible.
21	"(ii) Exception.—Clause (i) shall
22	not apply to an alien seeking admission
23	more than 10 years after the date of the
24	alien's last departure from the United
25	States if, prior to the alien's reembar-

1	kation at a place outside the United States
2	or attempt to be readmitted from a foreign
3	contiguous territory, the Attorney General
4	has consented to the alien's reapplying for
5	admission. The Attorney General in the
6	Attorney General's discretion may waive
7	the provisions of section 212(a)(9)(C)(i) in
8	the case of an alien to whom the Attorney
9	General has granted classification under
10	clause (iii), (iv), or (v) of section
11	204(a)(1)(A), or classification under clause
12	(ii), (iii), or (iv) of section 204(a)(1)(B), in
13	any case in which there is a direct connec-
14	tion between—
15	"(I) the alien's having been bat-
16	tered or subjected to extreme cruelty;
17	and
18	"(II) the alien's—
19	"(aa) removal;
20	"(bb) departure from the
21	United States;
22	"(cc) reentry or reentries
23	into the United States; or
24	"(dd) attempted reentry into
25	the United States.

1	"(10) MISCELLANEOUS.—
2	"(A) Practicing polygamists.—Any im-
3	migrant who is coming to the United States to
4	practice polygamy is inadmissible.
5	"(B) Guardian required to accompany
6	HELPLESS ALIEN.—Any alien—
7	"(i) who is accompanying another
8	alien who is inadmissible and who is cer-
9	tified to be helpless from sickness, mental
10	or physical disability, or infancy pursuant
11	to section 232(c); and
12	"(ii) whose protection or guardianship
13	is determined to be required by the alien
14	described in clause (i),
15	is inadmissible.
16	"(C) International Child abduc-
17	TION.—
18	"(i) In general.—Except as pro-
19	vided in clause (ii), any alien who, after
20	entry of an order by a court in the United
21	States granting custody to a person of a
22	United States citizen child who detains or
23	retains the child, or withholds custody of
24	the child, outside the United States from
25	the person granted custody by that order.

1	is inadmissible until the child is surren-
2	dered to the person granted custody by
3	that order.
4	"(ii) Aliens supporting abductors
5	AND RELATIVES OF ABDUCTORS.—Any
6	alien who—
7	"(I) is known by the Secretary of
8	State to have intentionally assisted an
9	alien in the conduct described in
10	clause (i);
11	"(II) is known by the Secretary
12	of State to be intentionally providing
13	material support or safe haven to an
14	alien described in clause (i); or
15	"(III) is a spouse (other than the
16	spouse who is the parent of the ab-
17	ducted child), child (other than the
18	abducted child), parent, sibling, or
19	agent of an alien described in clause
20	(i), if such person has been designated
21	by the Secretary of State at the Sec-
22	retary's sole and unreviewable discre-
23	tion, is inadmissible until the child de-
24	scribed in clause (i) is surrendered to
25	the person granted custody by the

1	order described in that clause, and
2	such person and child are permitted
3	to return to the United States or such
4	person's place of residence.
5	"(iii) Exceptions.—Clauses (i) and
6	(ii) shall not apply—
7	"(I) to a government official of
8	the United States who is acting within
9	the scope of his or her official duties;
10	"(II) to a government official of
11	any foreign government if the official
12	has been designated by the Secretary
13	of State at the Secretary's sole and
14	unreviewable discretion; or
15	"(III) so long as the child is lo-
16	cated in a foreign state that is a party
17	to the Convention on the Civil Aspects
18	of International Child Abduction,
19	done at The Hague on October 25,
20	1980.
21	"(D) UNLAWFUL VOTERS.—
22	"(i) IN GENERAL.—Any alien who has
23	voted in violation of any Federal, State, or
24	local constitutional provision, statute, ordi-
25	nance, or regulation is inadmissible.

"(ii) Exception.—In the case of an 1 2 alien who voted in a Federal, State, or 3 local election (including an initiative, recall, or referendum) in violation of a lawful restriction of voting to citizens, if each nat-6 ural parent of the alien (or, in the case of 7 an adopted alien, each adoptive parent of 8 the alien) is or was a citizen (whether by 9 birth or naturalization), the alien perma-10 nently resided in the United States prior to 11 attaining the age of 16, and the alien rea-12 sonably believed at the time of such viola-13 tion that he or she was a citizen, the alien 14 shall not be considered to be inadmissible 15 under any provision of this subsection 16 based on such violation. 17 "(E) FORMER CITIZENS WHO RENOUNCED 18 CITIZENSHIP.—Any alien who is a former cit-19 izen of the United States who officially re-

nounced United States citizenship is inadmissible.

## "(b) Notices of Denials.—

"(1) In general.— Subject to paragraphs (2) and (3), if an alien's application for a visa, for admission to the United States, or for adjustment of

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- status is denied by an immigration or consular officer because the officer determines the alien to be inadmissible under subsection (a), the officer shall provide the alien with a timely written notice that— ((A) states the determination; and
- 6 "(B) lists the specific provision or provi-7 sions of law under which the alien is excludable

or ineligible for entry or adjustment of status.

- "(2) WAIVER.—The Secretary of State may waive the requirements of paragraph (1) with respect to a particular alien or any class or classes of inadmissible aliens.
  - "(3) INAPPLICABILITY.—Paragraph (1) does not apply to any alien inadmissible under paragraph (2) or (3) of subsection (a).
- "(c) Special Rules.—

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"(1) 'S' NONIMMIGRANTS.—The Attorney General shall determine whether a ground for inadmissibility exists with respect to a nonimmigrant described in section 101(a)(15)(S). The Attorney General, in the Attorney General's discretion, may waive the application of subsection (a) (other than paragraph (3)(E)) in the case of a nonimmigrant described in section 101(a)(15)(S), if the Attorney General considers it to be in the national interest to

1 do so. Nothing in this section shall be regarded as 2 prohibiting the Immigration and Naturalization Service from instituting removal proceedings against 3 an alien admitted as a nonimmigrant under section 101(a)(15)(S) for conduct committed after the 5 6 alien's admission into the United States, or for con-7 duct or a condition that was not disclosed to the At-8 torney General prior to the alien's admission as a 9 nonimmigrant under section 101(a)(15)(S). 10 "(2) Documentary requirements for non-11 IMMIGRANTS.—Either or both of the requirements of 12 subsection (a)(7)(B)(i) may be waived by the Attor-13 ney General and the Secretary of State acting 14 jointly— "(A) on the basis of unforeseen emergency 15 16 in individual cases; or 17 "(B) in the case of aliens proceeding in im-18 mediate and continuous transit through the 19 United States under contracts authorized in 20 section 238(c). 21

## "(3) Parole.—

"(A) IN GENERAL.—The Attorney General may, except as provided in subparagraph (B) or in section 214(f), in the discretion of the Attorney General, parole into the United States a

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Cuban national or, in the case of nationals of other countries, temporarily under such conditions as the Attorney General may prescribe only on a case-by-case basis for urgent humanitarian reasons or significant law enforcement reasons any alien applying for admission to the United States, but such parole shall not be regarded as an admission of the alien and when the purposes of such parole shall, in the opinion of the Attorney General, have been served the alien shall forthwith return or be returned to the custody from which the alien was paroled and thereafter the case shall continue to be dealt with in the same manner as that of any other applicant for admission to the United States. Parole on a temporary basis cannot exceed 120 days, unless for a significant law enforcement reason. The Attorney General may not parole into the United States an alien for urgent humanitarian reasons if the alien is inadmissible under paragraph (2), (3), or (9) of subsection (a).

"(B) Refugees.—The Attorney General may not parole into the United States an alien who is a refugee unless the Attorney General

determines that compelling reasons in the public interest with respect to that particular alien require that the alien be paroled into the United States rather than be admitted as a ref-

5 ugee under section 207.

"(4) ALIENS ENTERING FROM GUAM, PUERTO RICO, OR THE VIRGIN ISLANDS.—The provisions of subsection (a) (other than paragraph (7)) shall be applicable to any alien who shall leave Guam, Puerto Rico, or the Virgin Islands of the United States, and who seeks to enter the continental United States or any other place under the jurisdiction of the United States. Any alien described in this paragraph, who is denied admission to the United States, shall be immediately removed in the manner provided by section 241(e) of this Act.

"(5) Foreign government officials.—
Upon a basis of reciprocity accredited officials of foreign governments, their immediate families, attendants, servants, and personal employees may be admitted in immediate and continuous transit through the United States without regard to the provisions of this section except paragraphs (3)(A), (3)(B), (3)(C), and (7)(B) of subsection (a) of this section.

"(6) SMUGGLERS.—The Attorney General may, in the discretion of the Attorney General for urgent humanitarian reasons, waive application of subsection (a)(6)(E)(i) in the case of any alien lawfully admitted for permanent residence who temporarily proceeded abroad voluntarily and not under an order of removal, and who is otherwise admissible to the United States as a returning resident under section 211(b) if the alien has encouraged, induced, assisted, abetted, or aided only an individual who at the time of such action was the alien's spouse, parent, son, or daughter (and no other individual) to enter the United States in violation of law.

## "(7) T' NONIMMIGRANTS.—

"(A) DETERMINATION.—The Attorney General shall determine whether a ground for inadmissibility exists with respect to a non-immigrant described in section 101(a)(15)(T).

"(B) WAIVER.—In addition to any other waiver that may be available under this section, in the case of a nonimmigrant described in section 101(a)(15)(T), if the Attorney General considers it to be in the national interest to do so, the Attorney General, in the Attorney General's discretion, may waive the application of—

1	"(i) paragraphs (1) and (4) of sub-
2	section (a); and
3	"(ii) any other provision of such sub-
4	section (excluding paragraphs (2), (3), (8),
5	(9)(A), (10)(C), (10)(D), and (10)(E)) if
6	the activities rendering the alien inadmis-
7	sible under the provision were caused by
8	the victimization described in section
9	101(a)(15)(T)(i)(I).
10	"(8) 'U' NONIMMIGRANTS.—
11	"(A) DETERMINATION.—The Attorney
12	General shall determine whether a ground for
13	inadmissibility exists with respect to a non-
14	immigrant described in section 101(a)(15)(U).
15	"(B) WAIVER.—In addition to any other
16	waiver that may be available under this section,
17	in the case of a nonimmigrant described in sec-
18	tion 101(a)(15)(U), if the Attorney General
19	considers it to be in the national interest to do
20	so, the Attorney General, in the Attorney Gen-
21	eral's discretion, may waive the application of—
22	"(i) paragraphs (1) and (4) of sub-
23	section (a); and
24	"(ii) any other provision of such sub-
25	section (excluding paragraphs (2), (3), (8),

1 (9)(A), (10)(C), (10)(D), and (10)(E) if 2 the activities rendering the alien inadmis-3 sible under the provision were caused by the criminal activity described in section 101(a)(15)(U)(iii). 6 "(d) Suspension of Entry.—Whenever the President finds that the entry of any aliens or of any class of 8 aliens into the United States would be detrimental to the interests of the United States, the President may by proc-10 lamation, and for such period as the President shall deem necessary, suspend the entry of all aliens or any class of 12 aliens as immigrants or nonimmigrants, or impose on the entry of aliens any restrictions the President may deem to be appropriate. Whenever the Attorney General finds 14 that a commercial airline has failed to comply with regulations of the Attorney General relating to requirements of 16 airlines for the detection of fraudulent documents used by 17 passengers traveling to the United States (including the 18 training of personnel in such detection), the Attorney Gen-19 eral may suspend the entry of some or all aliens trans-21 ported to the United States by such airline. 22 "(e) Waivers of Health-Related Grounds.— 23 The Attorney General may waive the application of— 24 "(1) subsection (a)(1)(A)(i) in the case of any 25 alien who—

1	"(A) is the spouse or the unmarried son or
2	daughter, or the minor unmarried lawfully
3	adopted child, of a United States citizen, or of
4	an alien lawfully admitted for permanent resi-
5	dence, or of an alien who has been issued an
6	immigrant visa;
7	"(B) has a son or daughter who is a
8	United States citizen, or an alien lawfully ad-
9	mitted for permanent residence, or an alien who
10	has been issued an immigrant visa; or
11	"(C) qualifies for classification under
12	clause (iii) or (iv) of section 204(a)(1)(A) or
13	classification under clause (ii) or (iii) of section
14	204(a)(1)(B);
15	in accordance with such terms, conditions, and con-
16	trols, if any, including the giving of bond, as the At-
17	torney General, in the discretion of the Attorney
18	General after consultation with the Secretary of
19	Health and Human Services, may by regulation pre-
20	scribe;
21	"(2) subsection (a)(1)(A)(ii) in the case of any
22	alien—
23	"(A) who receives vaccination against the
24	vaccine-preventable disease or diseases for

1 which the alien has failed to present docu-2 mentation of previous vaccination; "(B) for whom a civil surgeon, medical of-3 4 ficer, or panel physician (as those terms are de-5 fined by section 34.2 of title 42, Code of Fed-6 eral Regulations) certifies, according to such 7 regulations as the Secretary of Health and Human Services may prescribe, that such vac-8 9 cination would not be medically appropriate; or "(C) under such circumstances as the At-10 11 torney General provides by regulation, with re-12 spect to whom the requirement of such a vac-13 cination would be contrary to the alien's reli-14 gious beliefs or moral convictions; or 15 "(3) subsection (a)(1)(A)(iii) in the case of any 16 alien, in accordance with such terms, conditions, and 17 controls, if any, including the giving of bond, as the 18 Attorney General, in the discretion of the Attorney 19 General after consultation with the Secretary of 20 Health and Human Services, may by regulation pre-21 scribe. 22 "(f) WAIVERS OF Criminal AND RELATED 23 GROUNDS.—The Attorney General may, in the discretion of the Attorney General, waive the application of subparagraphs (A)(i)(I), (B), (D), and (E) of subsection (a)(2)

1	and subparagraph (A)(i)(II) of such subsection insofar as
2	it relates to a single offense of simple possession of 30
3	grams or less of marijuana if—
4	"(1)(A) in the case of any immigrant, it is es-
5	tablished to the satisfaction of the Attorney General
6	that—
7	"(i) the alien is inadmissible only under
8	subparagraph (D)(i) or (D)(ii) of such sub-
9	section or the activities for which the alien is
10	inadmissible occurred more than 15 years be-
11	fore the date of the alien's application for a
12	visa, admission, or adjustment of status;
13	"(ii) the admission to the United States of
14	such alien would not be contrary to the national
15	welfare, safety, or security of the United States;
16	and
17	"(iii) the alien has been rehabilitated; or
18	"(B) in the case of an immigrant who is the
19	spouse, parent, son, or daughter of a citizen of the
20	United States or an alien lawfully admitted for per-
21	manent residence, if it is established to the satisfac-
22	tion of the Attorney General that the alien's denial
23	of admission would result in exceptional and ex-
24	tremely unusual hardship to the United States cit-

izen or lawfully resident spouse, parent, son, or
daughter of such alien; and

daughter of such alien; and "(2) the Attorney General, in the discretion of 3 the Attorney General, and pursuant to such terms, 5 conditions, and procedures as the Attorney General 6 may by regulations prescribe, has consented to the 7 alien's applying or reapplying for a visa, for admis-8 sion to the United States, or adjustment of status. No waiver shall be provided under this subsection in the 10 case of an alien who has been convicted of (or who has 11 admitted committing acts that constitute) murder or 12 criminal acts involving torture, or an attempt or conspiracy to commit murder or a criminal act involving torture. No waiver shall be granted under this subsection in 14 15 the case of an alien who has previously been admitted to the United States as an alien lawfully admitted for perma-16 nent residence if either since the date of such admission 18 the alien has been convicted of an aggravated felony or the alien has not lawfully resided continuously in the 19 20 United States for a period of not less than 7 years imme-21 diately preceding the date of initiation of proceedings to 22 remove the alien from the United States. No waiver shall 23 be granted under this subsection in the case of any alien who is present in the United States after the expiration of the period of stay authorized by the Attorney General

- 1 or is present in the United States without being admitted
- 2 or paroled if either the alien has been convicted of an ag-
- 3 gravated felony committed in the United States or the
- 4 alien has not resided continuously in the United States
- 5 for a period of not less than 7 years immediately preceding
- 6 the date of initiation of proceedings to remove the alien
- 7 from the United States. No court shall have jurisdiction
- 8 to review a decision of the Attorney General to grant or
- 9 deny a waiver under this subsection.
- 10 "(g) Aliens Having Immigrant Visas.—Any alien,
- 11 inadmissible to the United States under paragraph (5)(A)
- 12 or (7)(A)(i) of subsection (a), who is in possession of an
- 13 immigrant visa may, if otherwise admissible, be admitted
- 14 in the discretion of the Attorney General if the Attorney
- 15 General is satisfied that inadmissibility was not known to,
- 16 and could not have been ascertained by the exercise of rea-
- 17 sonable diligence by, the immigrant before the time of de-
- 18 parture of the vessel or aircraft from the last port outside
- 19 the United States and outside foreign contiguous territory
- 20 or, in the case of an immigrant coming from foreign con-
- 21 tiguous territory, before the time of the immigrant's appli-
- 22 cation for admission.
- 23 "(h) Waiver of Documentation Requirements
- 24 FOR NONIMMIGRANTS.—

1	"(1) In general.—The requirement of sub-
2	section (a)(7)(B)(i) may be waived by the Attorney
3	General, the Secretary of State, and the Secretary of
4	the Interior, acting jointly, in the case of an alien
5	applying for admission as a nonimmigrant visitor for
6	business or pleasure and solely for entry into and
7	stay on Guam for a period not to exceed fifteen
8	days, if the Attorney General, the Secretary of State
9	and the Secretary of the Interior, after consultation
10	with the Governor of Guam, jointly determine that—
11	"(A) an adequate arrival and departure
12	control system has been developed on Guam;
13	and
14	"(B) such a waiver does not represent a
15	threat to the welfare, safety, or security of the
16	United States or its territories and common-
17	wealths.
18	"(2) Limitation.—An alien may not be pro-
19	vided a waiver under this subsection unless the alien
20	has waived any right—
21	"(A) to review or appeal under this Act of
22	an immigration officer's determination as to the
23	admissibility of the alien at the port of entry
24	into Guam; or

1	"(B) to contest, other than on the basis of
2	an application for asylum, any action for re-
3	moval of the alien.
4	"(i) Conditions on Receipt of Immigrant Visas
5	FOLLOWING DEPARTURE.—An alien who has been phys-
6	ically present in the United States shall not be eligible to
7	receive an immigrant visa within ninety days following de-
8	parture therefrom unless—
9	"(1) the alien was maintaining a lawful non-
10	immigrant status at the time of such departure; or
11	"(2) the alien is the spouse or unmarried child
12	of an individual who obtained temporary or perma-
13	nent resident status under section 210 or 245A of
14	the Immigration and Nationality Act or section 202
15	of the Immigration Reform and Control Act of 1986
16	at any date, who—
17	"(A) as of May 5, 1988, was the unmar-
18	ried child or spouse of the individual who ob-
19	tained temporary or permanent resident status
20	under section 210 or 245A of the Immigration
21	and Nationality Act or section 202 of the Immi-
22	gration Reform and Control Act of 1986;
23	"(B) entered the United States before May
24	5 1988 resided in the United States on Max

1	5, 1988, and is not a lawful permanent resi-
2	dent; and
3	"(C) applied for benefits under section
4	301(a) of the Immigration Act of 1990.
5	"(j) Uncertified Foreign Health-Care Work-
6	ERS.—Subsection (a)(5)(C) shall not apply to an alien
7	who seeks to enter the United States for the purpose of
8	performing labor as a nurse who presents to the consular
9	officer (or in the case of an adjustment of status, the At-
10	torney General) a certified statement from the Commis-
11	sion on Graduates of Foreign Nursing Schools (or an
12	equivalent independent credentialing organization ap-
13	proved for the certification of nurses under subsection
14	(a)(5)(C) by the Attorney General in consultation with the
15	Secretary of Health and Human Services) that—
16	"(1) the alien has a valid and unrestricted li-
17	cense as a nurse in a State where the alien intends
18	to be employed and such State verifies that the for-
19	eign licenses of alien nurses are authentic and
20	unencumbered;
21	"(2) the alien has passed the National Council
22	Licensure Examination (NCLEX);
23	"(3) the alien is a graduate of a nursing
24	program—

1	"(A) in which the language of instruction
2	was English;
3	"(B) located in a country—
4	"(i) designated by such commission
5	not later than 30 days after the date of the
6	enactment of the Nursing Relief for Dis-
7	advantaged Areas Act of 1999, based or
8	such commission's assessment that the
9	quality of nursing education in that coun-
10	try, and the English language proficiency
11	of those who complete such programs in
12	that country, justify the country's designa-
13	tion; or
14	"(ii) designated on the basis of such
15	an assessment by unanimous agreement of
16	such commission and any equivalent
17	credentialing organizations which have
18	been approved under subsection (a)(5)(C)
19	for the certification of nurses under this
20	subsection; and
21	"(C)(i) which was in operation on or before
22	the date of the enactment of the Nursing Relief
23	for Disadvantaged Areas Act of 1999; or
24	"(ii) has been approved by unanimous
25	agreement of such commission and any equiva-

1	lent credentialing organizations which have
2	been approved under subsection $(a)(5)(C)$ for
3	the certification of nurses under this subsection.
4	"(k) Public Charge Ground for Family-Spon-
5	SORED IMMIGRANTS.—In determining whether an alien
6	described in subsection (a)(4)(C)(i) is inadmissible under
7	subsection (a)(4) or ineligible to receive an immigrant visa
8	or otherwise to adjust to the status of permanent resident
9	by reason of subsection (a)(4), the consular officer or the
10	Attorney General shall not consider any benefits the alien
11	may have received that were authorized under section 501
12	of the Illegal Immigration Reform and Immigrant Respon-
13	sibility Act of 1996 (8 U.S.C. 1641(c)).".
14	(b) Technical and Conforming Amendments.—
15	(1) The following provisions of the Immigration
16	and Nationality Act are amended by striking
17	"212(e)" and inserting "222(h)":
18	(A) Paragraphs (1), (2)(A), and (3) of sec-
19	tion 214(l).
20	(B) Paragraphs (2) and (3)(B) of section
21	240A(c).
22	(C) Section 245A(a)(2)(C).
23	(D) Section 248(3).
24	(2) Section 214 (8 U.S.C. 1202) is amended—

1	(A) by redesignating subsection (p) (as
2	added by the Departments of Commerce, Jus-
3	tice, and State, the Judiciary, and Related
4	Agencies Appropriations Act, 2001, as enacted
5	into law by Public Law 106–553) as subsection
6	$(\mathbf{r});$
7	(B) by redesignating the second subsection
8	(o) (as added by the Departments of Com-
9	merce, Justice, and State, the Judiciary, and
10	Related Agencies Appropriations Act, 2001, as
11	enacted into law by Public Law 106–553) as
12	subsection (q);
13	(C) by redesignating the first subsection
14	(o) as subsection (p);
15	(D) by redesignating subsection (n) as sub-
16	section (o); and
17	(E) by redesignating the second subsection
18	(m) as subsection (n).
19	(3) Section 101(a) is amended—
20	(A) in paragraph (13)(B), by striking
21	" $212(d)(5)$ " and inserting " $212(c)(3)$ "; and
22	(B) in paragraph (13)(C)(v), by striking
23	"212(h)" and inserting "212(f)".
24	(C) in paragraph (15)(H)—

1	(i) by striking "212(j)(2)" and insert-
2	ing "214(s)(2)";
3	(ii) by striking " $212(n)(1)$ " and in-
4	serting "214(u)(1)";
5	(iii) by striking "212(m)(1)" and in-
6	serting "214(t)(1)";
7	(iv) by striking "212(m)(2)" and in-
8	serting " $214(t)(2)$ "; and
9	(v) by striking " $212(m)(6)$ " and in-
10	serting "214(t)(6)";
11	(D) in paragraph (15)(J), by striking
12	"212(j)" and inserting "214(s)";
13	(E) in paragraph (15)(K), by striking "(p)
14	of section 214" and inserting "(r) of section
15	214";
16	(F) in paragraph (15)(T)(i), by striking
17	"214(n)" and inserting "214(o)";
18	(G) in paragraph (15)(U)(i), by striking
19	"214(o)" and inserting "214(p)"; and
20	(H) in paragraph (15)(V), by striking
21	"214(o)" and inserting "214(q)".
22	(4) Section 201(c)(4) is amended by striking
23	" $212(d)(5)$ " and inserting " $212(e)(3)$ ".
24	(5) Section 214(a)(1) is amended by striking
25	"212(l)" and inserting "212(h)".

1	(6) Section 214(e)(5) is amended—
2	(A) by striking "212(m)" both places it
3	appears and inserting "214(t)"; and
4	(B) by striking "212(n)" and inserting
5	"214(u)".
6	(7) Section 214(f)(2)(A) is amended by striking
7	"212(d)(5)" and inserting "212(c)(3)".
8	(8) Section 216(f) is amended by striking "sub-
9	section (h) or (i) of section 212" and inserting "sec-
10	tion 212(f)".
11	(9) Section 237(a)(1)(C)(ii) is amended by
12	striking "212(g)" and inserting "212(e)".
13	(10) Section 240A(b)(4) is amended by striking
14	"212(d)(5)" and inserting "212(c)(3)".
15	(11) Section 242(a)(2)(B)(i) is amended by
16	striking "212(h), 212(i)," and inserting "212(f),".
17	(12) Section 245(c) is amended—
18	(A) by striking "212(d)(4)(C)" and insert-
19	ing " $212(e)(2)(C)$ "; and
20	(B) by striking "212(l)" and inserting
21	"212(h)".
22	(13) Section 248 is amended by striking "(or
23	whose inadmissibility under such section is waived
24	under section 212(a)(9)(B)(v))" in the matter pre-
25	ceding paragraph (1).

1	(14) Section 248(4) is amended by striking
2	"212(l)" and inserting "212(h)".
3	(15) Section 252(a) is amended by striking
4	" $212(d)(3)$ , section $212(d)(5)$ ," and inserting
5	"212(e)(3),".
6	(16) Paragraphs (2) and (3) of section 254(a)
7	are each amended by striking "212(d)(5)" and in-
8	serting "212(c)(3)".
9	(17) Section 286(s)(6) is amended—
10	(A) by striking "212(n)(1)" each place it
11	appears and inserting "214(u)(1)"; and
12	(B) by striking "212(n)(2)" both places it
13	appears and inserting "214(u)(2)".
14	(c) Effective Date.—The amendments made by
15	this section shall take effect of the date of the enactment
16	of this Act and shall apply to acts undertaken, and condi-
17	tions existing, before, on, or after such date.
18	SEC. 205. ANTIFRAUD FEE.
19	(a) Imposition of Fee.—
20	(1) In general.—Chapter 9 of title II of the
21	Immigration and Nationality Act (8 U.S.C. 1351 et
22	seq.) is amended by inserting after section 281 the
23	following:

1	"ANTIFRAUD FEE
2	"Sec. 281A. (a) In General.—In addition to any
3	other fees authorized by law, the Attorney General shall
4	impose an antifraud fee on a petitioner filing a petition
5	for classification under section 204, or a petition for an
6	alien's status as a nonimmigrant under section 101(a)(15)
7	(excluding status under subparagraph (A), (B), (G), or
8	(S) of such section).
9	"(b) Amount.—The amount of the fee shall be \$100
10	for each such petition.
11	"(c) DISPOSITION.—Fees collected under this section
12	shall be deposited in the Treasury in accordance with sec-
13	tion 286(v).".
14	(2) CLERICAL AMENDMENT.—The table of con-
15	tents of the Immigration and Nationality Act is
15 16	tents of the Immigration and Nationality Act is amended by inserting after the item relating to sec-
	Ţ,
16	amended by inserting after the item relating to sec-
16 17	amended by inserting after the item relating to section 281 the following:
16	amended by inserting after the item relating to section 281 the following:  "Sec. 281A. Antifraud fee.".
16 17 18	amended by inserting after the item relating to section 281 the following:  "Sec. 281A. Antifraud fee.".  (b) ESTABLISHMENT OF ACCOUNT; USE OF FEES.—
16 17 18 19	amended by inserting after the item relating to section 281 the following:  "Sec. 281A. Antifraud fee.".  (b) ESTABLISHMENT OF ACCOUNT; USE OF FEES.—  Section 286 (8 U.S.C. 1356) is amended by adding at the
16 17 18 19 20	amended by inserting after the item relating to section 281 the following:  "Sec. 281A. Antifraud fee.".  (b) ESTABLISHMENT OF ACCOUNT; USE OF FEES.—  Section 286 (8 U.S.C. 1356) is amended by adding at the end the following:
116 117 118 119 220 221	amended by inserting after the item relating to section 281 the following:  "Sec. 281A. Antifraud fee.".  (b) ESTABLISHMENT OF ACCOUNT; USE OF FEES.—  Section 286 (8 U.S.C. 1356) is amended by adding at the end the following:  "(v) ANTIFRAUD ACCOUNT.—
16 17 18 19 20 21	amended by inserting after the item relating to section 281 the following:  "Sec. 281A. Antifraud fee.".  (b) ESTABLISHMENT OF ACCOUNT; USE OF FEES.—  Section 286 (8 U.S.C. 1356) is amended by adding at the end the following:  "(v) ANTIFRAUD ACCOUNT.—  "(1) IN GENERAL.—There is established in the

1	shall be deposited as offsetting receipts into the ac-
2	count all fees collected under section 281A.
3	"(2) Use of fees to combat fraud.—
4	"(A) ATTORNEY GENERAL.—
5	"(i) Programs to eliminate
6	FRAUD.—20 percent of amounts deposited
7	into the Antifraud Account shall remain
8	available to the Attorney General until ex-
9	pended for programs and activities to
10	eliminate fraud by petitioners and bene-
11	ficiaries with respect to immigrant visa pe-
12	titions under section 204 or status under
13	section 101(a)(15) (excluding status under
14	subparagraph (A), (B), (G), or (S) of such
15	section).
16	"(ii) Removal of Aliens.—20 per-
17	cent of amounts deposited into the Anti-
18	fraud Account shall remain available to the
19	Attorney General until expended for the
20	removal of aliens who are deportable under
21	section 237(a)(1)(A) by reason of having
22	been found to be within the class of aliens
23	inadmissible under section 212(a)(6)(C).
24	"(B) Secretary of State.—40 percent
25	of the amounts deposited into the Antifraud Ac-

	90
1	count shall remain available to the Secretary of
2	State until expended for programs and activities
3	to eliminate fraud by petitioners and bene-
4	ficiaries described in subparagraph (A).
5	"(C) Joint Programs.—20 percent of
6	amounts deposited into the Antifraud Account
7	shall remain available to the Attorney General
8	and the Secretary of State until expended for
9	programs and activities conducted by them
10	jointly to eliminate fraud by petitioners and
11	beneficiaries described in subparagraph (A).".
12	(c) Effective Date.—The amendments made by
13	this section shall take effect 6 months after the date of
14	the enactment of this Act.
15	TITLE III—TRACKING ALIENS

#### PRESENT UNITED 16 IN THE

#### **STATES** 17

- 18 SEC. 301. ENTRY-EXIT SYSTEM.
- (a) INTEGRATED ENTRY AND EXIT DATA SYSTEM.— 19
- Section 110(b)(1) of the Illegal Immigration Reform and 20
- Immigrant Responsibility Act of 1996 (8 U.S.C. 1221 21
- note) is amended to read as follows: 22
- "(1) provides access to, and integrates, arrival 23
- and departure data of all aliens who arrive and de-24
- 25 part at ports of entry, in an electronic format and

- 1 in a database of the Department of Justice or the
- 2 Department of State (including those created or
- 3 used at ports of entry and at consular offices);".
- 4 (b) Construction.—Section 110(c) of the Illegal
- 5 Immigration Reform and Immigrant Responsibility Act of
- 6 1996 (8 U.S.C. 1221 note) is amended to read as follows:
- 7 "(c) Construction.—Nothing in this section shall
- 8 be construed to reduce or curtail any authority of the At-
- 9 torney General or the Secretary of State under any other
- 10 provision of law.".
- 11 (c) Deadlines.—Section 110(d) of the Illegal Immi-
- 12 gration Reform and Immigrant Responsibility Act of 1996
- 13 (8 U.S.C. 1221 note) is amended—
- 14 (1) in paragraph (1), by striking "December
- 15 31" and inserting "October 26";
- 16 (2) by amending paragraph (2) to read as fol-
- 17 lows:
- 18 "(2) Land Border Ports of Entry.—Not
- later than October 26, 2004, the Attorney General
- shall implement the integrated entry and exit data
- 21 system using the data described in paragraph (1)
- and available alien arrival and departure data de-
- scribed in subsection (b)(1) pertaining to aliens ar-
- 24 riving in, or departing from, the United States at all
- 25 land border ports of entry. Such implementation

- 1 shall include ensuring that such data, when collected
- 2 or created by an immigration officer at a port of
- 3 entry, are entered into the system and can be
- 4 accessed by immigration officers at airports, sea-
- 5 ports, and other land border ports of entry."; and
- 6 (3) by striking paragraph (3).
- 7 (d) Authority To Provide Access to System.—
- 8 Section 110(f)(1) of the Illegal Immigration Reform and
- 9 Immigrant Responsibility Act of 1996 (8 U.S.C. 1221
- 10 note) is amended by adding at the end the following:
- 11 "The Attorney General shall ensure that any officer
- or employee of the Immigration and Naturalization
- 13 Service or the Department of State having need to
- access the data contained in the integrated entry
- and exit data system for any lawful purpose under
- the Immigration and Nationality Act has such ac-
- 17 cess, including access for purposes of representation
- of the Service in removal proceedings under section
- 19 240 of such Act and adjudication of applications for
- benefits under such Act.".
- 21 (e) WAIVER AVAILABLE.—If the President deter-
- 22 mines in writing, with respect to a fiscal or calendar year,
- 23 that a waiver of one or more of the amendments made
- 24 by this section is desirable and would not threaten the na-
- 25 tional security of the United States, the President may

1	waive the effectiveness of such amendment or amendments	
2	with respect to such year.	
3	SEC. 302. COLLECTION OF INFORMATION REGARDING FOR-	
4	EIGN STUDENTS.	
5	(a) Course of Study.—Section 641(c)(1)(C) of the	
6	Illegal Immigration Reform and Immigrant Responsibility	
7	Act of 1996 (8 U.S.C. 1372(c)(1)(C)) is amended by in-	
8	serting after "including" the following: "each course of	
9	study the student has taken and is taking at the institu-	
10	tion and".	
11	(b) Implementation of Program To Collect In-	
12	FORMATION RELATING TO NONIMMIGRANT FOREIGN STU-	
13	DENTS AND OTHER EXCHANGE PROGRAM PARTICI-	
14	PANTS.—Section 641(d)(2) of the Illegal Immigration Re-	
15	form and Immigrant Responsibility Act of 1996 (8 U.S.C.	
16	1372(d)(2)) is amended to read as follows:	
17	"(2) Effect of failures.—	
18	"(A) Failure to implement pro-	
19	GRAM.—During any period on or after January	
20	1, 2003, if the program described in subsection	
21	(a) is not fully implemented in accordance with	
22	subsection (g), all approvals described in sub-	
23	paragraph (A) of paragraph (1), and all grants	
24	of authority described in subparagraph (B) of	
25	such paragraph, shall be revoked.	

1 "(B) Failure to PROVIDE INFORMA-2 TION.—During any period on or after January 1, 2003, if an approved institution of higher 3 4 education or a designated exchange visitor pro-5 gram fails to provide the information described 6 in subsection (c) through the program described 7 in subsection (a), all approvals described in sub-8 paragraph (A) of paragraph (1), and all grants 9 of authority described in subparagraph (B) of 10 such paragraph, with respect to such institution 11 or exchange visitor program shall be revoked.

#### 12 SEC. 303. ALIEN REGISTRATION.

- 13 (a) IN GENERAL.—Section 262 (8 U.S.C. 1302) is 14 amended to read as follows:
- 15 "REGISTRATION OF ALIENS IN THE UNITED STATES
- "Sec. 262. (a) Initial Registration.—
- 17 "(1) In general.—It shall be the duty of 18 every alien now or hereafter in the United States, 19 who (1) is fourteen years of age or older, (2) has not 20 been registered and fingerprinted under section 21 221(b) of this Act or section 30 or 31 of the Alien 22 Registration Act, 1940, and (3) remains in the 23 United States for thirty days or longer, to apply for 24 registration and to be fingerprinted before the expi-

•HR 5013 IH

ration of such thirty days.

25

"(2) MINORS.—It shall be the duty of every parent or legal guardian of any alien now or hereafter in the United States, who (1) is less than fourteen years of age, (2) has not been registered under section 221(b) of this Act or section 30 or 31 of the Alien Registration Act, 1940, and (3) remains in the United States for thirty days or longer, to apply for the registration of such alien before the expiration of such thirty days. Whenever any alien attains his fourteenth birthday in the United States he shall, within thirty days thereafter, apply in person for registration and to be fingerprinted.

# "(b) Subsequent Registrations.—

"(1) PERMANENT RESIDENTS.—In addition to any other registration otherwise required under this Act or any other Act, each alien lawfully admitted for permanent residence shall annually register with the Attorney General, regardless of whether there has been any change in the alien's address. This requirement shall commence on the first anniversary of the date on which the alien acquired the status of an alien lawfully admitted for permanent residence that occurs after the enactment of the Securing America's Future through Enforcement Reform Act of 2002.

"(2) OTHER ALIENS.—In addition to any other registration otherwise required under this Act or any other Act, every alien in the United States, other than an alien described in paragraph (1), shall register with the Attorney General at the expiration of each 3-month period during which the alien remains in the United States, regardless of whether there has been any change in the alien's address. This requirement shall commence on the 60th day after the alien enters the United States.

"(3) MINORS.—In the case of an alien who is less than fourteen years of age, a parent or legal guardian of the alien may carry out this subsection on behalf of the alien.

# "(c) Change of Address.—

"(1) IN GENERAL.—Each alien required to be registered under this title who is within the United States shall notify the Attorney General in writing of each change of address and new address within ten days from the date of such change and furnish with such notice such additional information as the Attorney General may require by regulation.

# "(2) CERTAIN FOREIGN STATES.—

24 "(A) IN GENERAL.—The Attorney General 25 may, in the discretion of the Attorney General, upon ten days notice, require the natives of any
one or more foreign states, or any class or
group thereof, who are within the United States
and who are required to be registered under
this title, to notify the Attorney General of their
current addresses and furnish such additional
information as the Attorney General may require.

- "(B) NOTICE FOR MINORS.—In the case of an alien for whom a parent or legal guardian is required to apply for registration, the notice required by this section shall be given to such parent or legal guardian.
- "(3) MINORS.—In the case of an alien who is less than fourteen years of age, a parent or legal guardian of the alien may carry out this subsection on behalf of the alien.
- "(d) EXCEPTION.—Subsections (b) and (c) shall not 19 apply to an alien lawfully admitted for permanent resi-20 dence, and the alien's spouse and children, if the alien is 21 a member of the armed forces of the United States serving 22 on active duty (as defined in section 101(d) of title 10, 23 United States Code).
- 24 "(e) Forms.—The Attorney General shall prepare 25 forms for registrations and change of address notifications

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- 1 required under this section. Such forms shall contain in-
- 2 quiries to obtain the following information:
- 3 "(1) Full name and aliases.
- 4 "(2) Current address.
- 5 "(3) Date of birth.
- 6 "(4) Visa category.
- 7 "(5) Date of entry into the United States.
- 8 "(6) Termination date of authorization to re-
- 9 main in the United Sates, if any.
- 10 "(7) Signature.
- 11 "(8) Biometric feature of the alien.
- 12 "(9) Any additional information that the Attor-
- 13 ney General determines to be necessary.
- 14 "(f) Information Technology System.—The At-
- 15 torney General shall establish and operate an information
- 16 technology system for the electronic collection, compila-
- 17 tion, and maintenance of the information submitted under
- 18 this section. Such system shall permit any alien address
- 19 in the United States that has been registered with the At-
- 20 torney General, and the date of such registration, to be
- 21 accessed by any officer or employee of the Immigration
- 22 and Naturalization Service having need for such access for
- 23 any lawful purpose under the Immigration and Nationality
- 24 Act.".

- 1 (b) Repeal.—Section 265 (8 U.S.C. 1305) is re-
- 2 pealed and the table of contents is amended by striking
- 3 the item relating to such section.
- 4 (c) Conforming Amendments.—
- 5 (1) Removal for failure to comply.—Sec-
- 6 tion 237(a)(3)(A) (8 U.S.C. 1227(a)(3)(A)) is
- 7 amended by striking "265" and inserting "262".
- 8 (2) Registration of special groups.—Sec-
- 9 tion 263(b) (8 U.S.C. 1303(b)) is amended by in-
- serting "(excluding subsection (c) of such section)"
- 11 after "262".
- 12 (3) Forms and procedure.—Section 264(a)
- 13 (8 U.S.C. 1304(a)) is amended by striking "of this
- title, and the Attorney General is authorized and di-
- 15 rected to prepare forms for the registration and
- fingerprinting of aliens under section 262 of this
- 17 title." and inserting a period.
- 18 (4) Penalties.—Section 266 (8 U.S.C. 1306)
- is amended by striking "265" each place such term
- appears and inserting "262".
- 21 (d) Attorney General Report.—Not later than
- 22 3 years after the date of the enactment of this Act, the
- 23 Attorney General shall submit a report to the Committees
- 24 on the Judiciary of the House of Representatives and the
- 25 Senate on the implementation of section 262 of the Immi-

- 1 gration and Nationality Act, as amended by this section,
- 2 and the results of such implementation.
- 3 (e) Effective Date.—The amendments made by
- 4 this section shall take effect on the date of the enactment
- 5 of this Act.

### 6 SEC. 304. VISA TERM COMPLIANCE BONDS.

- 7 (a) Definitions.—For purposes of this section:
- 8 (1) VISA TERM COMPLIANCE BOND.—The term
- 9 "visa term compliance bond" means a written
- suretyship undertaking entered into by an alien indi-
- vidual seeking admission to the United States of
- 12 America on a nonimmigrant visa whose performance
- is guaranteed by a bail agent.
- 14 (2) Suretyship undertaking.—The term
- 15 "suretyship undertaking" means a written agree-
- ment, executed by a bail agent, which binds all par-
- ties to its certain terms and conditions and which
- provides obligations for the visa applicant while
- under the bond and penalties for forfeiture to ensure
- the obligations of the principal under the agreement.
- 21 (3) Bail agent.—The term "bail agent"
- means any individual properly licensed, approved,
- and appointed by power of attorney to execute or
- countersign bail bonds in connection with judicial
- proceedings and who receives a premium.

1	(4) Surety.—The term "surety" means an en-
2	tity, as defined by, and that is in compliance with,
3	sections 9304 through 9308 of title 31, United
4	States Code, that agrees—
5	(A) to guarantee the performance, where
6	appropriate, of the principal under a visa term
7	compliance bond;
8	(B) to perform as required in the event of
9	a forfeiture; and
10	(C) to pay over the principal (penal) sum
11	of the bond for failure to perform.
12	(b) Issuance of Bond.—A consular officer may re-
13	quire an applicant for a nonimmigrant visa, as a condition
14	for granting such application, to obtain a visa term com-
15	pliance bond.
16	(c) Validity, Expiration, Renewal, and Can-
17	CELLATION OF BONDS.—
18	(1) Validity.—A visa term compliance bond
19	undertaking is valid if it—
20	(A) states the full, correct, and proper
21	name of the alien principal;
22	(B) states the amount of the bond;
23	(C) is guaranteed by a surety and
24	countersigned by an attorney-in-fact who is
25	properly appointed;

1	(D) is an original signed document;
2	(E) is filed with the Commissioner along
3	with the original application for a visa; and
4	(F) is not executed by electronic means.
5	(2) Expiration.—A visa term compliance bond
6	undertaking shall expire at the earliest of—
7	(A) 1 year from the date of issue;
8	(B) at the expiration, cancellation, or sur-
9	render of the visa; or
10	(C) immediately upon nonpayment of the
11	premium.
12	(3) Renewal.—The bond may be renewed—
13	(A) annually with payment of proper pre-
14	mium at the option of the bail agent or surety;
15	and
16	(B) provided there has been no breech of
17	conditions, default, claim, or forfeiture of the
18	bond.
19	(4) CANCELLATION.—The bond shall be can-
20	celed and the surety and bail agent exonerated—
21	(A) for nonrenewal;
22	(B) if the surety or bail agent provides
23	reasonable evidence that there was misrepresen-
24	tation or fraud in the application for the bond;
25	(C) upon termination of the visa;

1	(D) upon death, incarceration of the prin-
2	cipal, or the inability of the surety to produce
3	the principal for medical reasons;
4	(E) if the principal is detained in any city,
5	State, country, or political subdivision thereof;
6	(F) if the principal departs from the
7	United States of America for any reason with-
8	out permission of the Commissioner and the
9	surety or bail agent; or
10	(G) if the principal is surrendered by the
11	surety.
12	(5) Effect of expiration or cancella-
13	TION.—When a visa term compliance bond expires
14	without being immediately renewed, or is canceled,
15	the nonimmigrant status of the alien shall be re-
16	voked immediately.
17	(6) Surrender of Principal; forfeiture
18	OF BOND PREMIUM.—
19	(A) Surrender.—At any time before a
20	breach of any of the conditions of the bond, the
21	surety or bail agent may surrender the prin-
22	cipal, or the principal may surrender, to any
23	Immigration and Naturalization Service office
24	or facility.

1	(B) Forfeiture of Bond Premium.—A
2	principal may be surrendered without the re-
3	turn of any bond premium if the visa holder—
4	(i) changes address without notifying
5	the surety or bail agent and the Attorney
6	General in writing at least 60 days prior to
7	such change;
8	(ii) changes schools, jobs, or occupa-
9	tions without written permission of the
10	surety, bail agent, and the Attorney Gen-
11	eral;
12	(iii) conceals himself or herself;
13	(iv) fails to report to the Attorney
14	General as required at least annually; or
15	(v) violates the contract with the bail
16	agent or surety, commits any act that may
17	lead to a breech of the bond, or otherwise
18	violates any other obligation or condition
19	of the visa established by the Attorney
20	General.
21	(7) Certified copy of undertaking or
22	WARRANT TO ACCOMPANY SURRENDER.—
23	(A) In general.—A person desiring to
24	make a surrender of the visa holder—

1	(i) shall have the right to petition any
2	Federal court for an arrest warrant for the
3	arrest of the visa holder;
4	(ii) shall forthwith be provided a cer-
5	tified copy of the arrest warrant and the
6	undertaking; and
7	(iii) shall have the right to pursue, ap-
8	prehend, detain, and deliver the visa hold-
9	er, together with the certified copy of the
10	arrest warrant and the undertaking, to any
11	official or facility of the Immigration and
12	Naturalization Service or any detention fa-
13	cility authorized to hold Federal detainees.
14	(B) Effects of Delivery.—Upon deliv-
15	ery of a person under subparagraph (A)(iii)—
16	(i) the official to whom the delivery is
17	made shall detain the visa holder in cus-
18	tody and issue a written certificate of sur-
19	render; and
20	(ii) the court issuing the warrant de-
21	scribed in subparagraph (A)(i) and the At-
22	torney General shall immediately exonerate
23	the surety and bail agent from any further
24	liability on the bond.

1	(8) FORM OF BOND.—A visa term compliance
2	bond shall in all cases state the following and be se-
3	cured by a surety:
4	"(A) Breech of Bond; procedure, for-
5	FEITURE, NOTICE.—
6	"(i) If a visa holder violates any con-
7	ditions of the visa or the visa bond the At-
8	torney General shall—
9	"(I) order the visa canceled;
10	"(II) immediately obtain a war-
11	rant for the visa holder's arrest;
12	"(III) order the bail agent and
13	surety to take the visa holder into
14	custody and surrender the visa holder
15	to the Attorney General; and
16	"(IV) mail notice to the bail
17	agent and surety via certified mail re-
18	turn receipt at each of the addresses
19	in the bond.
20	"(ii) A bail agent or surety shall have
21	full and complete access to any and all in-
22	formation, electronic or otherwise, in the
23	care, custody, and control of the United
24	States Government or any State or local
25	government or any subsidiary or police

1	agency thereof regarding the visa holder
2	needed to comply with section 304 of the
3	Securing America's Future through En-
4	forcement Reform Act of 2002 that the
5	court issuing the warrant believes is crucial
6	in locating the visa holder.
7	"(iii) If the visa holder is later ar-
8	rested, detained, or otherwise located out-
9	side the United States and the outlying
10	possessions of the United States (as de-
11	fined in section 101(a) of the Immigration
12	and Nationality Act), the Attorney General
13	shall—
14	"(I) order that the bail agent and
15	surety are completely exonerated, and
16	the bond canceled and terminated;
17	and
18	"(II) if the Attorney General has
19	issued an order under clause (i), the
20	surety may request, by written, prop-
21	erly filed motion, reinstatement of the
22	bond. This subclause may not be con-
23	strued to prevent the Attorney Gen-
24	eral from revoking or resetting a high-
25	er bond.

1	"(iv) The bail agent or surety must—
2	"(I) produce the visa bond hold-
3	er; or
4	"(II)(aa) prove within 180 days
5	that producing the bond holder was
6	prevented—
7	"(aaa) by the bond holder's
8	illness or death;
9	"(bbb) because the bond
10	holder is detained in custody in
11	any city, State, country, or polit-
12	ical subdivision thereof;
13	"(ccc) because the bond
14	holder has left the United States
15	or its outlying possessions (as de-
16	fined in section 101(a) of the Im-
17	migration and Nationality Act (8
18	U.S.C. 1101(a)); or
19	"(ddd) because required no-
20	tice was not given to the bail
21	agent or surety; and
22	"(bb) prove within 180 days that
23	the inability to produce the bond hold-
24	er was not with the consent or conniv-
25	ance of the bail agent or sureties.

1	"(v) If the bail agent or surety does
2	not comply with the terms of this bond
3	within 60 days after the mailing of the no-
4	tice required under subparagraph
5	(A)(i)(IV), a portion of the face value of
6	the bond shall be assessed as a penalty
7	against the surety.
8	"(vi) If compliance occurs more than
9	60 days but no more than 90 days after
10	the mailing of the notice, the amount as-
11	sessed shall be one-third of the face value
12	of the bond.
13	"(vii) If compliance occurs more than
14	90 days, but no more than 180 days, after
15	the mailing of the notice, the amount as-
16	sessed shall be two-thirds of the face value
17	of the bond.
18	"(viii) If compliance does not occur
19	within 180 days after the mailing of the
20	notice, the amount assessed shall be 100
21	percent of the face value of the bond.
22	"(ix) All penalty fees shall be paid by
23	the surety within 45 days after the end of
24	such 180-day period.

1	"(B) The Attorney General may waive the
2	penalty fees or extend the period for payment
3	or both, if—
4	"(i) a written request is filed with the
5	Attorney General; and
6	"(ii) the bail agent or surety provides
7	evidence satisfactory to the Attorney Gen-
8	eral that diligent efforts were made to ef-
9	fect compliance of the visa holder.
10	"(C) Compliance; exoneration; limita-
11	TION OF LIABILITY.—
12	"(i) Compliance.—The bail agent or
13	surety shall have the absolute right to lo-
14	cate, apprehend, arrest, detain, and sur-
15	render any visa holder, wherever he or she
16	may be found, who violates any of the
17	terms and conditions of the visa or bond.
18	"(ii) Exoneration.—Upon satisfying
19	any of the requirements of the bond, the
20	surety shall be completely exonerated.
21	"(iii) Limitation of Liability.—
22	The total liability on any undertaking shall
23	not exceed the face amount of the bond.".

1	SEC 9	05	DELEVEE	ΩE	AT TENIC	IN DEMONAL	PROCEEDINGS
	SEC. 3	Uh.	RELEASE		ALIBINS	IN REWICEVAL	PROCEEDINGS

- 2 (a) In General.—Section 236(a)(2) is amended to
- 3 read as follows:
- 4 "(2) subject to section 241(a)(8), may release
- 5 the alien on bond of at least \$10,000, with security
- 6 approved by, and containing conditions prescribed
- by, the Attorney General, but the Attorney General
- 8 shall not release the alien on or to his own recog-
- 9 nizance unless an order of an immigration judge ex-
- pressly finds that the alien is not a flight risk and
- is not a threat to the United States; and".
- 12 (b) Effective Date.—The amendment made by
- 13 subsection (a) shall take effect on the date of the enact-
- 14 ment of this Act.
- 15 SEC. 306. DETENTION OF ALIENS DELIVERED BY BONDS-
- 16 **MEN.**
- 17 (a) IN GENERAL.—Section 241(a) (8 U.S.C.
- 18 1231(a)) is amended by adding at the end the following:
- 19 "(8) Effect of production of alien by
- 20 BONDSMAN.—Notwithstanding any other provision
- of law, the Attorney General shall take into custody
- any alien subject to a final order of removal, and
- cancel any bond previously posted for the alien, if
- 24 the alien is produced within the prescribed time limit
- by the obligor on the bond. The obligor on the bond
- shall be deemed to have substantially performed all

1	conditions imposed by the terms of the bond, and
2	shall be released from liability on the bond, if the
3	alien is produced within such time limit.".
4	(b) Effective Date.—The amendment made by
5	subsection (a) shall take effect on the date of the enact-
6	ment of this act and shall apply to all immigration bonds
7	posted before, on, or after the date of the enactment of
8	this Act.
9	TITLE IV—REMOVING ALIEN
10	TERRORISTS, CRIMINALS,
11	AND HUMAN RIGHTS VIOLA-
12	TORS
13	Subtitle A—Removing Alien
14	Terrorists
15	
	SEC. 401. DEPORTABILITY OF ALIEN TERRORISTS.
16	sec. 401. Deportability of Alien Terrorists.  (a) In General.—Section 237(a)(4)(B) (8 U.S.C.
16 17	
	(a) In General.—Section 237(a)(4)(B) (8 U.S.C.
17	(a) In General.—Section 237(a)(4)(B) (8 U.S.C. 1227(a)(4)(B)) is amended to read as follows:
17 18	(a) In General.—Section 237(a)(4)(B) (8 U.S.C. 1227(a)(4)(B)) is amended to read as follows:  "(B) Terrorist activities.—Any alient
17 18 19	(a) In General.—Section 237(a)(4)(B) (8 U.S.C. 1227(a)(4)(B)) is amended to read as follows:  "(B) Terrorist activities.—Any alient who would be considered inadmissible pursuant
17 18 19 20	(a) In General.—Section 237(a)(4)(B) (8 U.S.C. 1227(a)(4)(B)) is amended to read as follows:  "(B) Terrorist activities.—Any alient who would be considered inadmissible pursuant to section 212(a)(3)(B) is deportable.".
17 18 19 20 21	<ul> <li>(a) IN GENERAL.—Section 237(a)(4)(B) (8 U.S.C. 1227(a)(4)(B)) is amended to read as follows:</li> <li>"(B) TERRORIST ACTIVITIES.—Any alient who would be considered inadmissible pursuant to section 212(a)(3)(B) is deportable."</li> <li>(b) EFFECTIVE DATE.—The amendment made by</li> </ul>

1	SEC. 402. ADMINISTRATIVE REMOVAL OF ALIEN TERROR-
2	ISTS.
3	(a) In General.—Section 238 (8 U.S.C. 1228) is
4	amended—
5	(1) in the section heading, by striking "ALIENS
6	CONVICTED OF COMMITTING AGGRAVATED FELO-
7	NIES" and inserting "CERTAIN ALIENS";
8	(2) in the heading of subsection (a), by insert-
9	ing "Institutional" before "Removal";
10	(3) in subsection (a)(1), by striking "241" each
11	place it appears and inserting "237";
12	(4) by amending the heading of subsection (b)
13	to read as follows:
14	"(b) Proceedings for the Administrative Re-
15	MOVAL OF ALIENS.—";
16	(5) by amending subsection $(b)(1)$ to read as
17	follows:
18	"(1) The Attorney General may—
19	"(A) in the case of an alien described in
20	paragraph (2), determine the deportability of
21	such alien under section 237(a)(2)(A)(iii) (re-
22	lating to conviction of an aggravated felony); or
23	"(B) in the case of an alien certified under
24	paragraph (2)(C), determine the deportability
25	of such alien under any provision of section
26	237,

1	and issue an order of removal pursuant to the proce-
2	dures set forth in this subsection or section 240.";
3	(6) in subsection $(b)(2)$ —
4	(A) in subparagraph (A), by striking "or"
5	at the end;
6	(B) in subparagraph (B), by striking the
7	period at the end and inserting "; or"; and
8	(C) by adding at the end the following:
9	"(C) has been certified by the Attorney
10	General, pursuant to paragraph (6), which cer-
11	tification is not reviewable except as provided in
12	subsection (b)(7).";
13	(7) by adding at the end of subsection (b) the
14	following:
15	"(6) Certification.—The Attorney General
16	may certify an alien under this paragraph if the At-
17	torney General has reasonable grounds to believe
18	that the alien—
19	"(A) is described in section
20	212(a)(3)(A)(i), 212(a)(3)(A)(iii),
21	212(a)(3)(B), $237(a)(4)(A)(i),$
22	237(a)(4)(A)(iii), or $237(a)(4)(B)$ ; or
23	"(B) is engaged in any other activity that
24	endangers the national security of the United
25	States.

1	"(7) Nondelegation.—The Attorney General
2	may delegate the authority provided under para-
3	graph (6) only to the Deputy Attorney General. The
4	Deputy Attorney General may not delegate such au-
5	thority.
6	"(8) Judicial Review.—Notwithstanding any
7	other provision of law, judicial review of an order
8	under paragraph (2)(C) shall be available only by a
9	filing in the United States Court of Appeals for the
10	District of Columbia.";
11	(8) by striking the first subsection (c) and in-
12	serting the following:
13	"(c) Presumption of Removability.—An alien
14	convicted of an aggravated felony, or certified pursuant
15	to section 238(b)(2)(C), shall be conclusively presumed to
16	be removable from the United States."; and
17	(9) by redesignating the second subsection (c)
18	(redesignated as such by section 671(b)(13) of the
19	Illegal Immigration Reform and Immigrant Respon-
20	sibility Act of 1996) as subsection (d).
21	(b) Effective Date.—The amendments made by
22	this section shall take effect on the date of the enactment
23	of this Act and shall apply to aliens in removal proceedings
24	on or after such date.

1	SEC. 403. ASYLUM PETITIONS BY MEMBERS OF TERRORIST
2	ORGANIZATIONS.
3	(a) In General.—Paragraph (1) of section 208(b)
4	(8 U.S.C. 1158(b)) is amended by adding at the end the
5	following: "In any case in which there may be more than
6	one motive for persecution, the alien bears the burden of
7	showing that such persecution was or would be inflicted
8	solely on account of race, religion, nationality, membership
9	in a particular social group, or political opinion.".
10	(b) Effective Date.—The amendment made by
11	this section shall take effect on the date of the enactment
12	of this Act and shall apply to determinations pending on
13	or after such date with respect to which a final administra-
14	tive decision has not been rendered as of such date.
15	Subtitle B—Removing Alien
16	Criminals
17	SEC. 411. DEFINITION OF CRIMINAL CONVICTION.
18	(a) In General.—Subparagraph (B) of section
19	101(a)(48) (8 U.S.C. 1101(a)(48)) is amended by adding
20	at the end the following: "Any conviction entered by a
21	court shall remain valid for immigration purposes notwith-
22	standing a vacation of that conviction, unless the convic-
23	tion is vacated on direct appeal wherein the court deter-
24	mines that vacation is warranted on the merits, or on

25 grounds relating to a violation of a fundamental statutory

- 1 or constitutional right in the underlying criminal pro-
- 2 ceedings.".
- 3 (b) Effective Date.—The amendment made by
- 4 this section shall take effect on the date of the enactment
- 5 of this Act and shall apply to determinations pending on
- 6 or after such date with respect to which a final administra-
- 7 tive decision has not been rendered as of such date.
- 8 SEC. 412. REMOVING MURDERERS, RAPISTS, AND SEXUAL
- 9 ABUSERS OF CHILDREN.
- 10 (a) Removing Murderers, Rapists, and Sexual
- 11 ABUSERS OF CHILDREN.—Subparagraph (A) of section
- 12 101(a)(43) (8 U.S.C. 1101(a)(43)) is amended by insert-
- 13 ing before the semicolon at the end the following: ", re-
- 14 gardless of the term of imprisonment, and regardless of
- 15 whether the offenses are deemed to be misdemeanors or
- 16 felonies under State or Federal law,".
- 17 (b) Effective Date.—The amendment made by
- 18 subsection (a) shall take effect on the date of the enact-
- 19 ment of this Act and shall apply to convictions entered
- 20 on or after such date.
- 21 SEC. 413. DETENTION AND RELEASE OF CRIMINAL ALIENS
- 22 PENDING REMOVAL DECISION.
- 23 (a) Arrest and Detention.—
- 24 (1) IN GENERAL.—Section 236(c)(1) (8 U.S.C.
- 25 1226(c)(1) is amended—

1	(A) by striking the matter preceding sub-
2	paragraph (A) and inserting the following:
3	"(1) Arrest and Detention.—On a warrant
4	issued by the Attorney General, an alien shall be ar-
5	rested and detained pending a decision on whether
6	the alien is to be removed from the United States
7	if the Attorney General alleges that the alien—";
8	(B) in subparagraph (D), by striking the
9	comma at the end and inserting a period; and
10	(C) by striking the matter following sub-
11	paragraph (D) and adding at the end the fol-
12	lowing:
13	"Nothing in this paragraph shall be construed as re-
14	quiring the Attorney General to arrest or detain an
15	alien who is sentenced to a term of imprisonment
16	until the alien is released from imprisonment, but
17	parole, supervised release, probation, or possibility of
18	arrest or further imprisonment is not a reason for
19	the Attorney General to defer arrest and detention
20	under this paragraph.".
21	(2) Effective date.—The amendments made
22	by paragraph (1) shall apply to aliens who are in
23	proceedings under the Immigration and Nationality
24	Act on or after the date of the enactment of this Act

1	if those proceedings have not resulted in a final ad-
2	ministrative order before such date.
3	(b) Release.—
4	(1) In General.—Section 236(c)(2) (8 U.S.C.
5	1226(c)(2)) is amended—
6	(A) by inserting after the first sentence the
7	following:
8	"To satisfy this burden, the alien is required to
9	present documentary evidence or witness testimony
10	from a third party, where such evidence is reason-
11	ably available. No finder of fact may determine that
12	such evidence is not reasonably available solely be-
13	cause the alien is detained."; and
14	(B) by adding at the end the following:
15	"The Attorney General may release an alien under
16	this paragraph only on bond of at least \$5,000 with
17	security approved by, and containing conditions pre-
18	scribed by, the Attorney General.".
19	(2) Condition on Release.—Section 236(a)
20	(8 U.S.C. 1226(a)) is amended by adding at the end
21	the following:
22	"In order to be released, the alien has the burden of prov-
23	ing that the alien is neither a danger to the community
24	nor a flight risk. To satisfy this burden, the alien is re-
25	quired to present documentary evidence or witness testi-

1	mony from a third party, where such evidence is reason-
2	ably available. No finder of fact may determine that such
3	evidence is not reasonably available solely because the
4	alien is detained.".
5	(3) Effective date.—The amendments made
6	by this subsection shall apply to releases occurring
7	on or after the date of the enactment of this Act.
8	Subtitle C—Removing Alien
9	<b>Human Rights Violators</b>
10	SEC. 421. SERIOUS HUMAN RIGHTS VIOLATOR DEFINED.
11	Section 101(a) (8 U.S.C. 1101(a)) is amended by
12	adding at the end the following:
13	"(51)(A) The term 'serious human rights violator'
14	means any alien who—
15	"(i) ordered, incited, assisted, or otherwise par-
16	ticipated in the persecution of any person on account
17	of race, religion, nationality, membership in a par-
18	ticular social group, or political opinion;
19	"(ii) while serving as a foreign government offi-
20	cial, was responsible for, or directly carried out, par-
21	ticularly severe violations of religious freedom (as
22	defined in section 3 of the International Religious
23	Freedom Act of 1998 (22 U.S.C. 6402));
24	"(iii) during an armed conflict, ordered, incited,
25	assisted, or otherwise participated in a war crime (as

1	defined in section 2441(c) of title 18, United States
2	Code);
3	"(iv) ordered, incited, assisted, otherwise par-
4	ticipated in, attempted to commit, or conspired to
5	commit conduct that would constitute genocide (as
6	defined in section 1091(a) of title 18, United States
7	Code), if the conduct were committed in the United
8	States or by a United States national;
9	"(v) ordered, incited, assisted, or otherwise par-
10	ticipated in any act of torture (as defined in the
11	United Nations Convention Against Torture and
12	Other Forms of Cruel, Inhuman or Degrading
13	Treatment or Punishment, done at New York on
14	December 10, 1984, subject to any reservations, un-
15	derstandings, declarations, and provisos contained in
16	the United States Senate resolution of ratification of
17	the Convention); or
18	"(vi) committed, ordered, incited, assisted, oth-
19	erwise participated in, or was responsible for any of
20	the following acts, when undertaken in whole or in
21	significant part for a political, religious, or discrimi-
22	natory purpose:
23	"(I) Murder or other homicide.
24	"(II) Kidnapping.
25	"(III) Disappearance.

1	"(IV) Rape.
2	"(V) Torture or mutilation.
3	"(VI) Prolonged, arbitrary detention.
4	"(VII) Enslavement.
5	"(VIII) Forced prostitution, impregnation,
6	sterilization, or abortion.
7	"(IX) Genocide.
8	"(X) Extermination.
9	"(XI) Recruitment of persons under the
10	age of 15 for use in armed conflict.
11	"(B) Subparagraph (A) shall not apply to an alien
12	who demonstrates by clear and convincing evidence that
13	the conduct was committed under extreme duress. For
14	purposes of the preceding sentence, 'extreme duress'
15	means duress created by a threat of imminent death or
16	rape of the alien, or a spouse, child, or parent of the
17	alien.".
18	SEC. 422. DEPORTABILITY OF SERIOUS HUMAN RIGHTS
19	VIOLATORS.
20	(a) In General.—Section 237(a) (8 U.S.C.
21	1227(a)) is amended by adding at the end the following:
22	"(8) Serious human rights violators.—
23	Any serious human rights violator is deportable.".

1	(b) Conforming Amendment.—Section
2	237(a)(4)(D) (8 U.S.C. 1227(a)(4)(D)) is amended to
3	read as follows:
4	"(D) Assisted in Nazi Persecution.—
5	Any alien described in section 212(a)(3)(E) is
6	deportable.".
7	SEC. 423. ARREST AND DETENTION OF SERIOUS HUMAN
8	RIGHTS VIOLATORS PENDING REMOVAL AND
9	CRIMINAL PROSECUTION DECISIONS.
10	(a) Custody.—Section 236(c)(1)(D) (8 U.S.C
11	1226(c)(1)(D)) is amended by striking "section
12	237(a)(4)(B)," and inserting "paragraph (4)(B) or (8) of
13	section 237(a)".
14	(b) Notice to Criminal Division.—Section 236(e)
15	(8 U.S.C. 1226(c)) is amended by adding at the end the
16	following:
17	"(3) Notice to criminal division.—The
18	Commissioner shall ensure that the Assistant Attor-
19	ney General for the Criminal Division of the Depart
20	ment of Justice—
21	"(A) is notified when an alien is arrested
22	and detained under paragraph (1) by reason of
23	inadmissibility under section 212(a)(2)(G) or
24	deportability under section 237(a)(8):

1	"(B) is provided the information that was
2	the basis for the application of such paragraph;
3	and
4	"(C) makes a determination whether the
5	alien should be arrested and prosecuted in the
6	United States for a criminal offense.
7	"(4) Reports.—Beginning 6 months after the
8	date of the enactment of the Securing America's Fu-
9	ture through Enforcement Reform Act of 2002, and
10	every 12 months thereafter, the Attorney General
11	shall submit to the Committees on the Judiciary of
12	the United States House of Representatives and of
13	the Senate a report containing the following:
14	"(A) The number of removal proceedings
15	initiated against aliens under sections
16	212(a)(2)(G) and $237(a)(8)$ during the report-
17	ing period.
18	"(B) The number of removal proceedings
19	under sections $212(a)(2)(G)$ and $237(a)(8)$
20	pending at the conclusion of the reporting pe-
21	riod.
22	"(C) The number of aliens removed under
23	sections 212(a)(2)(G) and 237(a)(8) during the
24	reporting period.

1	"(D) The number of notifications under
2	paragraph (3)(A) made during the reporting pe-
3	riod.
4	"(E) The number of criminal prosecutions
5	initiated during the reporting period based on
6	information provided under paragraph (3).
7	"(F) The number of criminal prosecutions
8	pending at the conclusion of the reporting pe-
9	riod that were initiated based on information
10	provided under paragraph (3).
11	"(G) The number of criminal prosecutions
12	initiated based on information provided under
13	paragraph (3) that resulted in a conviction dur-
14	ing the reporting period.".
15	SEC. 424. EXCEPTION TO RESTRICTION ON REMOVAL FOR
16	SERIOUS HUMAN RIGHTS VIOLATORS AND
17	TERRORISTS.
18	Section $241(b)(3)(B)$ (8 U.S.C. $1231(b)(3)(B)$ ) is
19	amended—
20	(1) in the matter preceding clause (i), by strik-
21	ing "section 237(a)(4)(D)" and inserting "subpara-
22	graph (B) or (D) of section 237(a)(4)"; and
23	(2) by amending clause (i) to read as follows:
24	"(i) the alien is a serious human
25	rights violator;".

1	SEC. 425. INITIATION OF REMOVAL PROCEEDINGS AGAINST
2	SERIOUS HUMAN RIGHTS VIOLATORS BY
3	COMPLAINT.
4	Section 239 (8 U.S.C. 1229) is amended by adding
5	at the end the following:
6	"(e) Complaints Respecting Serious Human
7	RIGHTS VIOLATORS.—
8	"(1) Establishment of process.—The At-
9	torney General shall establish a process for the re-
10	ceipt, investigation, and disposition of complaints al-
11	leging that an alien present in the United States is
12	a serious human rights violator and identifying that
13	alien.
14	"(2) Persons entitled to file com-
15	PLAINTS.—Any individual may file a complaint
16	under paragraph (1).
17	"(3) Form and content of complaint.—A
18	complaint under paragraph (1) shall be in the form
19	of a written statement, executed under oath or as
20	permitted under penalty of perjury under section
21	1746 of title 28, United States Code, and shall con-
22	tain such information as the Attorney General may
23	require. Complaints shall be filed with an office des-
24	ignated for that purpose by the Attorney General.
25	"(4) Notice served on subject of com-
26	PLAINT —The Attorney General shall serve notice

- by certified mail and within 14 days of the filing of a complaint under paragraph (1), on each alien identified in the complaint as a serious human rights violator. The alien shall answer the complaint within 10 days of receiving it.
  - "(5) INVESTIGATION AND ACTION.—The Attorney General shall conduct an investigation of each complaint that satisfies the requirements of this subsection. Not later than 180 days after the date of filing of such a complaint, the Attorney General, with respect to each alien identified in the complaint as a serious human rights violator—
    - "(A) shall initiate removal proceedings against the alien; or
    - "(B) shall issue to the complainant a written determination that, in the opinion of the Attorney General, the alien is not a serious human rights violator.
  - "(6) Construction.—Nothing in this subsection shall be construed to limit the discretion of consular officers under section 291 to determine eligibility for a visa or document required for entry or to limit the discretion of any immigration officer otherwise to initiate removal proceedings under this Act.".

### 1 SEC. 426. BARS TO REFUGEE STATUS AND ASYLUM FOR SE-

- 2 RIOUS HUMAN RIGHTS VIOLATORS.
- 3 (a) Refugee Defined.—Section 101(a)(42) (8
- 4 U.S.C. 1101(a)(42)) is amended by striking the second
- 5 sentence and inserting "The term 'refugee' does not in-
- 6 clude any person who is a serious human rights violator
- 7 as defined in section 101(a)(51)(A).".
- 8 (b) No Waiver of Ground of Inadmissibility
- 9 FOR REFUGE SEEKERS.—Section 207(c)(3) (8 U.S.C.
- 10 1157(c)(3)) is amended by inserting "or (2)(G)" after
- 11 "(2)(C)".
- 12 (c) Exceptions to Granting Asylum.—Section
- 13 208(b)(2)(A)(i) (8 U.S.C. 1158(b)(2)(A)(i)) is amended to
- 14 read as follows:
- 15 "(i) the alien is a serious human
- rights violator;".
- 17 (d) Extension to Spouses and Children of Ex-
- 18 CEPTIONS TO GRANTING ASYLUM.—Section 208(b)(3) of
- 19 the Immigration and Nationality Act (8 U.S.C.
- 20 1158(b)(3)) is amended by striking "such alien." and in-
- 21 serting "such alien, unless the Attorney General deter-
- 22 mines that one of the exceptions in clauses (i) through
- 23 (v) of paragraph (2)(A) applies to the spouse or child.".

1	SEC. 427. BAR TO ADJUSTMENT OF STATUS FOR SERIOUS
2	HUMAN RIGHTS VIOLATORS.
3	Section 209(c) (8 U.S.C. 1159(c)) is amended by in-
4	serting "or (2)(G)" after "(2)(C)".
5	SEC. 428. BAR TO FINDING OF GOOD MORAL CHARACTER
6	FOR SERIOUS HUMAN RIGHTS VIOLATORS.
7	Section 101(f) (8 U.S.C. 1101(f)) is amended by in-
8	serting after paragraph (1) the following:
9	"(2) a serious human rights violator;".
10	SEC. 429. BAR TO CANCELLATION OF REMOVAL FOR SERI-
11	OUS HUMAN RIGHTS VIOLATORS.
12	Section $240A(c)(4)$ (8 U.S.C. $2339b(c)(4)$ ) is
13	amended—
14	(1) by striking "section 212(a)(3)" and insert-
15	ing "paragraph (2)(G) or (3) of section 212(a)";
16	and
17	(2) by striking "section 237(a)(4)." and insert-
18	ing "paragraph (4) or (8) of section 237(a).".
19	SEC. 430. BAR TO ADJUSTMENT OF STATUS WITH RESPECT
20	TO CERTAIN SPECIAL IMMIGRANTS.
21	Section $245(h)(2)(B)$ (8 U.S.C. $1255(h)(2)(B)$ ) is
22	amended by inserting "(2)(G)," before "(3)(A)".
23	SEC. 431. CRIMINAL PENALTIES FOR REENTRY OF RE-
24	MOVED SERIOUS HUMAN RIGHTS VIOLATORS.
25	Section 276(b) (8 U.S.C. 1326(b)) is amended—

1	(1) in paragraph (3), by striking "sentence. or"
2	and inserting "sentence;";
3	(2) in paragraph (4), by striking the period at
4	the end and inserting "; or"; and
5	(3) by inserting after paragraph (4) the fol-
6	lowing:
7	"(5) who was removed from the United States
8	pursuant to section 212(a)(2)(G) or 237(a)(8), and
9	who thereafter, without the permission of the Attor-
10	ney General, enters, attempts to enter, or is at any
11	time found in, the United States shall be fined
12	under title 18, United States Code, imprisoned not
13	more than 10 years, or both.".
14	SEC. 432. AIDING OR ASSISTING SERIOUS HUMAN RIGHTS
15	VIOLATORS TO ENTER THE UNITED STATES.
16	Section 277 (8 U.S.C. 1327) is amended by striking
17	"felony" and inserting "felony or is a serious human
18	rights violator)".
19	SEC. 433. REVISION OF REGULATIONS WITH RESPECT TO
20	THE INVOLUNTARY RETURN OF PERSONS IN
21	DANGER OF SUBJECTION TO TORTURE.
22	(a) Regulations.—
23	(1) REVISION DEADLINE.—Not later than 120
24	days after the date of the enactment of this Act, the
25	Attorney General shall revise the regulations pre-

- 1 scribed by the Attorney General to implement the
- 2 United Nations Convention Against Torture and
- 3 Other Forms of Cruel, Inhuman or Degrading
- 4 Treatment or Punishment, done at New York on
- 5 December 10, 1984.
- 6 (2) Exclusion of Certain Aliens.—The re-
- 7 vision shall exclude from the protection of such regu-
- 8 lations aliens described in section 241(b)(3)(B) of
- 9 the Immigration and Nationality Act (8 U.S.C.
- 10 1231(b)(3)(B) (as amended by section 424 of this
- 11 Act), including rendering such aliens ineligible for
- 12 withholding or deferral of removal under the Con-
- vention.
- 14 (3) BURDEN OF PROOF.—The revision shall
- also ensure that the burden of proof is on the appli-
- 16 cant for withholding or deferral of removal under the
- 17 Convention to establish by clear and convincing evi-
- dence that he or she would be tortured if removed
- to the proposed country of removal.
- 20 (b) JUDICIAL REVIEW.—Notwithstanding any other
- 21 provision of law, no court shall have jurisdiction to review
- 22 the regulations adopted to implement this section, and
- 23 nothing in this section shall be construed as providing any
- 24 court jurisdiction to consider or review claims raised under
- 25 the Convention or this section, except as part of the review

- 1 of a final order of removal pursuant to section 242 of the
- 2 Immigration and Nationality Act (8 U.S.C. 1252).
- 3 SEC. 434. EFFECTIVE DATE.
- 4 This subtitle, and the amendments made by this sub-
- 5 title, shall take effect on the date of the enactment of this
- 6 Act and shall apply to violations occurring before, on, or
- 7 after such date.

# 8 TITLE V—ENHANCING ENFORCE-

- 9 **MENT OF THE IMMIGRATION**
- 10 AND NATIONALITY ACT IN
- 11 THE INTERIOR
- 12 Subtitle A—Document Security
- 13 SEC. 501. BIRTH CERTIFICATES.
- Subsection (a) of section 656 of the Illegal Immigra-
- 15 tion Reform and Immigrant Responsibility Act of 1996
- 16 (5 U.S.C. 301 note) is amended to read as follows:
- 17 "(a) Birth Certificates.—
- 18 "(1) Limitation on acceptance.—(A) No
- 19 Federal agency, including but not limited to the So-
- cial Security Administration and the Department of
- State, and no State agency that issues driver's li-
- censes or identification documents, may accept for
- any official purpose a copy of a birth certificate, as
- defined in paragraph (5), unless it is issued by a
- 25 State or local authorized custodian of record and it

1	conforms to standards described in subparagraph
2	(B).
3	"(B) The standards described in this subpara-
4	graph are those set forth in regulations promulgated
5	by the Federal agency designated by the President,
6	after consultation with such other Federal agencies
7	as the President shall designate and with State vital
8	statistics offices, and shall—
9	"(i) include but not be limited to—
10	"(I) certification by the agency
11	issuing the birth certificate; and
12	"(II) use of safety paper, the seal of
13	the issuing agency, and other features de-
14	signed to limit tampering, counterfeiting,
15	and photocopying, or otherwise duplicating,
16	for fraudulent purposes;
17	"(ii) not require a single design to which
18	the official birth certificate copies issued by
19	each State must conform; and
20	"(iii) accommodate the differences between
21	the States in the manner and form in which
22	birth records are stored and in how birth cer-
23	tificate copies are produced from such records.
24	"(2) Limitation on Issuance.—(A) If one or
25	more of the conditions described in subparagraph

- 1 (B) is present, no State or local government agency
  2 may issue an official copy of a birth certificate per3 taining to an individual unless the copy prominently
  4 notes that such individual is deceased.
  - "(B) The conditions described in this subparagraph include—
    - "(i) the presence on the original birth certificate of a notation that the individual is deceased, or
    - "(ii) actual knowledge by the issuing agency that the individual is deceased obtained through information provided by the Social Security Administration, by an interstate system of birth-death matching, or otherwise.
  - "(3) Grants to states.—(A)(i) The Secretary of Health and Human Services, in consultation with other agencies designated by the President, shall establish a fund, administered through the National Center for Health Statistics, to provide grants to the States to encourage them to develop the capability to match birth and death records, within each State and among the States, and to note the fact of death on the birth certificates of deceased persons. In developing the capability described in the pre-

- ceding sentence, States shall focus first on persons who were born after 1950.
- "(ii) Such grants shall be provided in proportion to population and in an amount needed to provide a substantial incentive for the States to develop such capability.
  - "(B) The Secretary of Health and Human Services shall establish a fund, administered through the National Center for Health Statistics, to provide grants to the States for a project in each of 5 States to demonstrate the feasibility of a system by which each such State's office of vital statistics would be provided, within 24 hours, sufficient information to establish the fact of death of every individual dying in such State.
    - "(C) There are authorized to be appropriated to the Department of Health and Human Services such amounts as may be necessary to provide the grants described in subparagraphs (A) and (B).
    - "(4) Report.—(A) Not later than one year after the date of the enactment of this Act, the Secretary of Health and Human Services shall submit a report to the Congress on ways to reduce the fraudulent obtaining and the fraudulent use of birth certificates, including any such use to obtain a social

1	security account number or a State or Federal docu-
2	ment related to identification or immigration.
3	"(B) Not later than one year after the date of
4	enactment of this Act, the agency designated by the
5	President in paragraph (1)(B) shall submit a report
6	setting forth, and explaining, the regulations de-
7	scribed in such paragraph.
8	"(C) There are authorized to be appropriated to
9	the Department of Health and Human Services such
10	amounts as may be necessary for the preparation of
11	the report described in subparagraph (A).
12	"(5) CERTIFICATE OF BIRTH.—As used in this
13	section, the term 'birth certificate' means a certifi-
14	cate of birth of—
15	"(A) a person born in the United States,
16	or
17	"(B) a person born abroad who is a citizen
18	or national of the United States at birth, whose
19	birth is registered in the United States.
20	"(6) Effective dates.—
21	"(A) Except as otherwise provided in sub-
22	paragraph (B) and in paragraph (4), this sub-
23	section shall take effect two years after the en-
24	actment of the Securing America's Future
25	through Enforcement Reform Act of 2002

1	"(B) Paragraph (1)(A) shall take effect
2	two years after the submission of the report de-
3	scribed in paragraph (4)(B).".
4	SEC. 502. DRIVERS LICENSES.
5	Section 656 of the Illegal Immigration Reform and
6	Immigrant Responsibility Act of 1996 is amended by in-
7	serting after subsection (a) the following:
8	"(b) State-Issued Drivers Licenses and Com-
9	PARABLE IDENTIFICATION DOCUMENTS.—
10	"(1) Standards for acceptance by fed-
11	ERAL AGENCIES.—
12	"(A) IN GENERAL.—A Federal agency may
13	not accept for any identification-related purpose
14	a driver's license, or other comparable identi-
15	fication document, issued by a State, unless the
16	license or document satisfies the following re-
17	quirements:
18	"(i) APPLICATION PROCESS.—The ap-
19	plication process for the license or docu-
20	ment shall include the presentation of such
21	evidence of identity as is required by regu-
22	lations promulgated by the Secretary of
23	Transportation after consultation with the
24	American Association of Motor Vehicle Ad-
25	ministrators.

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1	"(ii) Social security number.—
2	Except as provided in subparagraph (B),
3	the license or document shall contain a so-
4	cial security account number that can be
5	read visually or by electronic means.
6	"(iii) Form.—The license or docu-
7	ment otherwise shall be in a form con-
8	sistent with requirements set forth in regu-
9	lations promulgated by the Secretary of
10	Transportation after consultation with the
11	American Association of Motor Vehicle Ad-
12	ministrators. The form shall contain secu-
13	rity features designed to limit tampering,
14	counterfeiting, photocopying, or otherwise
15	duplicating, the license or document for
16	fraudulent purposes and to limit use of the
17	license or document by impostors.
18	"(iv) Special expiration date.—If
19	a driver's license is issued to an alien who
20	is in lawful status but who is not an alien
21	lawfully admitted for permanent residence,
22	the period of validity of the license must
23	expire on the date on which the alien's au-
24	thorization to remain in the United States

expires.

1	"(B) Exception.—The requirement in
2	subparagraph (A)(ii) shall not apply with re-
3	spect to a driver's license or other comparable
4	identification document issued by a State, if the
5	State—
6	"(i) does not require the license or
7	document to contain a social security ac-
8	count number; and
9	"(ii) requires—
10	"(I) every applicant for a driver's
11	license, or other comparable identi-
12	fication document, to submit the ap-
13	plicant's social security account num-
14	ber; and
15	"(II) an agency of the State to
16	verify with the Social Security Admin-
17	istration that such account number is
18	valid.
19	"(C) DEADLINE.—The Secretary of Trans-
20	portation shall promulgate the regulations re-
21	ferred to in clauses (i) and (iii) of subparagraph
22	(A) not later than 1 year after the date of the
23	enactment of the Securing America's Future
24	through Enforcement Reform Act of 2002.

"(2) Grants to states.—Beginning on the date final regulations are promulgated under paragraph (1), the Secretary of Transportation shall make grants to States to assist them in issuing driver's licenses and other comparable identification documents that satisfy the requirements under such paragraph.

## "(3) Effective dates.—

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"(A) IN GENERAL.—Except as otherwise provided in this paragraph, this subsection shall take effect on the date of the enactment of the Securing America's Future through Enforcement Reform Act of 2002.

"(B) Prohibition on Federal agen-Cies.—Subparagraphs (A) and (B) of paragraph (1) shall take effect beginning on October 1, 2006, but shall apply only to licenses or documents issued to an individual for the first time and to replacement or renewal licenses or documents issued according to State law.".

#### 21 SEC. 503. SOCIAL SECURITY CARDS.

- 22 (a) Improvements to Card.—
- 23 (1) In general.—For purposes of carrying out 24 section 274A of the Immigration and Nationality 25 Act, the Commissioner of Social Security (in this

- section referred to as the "Commissioner") shall
  make such improvements to the physical design,
  technical specifications, and materials of the social
  security account number card as are necessary to
  ensure that it is a genuine official document and
  that it offers the best possible security against counterfeiting, forgery, alteration, and misuse.
  - (2) Performance standards.—In making the improvements required in paragraph (1), the Commissioner shall—
    - (A) make the card as secure against counterfeiting as the 100 dollar Federal Reserve note, with a rate of counterfeit detection comparable to the 100 dollar Federal Reserve note; and
    - (B) make the card as secure against fraudulent use as a United States passport.
  - (3) DEFINITION.—In this section, the term "secured social security account number card" means a social security account number card issued in accordance with the requirements of this paragraph.
  - (4) Effective date.—All social security account number cards issued after January 1, 2005, whether new or replacement, shall be secured social security account number cards.

- 1 (b) Use for Employment Verification.—Begin-
- 2 ning on January 1, 2009, a document described in section
- 3 274A(b)(1)(C) of the Immigration and Nationality Act is
- 4 a secured social security account number card (other than
- 5 such a card which specifies on the face that the issuance
- 6 of the card does not authorize employment in the United
- 7 States).
- 8 (c) Not a National Identification Card.—
- 9 Cards issued pursuant to this section shall not be required
- 10 to be carried upon one's person, and nothing in this sec-
- 11 tion shall be construed as authorizing the establishment
- 12 of a national identification card.
- 13 (d) Education Campaign.—The Commissioner of
- 14 Immigration and Naturalization, in consultation with the
- 15 Commissioner of Social Security, shall conduct a com-
- 16 prehensive campaign to educate employers about the secu-
- 17 rity features of the secured social security card and how
- 18 to detect counterfeit or fraudulently used social security
- 19 account number cards.
- 20 (e) Annual Reports.—The Commissioner of Social
- 21 Security shall submit to Congress by July 1 of each year
- 22 a report on—
- 23 (1) the progress and status of developing a se-
- 24 cured social security account number card under this
- 25 section;

1	(2) the incidence of counterfeit production and
2	fraudulent use of social security account number
3	cards; and

- 4 (3) the steps being taken to detect and prevent 5 such counterfeiting and fraud.
- 6 (f) GAO ANNUAL AUDITS.—The Comptroller Gen7 eral shall perform an annual audit, the results of which
  8 are to be presented to the Congress by January 1 of each
  9 of the 5 years following the date of the enactment of the
  10 Securing America's Future through Enforcement Reform
  11 Act of 2002, on the performance of the Social Security
  12 Administration in meeting the requirements in paragraph
- issuing cards under this section that are above the costs that would have been incurred for cards issued in the absence of this section shall be paid for out of any trust fund established under the Social Security Act. There are authorized to be appropriated such sums as may be necessary to carry out this section.

(g) Expenses.—No costs incurred in developing and

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(1).

## Subtitle B—Employment Eligibility Verification 2 SEC. 511. EMPLOYMENT ELIGIBILITY VERIFICATION SYS-4 TEM. 5 Section 274A(b) (8 U.S.C. 1324a(b)) is amended by adding at the end the following: 6 7 "(7) Employment eligibility verification 8 SYSTEM.— "(A) IN GENERAL.—The Attorney General 9 10 shall establish a verification system through which the Attorney General (or a designee of 11 12 the Attorney General, which may be a non-13 governmental entity)— "(i) responds to inquiries made by 14 15 persons at any time through a toll-free 16 telephone line or other toll-free electronic 17 media concerning an individual's identity 18 and whether the individual is authorized to 19 be employed; and 20 "(ii) maintains records of the inquir-21 ies that were made, of verifications provided (or not provided), and of the codes 22 23 provided to inquirers as evidence of their 24 compliance with their obligations under 25 this section.

To the extent practicable, the Attorney General shall seek to establish such a system using one or more nongovernmental entities.

"(B) Initial Response.—The verification system shall provide verification or a tentative nonverification of an individual's identity and employment eligibility within 3 working days of the initial inquiry. If providing verification or tentative nonverification, the verification system shall provide an appropriate code indicating such verification or such nonverification.

"(C) SECONDARY VERIFICATION PROCESS IN CASE OF TENTATIVE NONVERIFICATION.—In cases of tentative nonverification, the Attorney General shall specify, in consultation with the Commissioner of Social Security and the Commissioner of the Immigration and Naturalization Service, an available secondary verification process to confirm the validity of information provided and to provide a final verification or nonverification within 10 working days after the date of the tentative nonverification. When final verification or nonverification is provided, the verification system shall provide an appropriate

1	code indicating such verification or
2	nonverification.
3	"(D) DESIGN AND OPERATION OF SYS-
4	TEM.—The verification system shall be designed
5	and operated—
6	(i) to maximize its reliability and ease
7	of use by persons and other entities con-
8	sistent with insulating and protecting the
9	privacy and security of the underlying in-
10	formation;
11	(ii) to respond to all inquiries made by
12	such persons and entities on whether indi-
13	viduals are authorized to be employed and
14	to register all times when such inquiries
15	are not received;
16	(iii) with appropriate administrative,
17	technical, and physical safeguards to pre-
18	vent unauthorized disclosure of personal
19	information; and
20	(iv) to have reasonable safeguards
21	against the system's resulting in unlawful
22	discriminatory practices based on national
23	origin or citizenship status, including—
24	(I) the selective or unauthorized
25	use of the system to verify eligibility;

1	(II) the use of the system prior
2	to an offer of employment; or

(III) the exclusion of certain individuals from consideration for employment as a result of a perceived likelihood that additional verification will be required, beyond what is required for most job applicants.

"(E) Responsibilities of the commis-SIONER OF SOCIAL SECURITY.—As part of the verification system, the Commissioner of Social Security, in consultation with the entity responsible for administration of the system, shall establish a reliable, secure method, which, within the time periods specified under subparagraphs (B) and (C), compares the name and social security account number provided in an inquiry against such information maintained by the Commissioner in order to validate (or not validate) the information provided regarding an individual whose identity and employment eligibility must be confirmed, the correspondence of the name and number, and whether the individual has presented a social security account number that is not valid for employment. The

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Commissioner shall not disclose or release social security information (other than such verification or nonverification).

"(F) RESPONSIBILITIES OF THE COMMIS-SIONER OF IMMIGRATION AND NATURALIZA-TION.—As part of the verification system, the Commissioner of Immigration and Naturalization, in consultation with the entity responsible for administration of the system, shall establish a reliable, secure method, which, within the time periods specified under subparagraphs (B) and (C), compares the name and alien identification or authorization number which are provided in an inquiry against such information maintained by the Commissioner in order to validate (or not validate) the information provided, the correspondence of the name and number, and whether the alien is authorized to be employed in the United States.

"(G) UPDATING INFORMATION.—The Commissioners of Social Security and Immigration and Naturalization shall update their information in a manner that promotes the maximum accuracy and shall provide a process for the prompt correction of erroneous information,

1	including instances in which it is brought to
2	their attention in the secondary verification
3	process described in subparagraph (C).
4	"(H) Limitation on use of the
5	VERIFICATION SYSTEM AND ANY RELATED SYS-
6	TEMS.—
7	(i) In General.—Notwithstanding
8	any other provision of law, nothing in this
9	paragraph shall be construed to permit or
10	allow any department, bureau, or other
11	agency of the United States Government to
12	utilize any information, data base, or other
13	records assembled under this paragraph
14	for any other purpose other than as pro-
15	vided for.
16	(ii) No national identification
17	CARD.—Nothing in this paragraph shall be
18	construed to authorize, directly or indi-
19	rectly, the issuance or use of national iden-
20	tification cards or the establishment of a
21	national identification card.
22	(I) FEDERAL TORT CLAIMS ACT.—If an in-
23	dividual alleges that the individual would not
24	have been dismissed from a job but for an error
25	of the verification mechanism, the individual

1	may seek compensation only through the mech-
2	anism of the Federal Tort Claims Act, and in-
3	junctive relief to correct such error. No class
4	action may be brought under this subpara-
5	graph.
6	(J) PROTECTION FROM LIABILITY FOR AC-
7	TIONS TAKEN ON THE BASIS OF INFORMA-
8	TION.—No person or entity shall be civilly or
9	criminally liable for any action taken in good
10	faith reliance on information provided through
11	the employment eligibility verification mecha-
12	nism established under this paragraph.".
13	SEC. 512. EMPLOYMENT ELIGIBILITY VERIFICATION PROC-
13 14	SEC. 512. EMPLOYMENT ELIGIBILITY VERIFICATION PROC- ESS.
14	ESS.
14 15	<b>ESS.</b> Section 274A (8 U.S.C. 1324a) is amended—
14 15 16	ESS. Section 274A (8 U.S.C. 1324a) is amended—  (1) in subsection (a)(3), by inserting "(A)"
14 15 16 17	ESS.  Section 274A (8 U.S.C. 1324a) is amended—  (1) in subsection (a)(3), by inserting "(A)" after "Defense.—", and by adding at the end the
14 15 16 17	ESS.  Section 274A (8 U.S.C. 1324a) is amended—  (1) in subsection (a)(3), by inserting "(A)" after "Defense.—", and by adding at the end the following:
114 115 116 117 118	ESS.  Section 274A (8 U.S.C. 1324a) is amended—  (1) in subsection (a)(3), by inserting "(A)" after "Defense.—", and by adding at the end the following:  "(B) Failure to seek and obtain
14 15 16 17 18 19 20	ESS.  Section 274A (8 U.S.C. 1324a) is amended—  (1) in subsection (a)(3), by inserting "(A)" after "Defense.—", and by adding at the end the following:  "(B) Failure to seek and obtain verification.—In the case of a hiring of an indi-
14 15 16 17 18 19 20 21	ESS.  Section 274A (8 U.S.C. 1324a) is amended—  (1) in subsection (a)(3), by inserting "(A)" after "Defense.—", and by adding at the end the following:  "(B) Failure to seek and obtain vidual for employment in the United States by a
14 15 16 17 18 19 20 21	ESS.  Section 274A (8 U.S.C. 1324a) is amended—  (1) in subsection (a)(3), by inserting "(A)" after "Defense.—", and by adding at the end the following:  "(B) Failure to seek and obtain vidual for employment in the United States by a person or entity, the following requirements apply:

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mechanism established under subsection (b)(7), seeking verification of the identity, social security number, and work eligibility of the individual, by not later than the end of 3 working days (as specified by the Attorney General) after the date of the hiring, the defense under subparagraph (A) shall not be considered to apply with respect to any employment after such 3 working days, except as provided in subclause (II).

"(II) Special rule for failure of VERIFICATION MECHANISM.—If such a person or entity in good faith attempts to make an inquiry during such 3 working days in order to qualify for the defense under subparagraph (A)and the verification mechanism has registered that not all inquiries were responded to during such time, the person or entity can make an inquiry until the end of the first subsequent working day in which the verification mechanism registers no nonresponses and qualify for such defense.

1	"(ii) Failure to obtain
2	VERIFICATION.—If the person or entity has
3	made the inquiry described in clause (i)(I) but
4	has not received an appropriate verification of
5	such identity, number, and work eligibility
6	under such mechanism within the time period
7	specified under subsection (b)(7)(B) after the
8	time the verification inquiry was received, the
9	defense under subparagraph (A) shall not be
10	considered to apply with respect to any employ-
11	ment after the end of such time period.";
12	(2) by amending subsection (b)(1)(A) to read as
13	follows:
14	"(A) In General.—The person or entity
15	must attest, under penalty of perjury and on a
16	form designated or established by the Attorney
17	General by regulation, that it has verified that
18	the individual is not an unauthorized alien by—
19	"(i) obtaining from the individual the
20	individual's social security account number
21	and recording the number on the form (if
22	the individual claims to have been issued
23	such a number), and, if the individual does
24	not attest to United States citizenship
25	under paragraph (2), obtaining such iden-

tification or authorization number established by the Immigration and Naturalization Service for the alien as the Attorney General may specify, and recording such number on the form; and

"(ii)(I) examining a document described in subparagraph (B); or (II) examining a document described in subparagraph (C) and a document described in subparagraph (D).

A person or entity has complied with the requirement of this paragraph with respect to examination of a document if the document reasonably appears on its face to be genuine, reasonably appears to pertain to the individual whose identity and work eligibility is being verified, and, if the document bears an expiration date, that expiration date has not elapsed. If an individual provides a document (or combination of documents) that reasonably appears on its face to be genuine, reasonably appears to pertain to the individual whose identity and work eligibility is being verified, and is sufficient to meet the first sentence of this paragraph, nothing in this paragraph shall be con-

1 strued as requiring the person or entity to so-2 licit the production of any other document or as requiring the individual to produce another doc-3 ument."; 4 5 (3) in subsection (b)(1)(D)— 6 (A) in clause (i), by striking "or such other 7 personal identification information relating to 8 the individual as the Attorney General finds, by 9 regulation, sufficient for purposes of this sec-10 tion"; and 11 (B) in clause (ii), by inserting before the 12 period "and that contains a photograph of the 13 individual"; 14 (4) in subsection (b)(2), by adding at the end 15 the following: "The individual must also provide that 16 individual's social security account number (if the 17 individual claims to have been issued such a num-18 ber), and, if the individual does not attest to United 19 States citizenship under this paragraph, such identi-20 fication or authorization number established by the 21 Immigration and Naturalization Service for the alien 22 as the Attorney General may specify."; 23 (5) by amending subsection (b)(3) to read as follows: 24

1	"(3) Retention of verification form and
2	VERIFICATION.—
3	"(A) In General.—After completion of
4	such form in accordance with paragraphs (1)
5	and (2), the person or entity must—
6	"(i) retain the form and make it avail-
7	able for inspection by officers of the Serv-
8	ice, the Special Counsel for Immigration-
9	Related Unfair Employment Practices, or
10	the Department of Labor during a period
11	beginning on the date of the hiring, re-
12	cruiting, or referral of the individual and
13	ending—
14	"(I) in the case of the recruiting
15	or referral for a fee (without hiring)
16	of an individual, three years after the
17	date of the recruiting or referral; and
18	"(II) in the case of the hiring of
19	an individual, the later of—
20	"(aa) three years after the
21	date of such hiring; or
22	"(bb) one year after the
23	date the individual's employment
24	is terminated; and

1 "(B) make an inquiry, as provided in 2 paragraph (7), using the verification sys-3 tem to seek verification of the identity and 4 employment eligibility of an individual, by 5 not later than the end of 3 working days 6 (as specified by the Attorney General) 7 after the date of the hiring (or recruitment 8 or referral, as the case may be).

## "(B) Verification.—

"(i) VERIFICATION RECEIVED.—If the person or other entity receives an appropriate verification of an individual's identity and work eligibility under the verification system within the time period specified, the person or entity shall record on the form an appropriate code that is provided under the system and that indicates a final verification of such identity and work eligibility of the individual.

"(ii) TENTATIVE NONVERIFICATION
RECEIVED.—If the person or other entity
receives a tentative nonverification of an
individual's identity or work eligibility
under the verification system within the
time period specified, the person or entity

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1 shall so inform the individual for whom the 2 verification is sought. If the individual does not contest the nonverification within the 3 time period specified, the nonverification shall be considered final. The person or en-6 tity shall then record on the form an ap-7 propriate code which has been provided 8 under the system to indicate a tentative 9 nonverification. If the individual does con-10 test the nonverification, the individual shall 11 utilize the process for secondary 12 verification provided under paragraph (7). 13 The nonverification will remain tentative 14 until a final verification or nonverification 15 is provided by the verification system with-16 in the time period specified. In no case 17 shall an employer terminate employment of 18 an individual because of a failure of the in-19 dividual to have identity and work eligi-20 bility confirmed under this section until a 21 nonverification becomes final. Nothing in 22 this clause shall apply to a termination of 23 employment for any reason other than be-24 cause of such a failure.

"(iii) Final verification or nonverification or nonverification is provided by the verification system regarding an individual, the person or entity shall record on the form an appropriate code that is provided under the system and that indicates a verification or nonverification of identity and work eligibility of the individual.

"(iv) Extension of time.—If the person or other entity in good faith attempts to make an inquiry during such 3 working days and the verification system has registered that not all inquiries were received during such time, the person or entity may make an inquiry in the first subsequent working day in which the verification system registers that it has received all inquiries. If the verification system cannot receive inquiries at all times during a day, the person or entity merely has to assert that the entity attempted to make the inquiry on that day for the previous sentence to apply to such an inquiry,

1	and does not have to provide any addi-
2	tional proof concerning such inquiry.
3	"(v) Consequences of
4	NONVERIFICATION.—
5	"(I) TERMINATION OR NOTIFICA-
6	TION OF CONTINUED EMPLOYMENT.—
7	If the person or other entity has re-
8	ceived a final nonverification regard-
9	ing an individual, the person or entity
10	may terminate employment (or re-
11	cruitment or referral) of the indi-
12	vidual. If the person or entity does
13	not terminate employment (or recruit-
14	ment or referral) of the individual, the
15	person or entity shall notify the Attor-
16	ney General of such fact through the
17	verification system or in such other
18	manner as the Attorney General may
19	specify.
20	"(II) FAILURE TO NOTIFY.—If
21	the person or entity fails to provide
22	notice with respect to an individual as
23	required under subclause (I), the fail-
24	ure is deemed to constitute a violation
25	of subsection (a)(1)(B) with respect to

1	that individual and the applicable civil
2	monetary penalty under subsection
3	(e)(5) shall be (notwithstanding the
4	amounts specified in such section) not
5	less than \$1,000 and not more than
6	\$20,000 for each individual with re-
7	spect to whom such violation occurred.
8	"(vi) Continued Employment
9	AFTER FINAL NONVERIFICATION.—If the
10	person or other entity continues to employ
11	(or to recruit or refer) an individual after
12	receiving final nonverification, a rebuttable
13	presumption is created that the person or
14	entity has violated subsection $(a)(1)(A)$ .
15	The previous sentence shall not apply in
16	any prosecution under subsection $(f)(1)$ .".
17	SEC. 513. EFFECTIVE DATE.
18	This subtitle shall take effect 2 years after the date
19	of the enactment of this Act.
20	Subtitle C—Miscellaneous
21	SEC. 521. INCREASED INVESTIGATIVE PERSONNEL.
22	(a) Bringing In and Harboring Certain Aliens;
23	Unlawful Employment of Aliens.—
24	(1) Authorization of appropriations.—
25	There are authorized to be appropriated such funds

- 1 as may be necessary to enable the Commissioner of 2 Immigration and Naturalization to increase, above 3 the number specified in section 101(a)(2) of the Enhanced Border Security and Visa Entry Reform Act 5 of 2002 (Public Law 107–173), the number of inves-6 tigators and support personnel to investigate poten-7 tial violations of sections 274 and 274A of the Im-8 migration and Nationality Act (8 U.S.C. 1324 and 9 1324a), other than alien smuggling, by a number 10 equivalent to— 11 (A) 250 full-time active-duty investigators 12 in each of fiscal years 2003 through 2006; and 13 (B) 100 full-time active-duty investigators 14 in each of fiscal years 2007 through 2010. 15 (2) Allocation.—At least one-half of the in-16 vestigators hired with funds made available under 17
  - paragraph (1) shall be assigned to investigate potential violations of section 274A of the Immigration and Nationality Act.
- 20 (b) VISA OVERSTAYS.—There are authorized to be 21 appropriated such funds as may be necessary to enable the Commissioner of Immigration and Naturalization to 23 increase, above the number specified in section 101(a)(2) of the Enhanced Border Security and Visa Entry Reform Act of 2002 (Public Law 107–173), the number of investi-

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1	gator and support personnel to investigate aliens who re-
2	main in the United States beyond the period of stay au-
3	thorized under their visa by a number equivalent to—
4	(1) 250 full-time active-duty investigators in
5	each of fiscal years 2003 through 2006; and
6	(2) 100 full-time active-duty investigators in
7	each of fiscal years 2007 through 2010.
8	SEC. 522. EXPEDITED EXCLUSION.
9	Section $235(b)(1)(A)$ (8 U.S.C. $1225(b)(1)(A)$ ) is
10	amended by striking clauses (i) through (iii) and inserting
11	the following:
12	"(i) In general.—If an immigration
13	officer determines that an alien (other
14	than an alien described in subparagraph
15	(F)) who is arriving in the United States,
16	or who has not been admitted or paroled
17	into the United States and has not been
18	physically present in the United States
19	continuously for the 5-year period imme-
20	diately prior to the date of the determina-
21	tion of inadmissibility under this para-
22	graph, is inadmissible under section
23	212(a)(6)(C) or $212(a)(7)$ , the officer shall
24	order the alien removed from the United

1	States without further hearing or review,
2	unless—
3	"(I) the alien has been charged
4	with a crime; or
5	"(II) the alien indicates an inten-
6	tion to apply for asylum under section
7	208 or a fear of persecution and the
8	officer determines that the alien has
9	been physically present in the United
10	States for less than 1 year.
11	"(ii) Claims for asylum.—If an im-
12	migration officer determines that an alien
13	(other than an alien described in subpara-
14	graph (F)) who is arriving in the United
15	States, or who has not been admitted or
16	paroled into the United States and has not
17	been physically present in the United
18	States continuously for the 5-year period
19	immediately prior to the date of the deter-
20	mination of inadmissibility under this
21	paragraph, is inadmissible under section
22	212(a)(6)(C) or $212(a)(7)$ , and the alien
23	indicates either an intention to apply for
24	asylum under section 208 or a fear of per-
25	secution, the officer shall refer the alien

1	for an interview by an asylum officer under
2	subparagraph (B) if the officer determines
3	that the alien has been physically present
4	in the United States for less than 1 year.".
5	SEC. 523. ADJUSTMENT OF STATUS FOR CERTAIN ALIENS.
6	(a) Ineligibility for Adjustment of Status.—
7	Section 245(c) (8 U.S.C. 1255(c)) is amended by striking
8	"(other than an immediate relative as defined in section
9	201(b) or a special immigrant described in section
10	101(a)(27)(H), (I), (J), or (K))".
11	(b) Inapplicability of Certain Provisions for
12	CERTAIN IMMIGRANTS.—Section 245(k) (8 U.S.C.
13	1255(k)) is amended to read as follows:
14	"(k) Inapplicability of Certain Provisions for
15	CERTAIN IMMIGRANTS.—An alien who is eligible to receive
16	an immigrant visa under paragraph (1), (2), or (3) of sec-
17	tion 203(b), as an immediate relative as defined in section
18	201(b), or, in the case of an alien who is an immigrant
19	described in subparagraph (C), (H), (I), (J), or (K) of
20	section 101(a)(27), under section 203(b)(4), may adjust
21	status pursuant to subsection (a) and notwithstanding
22	paragraphs (2), (7), and (8) of subsection (c), if—
23	"(1) the alien, on the date of filing an applica-
24	tion for adjustment of status, is present in the
25	United States pursuant to a lawful admission, and

1	"(2) the alien, subsequent to such lawful admis-
2	sion has not, for an aggregate period exceeding 180
3	days—
4	"(A) failed to maintain continuously a law-
5	ful status;
6	"(B) engaged in unauthorized employment;
7	or
8	"(C) otherwise violated the terms and con-
9	ditions of the alien's admission.".
10	SEC. 524. TERMINATION OF CONTINUOUS PRESENCE FOR
11	PURPOSES OF CANCELLATION OF REMOVAL
12	UPON COMMISSION OF OFFENSE RENDERING
13	ALIEN INADMISSIBLE OR DEPORTABLE.
14	(a) In General.—Section 240A(d)(1) (8 U.S.C.
15	1229b(d)(1)) is amended by striking "referred to in sec-
16	tion 212(a)(2)".
17	(b) Effective Date.—The amendment made by
18	subsection (a) shall apply to aliens who are in proceedings
19	under the Immigration and Nationality Act on or after
20	the date of the enactment of this Act if those proceedings
21	have not resulted in a final administrative order before
22	such date.
23	SEC. 525. REENTRY OF REMOVED ALIENS.
24	(a) In General.—Section 276(a) (8 U.S.C.
25	1326(a)) is amended to read as follows:

- 1 "Sec. 276. (a) Subject to subsection (b), any alien
- 2 shall be fined under title 18, United States Code, or im-
- 3 prisoned not more than 2 years, or both, who—
- 4 "(1) has been denied admission, excluded, de-
- 5 ported, or removed or has departed the United
- 6 States while an order of exclusion, deportation, or
- 7 removal is outstanding; and
- 8 "(2) thereafter enters, attempts to enter, or is
- 9 at any time found in, the United States,
- 10 unless, in the case of an alien previously denied admission
- 11 and removed, the alien establishes that the alien was not
- 12 required to obtain from the Attorney General advance con-
- 13 sent to reapply for admission under this Act or any prior
- 14 Act.".
- 15 (b) Criminal Penalties for Reentry of Cer-
- 16 TAIN REMOVED ALIENS.—Section 276(b) (8 U.S.C.
- 17 1326(b)) is amended—
- 18 (1) in paragraph (3), by striking "sentence."
- and inserting "sentence;"; and
- 20 (2) in paragraph (4), by striking "(unless the
- 21 Attorney General has expressly consented to such
- alien's reentry)".
- (c) Reentry of Aliens Removed Prior to Com-
- 24 PLETION OF IMPRISONMENT.—Section 276(c) (8 U.S.C.
- 25 1326(c)) is amended—

1	(1) by inserting "(as in effect prior to the effec-
2	tive date of the amendments made by section 305 of
3	the Illegal Immigration Reform and Immigrant Re-
4	sponsibility Act of 1996), or removed under section
5	241(a)(4)," after "242(h)(2)";
6	(2) by striking "(unless the Attorney General
7	has expressly consented to such alien's reentry)";
8	(3) by inserting "or removal" after "time of de-
9	portation"; and
10	(4) by inserting "or removed" after "reentry of
11	deported".
12	(d) Challenge to Validity of Order.—Section
13	276(d) (8 U.S.C. 1326(d)) is amended—
14	(1) in the matter preceding paragraph (1), by
15	striking "deportation order" and inserting "deporta-
16	tion or removal order"; and
17	(2) in paragraph (2), by inserting "or removal"
18	after "deportation".
19	(e) Effective Date.—The amendments made by
20	this section shall take effect on the date of the enactment
21	of this Act and shall apply to criminal proceedings involv-
22	ing aliens who enter, attempt to enter, or are found in
23	the United States, after such date.

1	SEC. 526. CRIMINAL AND CIVIL PENALTIES FOR ENTRY OF
2	ALIENS AT IMPROPER TIME OR PLACE,
3	AVOIDANCE OF EXAMINATION OR INSPEC-
4	TION, UNLAWFUL PRESENCE, AND MISREPRE-
5	SENTATION OR CONCEALMENT OF FACTS.
6	Section 275 (8 U.S.C. 1325) is amended to read as
7	follows:
8	"CRIMINAL AND CIVIL PENALTIES FOR ENTRY OF ALIENS
9	AT IMPROPER TIME OR PLACE, AVOIDANCE OF EX-
10	AMINATION OR INSPECTION, UNLAWFUL PRESENCE,
11	AND MISREPRESENTATION OR CONCEALMENT OF
12	FACTS
13	"Sec. 275. (a) Entry at Improper Time or
14	PLACE; AVOIDANCE OF EXAMINATION OR INSPECTION;
15	Unlawful Presence; Misrepresentation or Con-
16	CEALMENT OF FACTS.—Any alien who—
17	"(1) enters or attempts to enter the United
18	States at any time or place other than as designated
19	by immigration officers;
20	"(2) eludes examination or inspection by immi-
21	gration officers;
22	"(3) is knowingly unlawfully present in the
23	United States for an aggregate period of more than
24	180 days; or
25	"(4) attempts to enter or obtains entry to the
26	United States by a willfully false or misleading rep-

- 1 resentation or the willful concealment of a material
- 2 fact,
- 3 shall, for the first commission of any such offense, be fined
- 4 under title 18, United States Code, or imprisoned not
- 5 more than 2 years, or both, and, for a subsequent commis-
- 6 sion of any such offense, be fined under title 18, United
- 7 States Code, or imprisoned not more than 10 years, or
- 8 both.
- 9 "(b) Improper Time or Place; Civil Pen-
- 10 ALTIES.—Any alien who is apprehended while entering (or
- 11 attempting to enter) the United States at a time or place
- 12 other than as designated by immigration officers shall be
- 13 subject to a civil penalty of—
- 14 "(1) at least \$100 and not more than \$10,000
- 15 for each such entry (or attempted entry); or
- 16 "(2) three times the amount specified in para-
- graph (1) in the case of an alien who has been pre-
- 18 viously subject to a civil penalty under this sub-
- 19 section.
- 20 Civil penalties under this subsection are in addition to,
- 21 and not in lieu of, any criminal or other civil penalties
- 22 that may be imposed.
- 23 "(c) Marriage Fraud.—An individual who know-
- 24 ingly enters into a marriage for the purpose of evading
- 25 any provision of the immigration laws shall be fined not

- 1 more than \$1,000,000, imprisoned not more than 15
- 2 years, or both.
- 3 "(d) Immigration-Related Entrepreneurship
- 4 Fraud.—Any individual who knowingly established a
- 5 commercial enterprise for the purpose of evading any pro-
- 6 vision of the immigration laws shall be fined under title
- 7 18, United States Code, or imprisoned not more than 15
- 8 years, or both.".
- 9 SEC. 527. COMMUNICATION BETWEEN GOVERNMENT AGEN-
- 10 CIES AND THE IMMIGRATION AND NATU-
- 11 RALIZATION SERVICE.
- 12 Section 642 of the Illegal Immigration Reform and
- 13 Immigrant Responsibility Act of 1996 (8 U.S.C. 1373) is
- 14 amended by adding at the end the following:
- 15 "(d) Enforcement.—
- 16 "(1) Ineligibility for federal law en-
- 17 FORCEMENT AID.—Upon a determination that any
- person, or any Federal, State, or local government
- agency or entity, is in violation of subsection (a) or
- 20 (b), the Attorney General shall not provide to that
- 21 person, agency, or entity any grant amount pursuant
- 22 to any law enforcement grant program carried out
- by any element of the Department of Justice, includ-
- ing the program under section 241(i) of the Immi-
- 25 gration and Nationality Act (8 U.S.C. 241(i)), and

- shall ensure that no such grant amounts are pro-
- 2 vided, directly or indirectly, to such person, agency,
- or entity. In the case of grant amounts that other-
- 4 wise would be provided to such person, agency, or
- 5 entity pursuant to a formula, such amounts shall be
- 6 reallocated among eligible recipients.
- 7 "(2) VIOLATIONS BY GOVERNMENT OFFI-
- 8 CIALS.—In any case in which a Federal, State, or
- 9 local government official is in violation of subsection
- (a) or (b), the government agency or entity that em-
- ploys (or, at the time of the violation, employed) the
- official shall be subject to the sanction under para-
- 13 graph (1).
- 14 "(3) DURATION.—The sanction under para-
- graph (1) shall remain in effect until the Attorney
- General determines that the person, agency, or enti-
- ty has ceased violating subsections (a) and (b).".
- 18 SEC. 528. EXCEPTION TO REMOVAL FOR CERTAIN ALIENS.
- 19 (a)(1) Section 214(o) (8 U.S.C. 1184(o)) (as redesig-
- 20 nated by section 204 of this Act) is amended by adding
- 21 at the end the following new paragraph:
- 22 "(4) No alien shall be eligible for admission to the
- 23 United States under section 101(a)(15)(T) if there is a
- 24 substantial reason to believe that the alien voluntarily
- 25 came to the United States, except that if the alien is or

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has been a victim of a severe form of trafficking in the
    form of sex trafficking, the alien shall be eligible for ad-
 3
    mission under such section unless the alien knew or rea-
 4
    sonably should have known when coming to the United
 5
    States that the alien would be expected to perform com-
    mercial sex acts.".
 6
 7
         (2) Section 245(l) (8 U.S.C. 1255(l)), as added by
 8
    section 107(f) of Public Law 106–386, is amended—
 9
             (A) in paragraph (1)(C)(i), by striking "or" at
        the end and inserting "and";
10
11
             (B) by redesignating—
12
                  (i) paragraphs (3) and (4) as paragraphs
13
             (4) and (5), respectively; and
14
                  (ii) the second paragraph (2) as paragraph
15
             (3);
16
                 in paragraph (2)(B), by striking "(3),
17
        (10)(C), and (10(E)), if the activities rendering the
18
        alien inadmissible under the provision were caused
19
        by, or were incident to," and inserting "(2), (3), (8),
20
         (9)(A), (10)(C), (10)(D), and (10)(E)), if the activi-
21
        ties rendering the alien inadmissible under the provi-
22
        sion were caused by"; and
23
             (D) by amending paragraph (5) (as so redesig-
24
        nated) to read as follows:
```

- 1 "(5) Upon the approval of adjustment of status under
- 2 paragraph (1), the Attorney General shall record the
- 3 alien's lawful admission for permanent residence as of the
- 4 date of such approval and the Secretary of State shall re-
- 5 duce by one the number of visas authorized to be issued
- 6 under sections 201(d) and 203(b)(4) for the fiscal year
- 7 then current, unless the number of remaining visas au-
- 8 thorized to be issued under section 203(b)(4) for such year
- 9 is zero, in which case such reductions shall not be made.".
- 10 (b)(1) Section 101(a)(15)(U)(iii) (8 U.S.C.
- 11 1101(a)(15)(U)(iii)) is amended to read as follows:
- "(iii) the criminal activity referred to in this
- clause is that involving 1 or more of the following
- or any similar activity in violation of Federal, State,
- or local criminal law: rape; incest; domestic violence,
- sexual assault; abusive sexual contact; sexual exploi-
- tation; female genital mutilation; or attempt or con-
- spiracy to commit any of the above mentioned
- crimes; or".
- 20 (2) Section 204(a)(1)(C) (8 U.S.C. 1154(a)(1)(C)) is
- 21 amended by inserting "directly" before "connected".
- 22 (3) Section 214(p)(1) (8 U.S.C. 1184(p)(1)) (as re-
- 23 designated by section 204 of this Act) is amended by strik-
- 24 ing "This certification may also be provided by an official
- 25 of the Service whose ability to provide such certification

```
1 is not limited to information concerning immigration viola-
    tions.".
 2
 3
        (4) Section 237(a)(1)(H) (8 U.S.C. 1227(a)(1)(H))
    is amended—
 5
             (A) by striking clause (ii);
 6
             (B) in clause (i), by striking "(I)"; and
 7
             (C) by redesignating subclause (II) as clause
 8
        (ii).
 9
        (5) Section 240A (8 U.S.C. 1229b) is amended—
10
             (A) in subsection (b)(2)(A)(ii), by striking ",
11
        and the issuance of a charging document for removal
12
        proceedings shall not toll the 3-year period of contin-
13
        uous physical presence in the United States";
14
             (B) by amending subsection (b)(2)(A)(iv) to
15
        read as follows:
                       "(iv) the alien is not inadmissible
16
17
                  under paragraph (2), (3), (8), (9)(A),
18
                  (10)(C), (10)(D), or (10)(E) of section
19
                  212(a), is not deportable under paragraph
20
                  (1)(E), (1)(G), or (2) through (4) of sec-
21
                  tion 237(a) (except in a case described in
22
                  section 237(a)(7) where the Attorney Gen-
23
                  eral exercises discretion to grant a waiver),
24
                  and has not been convicted of an aggra-
25
                  vated felony; and"; and
```

1	(C) in subsection $(b)(2)(B)$ —
2	(i) by inserting "direct" before "connection
3	between the absence";
4	(ii) by inserting "directly" before "con-
5	nected to the battering or extreme"; and
6	(iii) in the third sentence, by inserting
7	"battery or cruelty-related" before "absences or
8	portions of the absences";
9	(iv) in subsection $(b)(2)(C)$ , by inserting
10	"directly" before "connected";
11	(v) in subsection $(b)(4)(A)$ , by striking
12	"shall" and inserting "may"; and
13	(vi) in subsection $(d)(1)$ , by striking "ex-
14	cept in the case of an alien who applies for can-
15	cellation of removal under subsection (b)(2),".
16	(6) Section 245 (8 U.S.C. 1255) is amended by redes-
17	ignating the subsection (l) that was added by section
18	1513(f) of Public Law 106–386 as subsection (m) and in
19	such redesignated subsection—
20	(A) in paragraph (1)—
21	(i) in the matter preceding subparagraph
22	(A), by striking "section 212(a)(3)(E), unless
23	the Attorney General determines based on af-
24	firmative evidence" and inserting "(2), (3), (8),
25	(9)(A), (10)(C), (10)(D), or (10)(E) of section

1	212(a), unless the Attorney General deter-
2	mines'';
3	(ii) by striking "and" at the end of sub-
4	paragraph (A);
5	(iii) by striking subparagraph (B) and in-
6	serting the following:
7	"(B) the alien has, throughout such period,
8	been a person of good moral character; and
9	"(C) in the opinion of the Attorney General, the
10	alien or the alien's spouse, parent, or child, who is
11	a citizen of the United States or an alien lawfully
12	admitted for permanent residence, would suffer ex-
13	treme hardship.";
14	(B) in paragraph (2), by striking "or unless an
15	official involved in the investigation or prosecution
16	certifies that the absence was otherwise justified";
17	and
18	(C) by amending paragraph (4) to read as fol-
19	lows:
20	"(4) Upon the approval of adjustment of status under
21	paragraph (1) or (3), the Attorney General shall record
22	the alien's lawful admission for permanent residence as
23	of the date of such approval and the Secretary of State
24	shall reduce by one the number of visas authorized to be
25	issued under sections 201(d) and 203(b)(4) for the fiscal

- 1 year then current, unless the number of remaining visas
- 2 authorized to be issued under section 203(b)(4) for such
- 3 year is zero, in which case such reductions shall not be
- 4 made.".

## 5 SEC. 529. DETENTION FACILITIES.

- 6 (a) Increasing Number of Detention Beds.—
- 7 Subject to the availability of appropriations, the Attorney
- 8 General shall provide for a doubling in the detention beds
- 9 of the Immigration and Naturalization Service over the
- 10 number existing on the date of the enactment of this Act
- 11 by the end of fiscal year 2004.
- 12 (b) Places of Detention for Aliens Arrested
- 13 Pending Examination and Decision on Removal.—
- 14 Section 241(g) (8 U.S.C. 1231(g)) is amended by adding
- 15 at the end the following:
- 16 "(3) Policy on detention in state and
- 17 LOCAL DETENTION FACILITIES.—In carrying out
- paragraph (1), the Attorney General shall ensure
- that an alien arrested under section 287(a) may be
- detained, pending the alien's being taken for the ex-
- amination described in such section, in a State or
- local prison, jail, detention center, or other com-
- parable facility, if—

1	"(A) such facility is the most suitably lo-
2	cated Federal, State, or local facility available
3	for such purpose under the circumstances;
4	"(B) an appropriate arrangement for such
5	use of the facility can be made; and
6	"(C) such facility satisfies the standards
7	for the housing, care, and security of persons
8	held in custody of a United States marshal.".
9	SEC. 530. VOLUNTARY DEPARTURE.
10	(a) In General.—Section 240B (8 U.S.C. 1229c)
11	is amended to read as follows:
12	"VOLUNTARY DEPARTURE
13	"Sec. 240B. (a) In Lieu of Proceedings.—The
14	Attorney General may permit an alien voluntarily to de-
15	part the United States at the alien's own expense under
16	this subsection, in lieu of being subject to proceedings
17	under section 240 and in lieu of applying for another form
18	of relief from removal, if the alien is not deportable under
19	paragraph (2)(A)(iii) or (4)(B) of section 237(a). Permis-
20	sion to depart voluntarily under this subsection shall not
21	be valid for a period exceeding 90 days and cannot be ex-
22	tended. The Attorney General shall require an alien per-
23	mitted to depart voluntarily under this subsection to post
24	a voluntary departure bond, in an amount necessary to
25	ensure that the alien will depart, to be surrendered upon

- 1 proof that the alien has departed the United States within
- 2 the time specified.
- 3 "(b) Prior to Scheduling Merits Hearing.—
- 4 The Attorney General may permit an alien voluntarily to
- 5 depart the United States at the alien's own expense under
- 6 this subsection prior to the scheduling of the first merits
- 7 hearing, in lieu of applying for another form of relief from
- 8 removal, if the alien is not deportable under paragraph
- 9 (2)(A)(iii) or (4)(B) of section 237(a). Permission to de-
- 10 part voluntarily under this subsection shall not be valid
- 11 for a period exceeding 60 days and cannot be extended.
- 12 The Attorney General shall require an alien permitted to
- 13 depart voluntarily under this subsection to post a vol-
- 14 untary departure bond, in an amount necessary to ensure
- 15 that the alien will depart, to be surrendered upon proof
- 16 that the alien has departed the United States within the
- 17 time specified.
- 18 "(c) Once First Merits Hearing Scheduled.—
- 19 "(1) IN GENERAL.—Once the first merits hear-
- ing has been scheduled under section 240, the Attor-
- 21 ney General may permit an alien voluntarily to de-
- part the United States at the alien's own expense
- under this subsection, in lieu of pursuing another
- 24 form of relief from removal, if the immigration judge

1	enters an order granting voluntary departure in lieu
2	of removal and finds that—
3	"(A) the alien has been physically present
4	in the United States for a period of at least one
5	year immediately preceding the date the notice
6	to appear was served under section 239(a);
7	"(B) the alien is, and has been, a person
8	of good moral character for at least 5 years im-
9	mediately preceding the alien's application for
10	voluntary departure;
11	"(C) the alien is not deportable under
12	paragraph (2)(A)(iii) or (4)(B) of section
13	237(a); and
14	"(D) the alien has established by clear and
15	convincing evidence that the alien has the
16	means to depart the United States and intends
17	to do so.
18	"(2) Period.—Permission to depart voluntarily
19	under this subsection shall not be valid for a period
20	exceeding 30 days and cannot be extended.
21	"(3) Bond.—The Attorney General shall re-
22	quire an alien permitted to depart voluntarily under
23	this subsection to post a voluntary departure bond,
24	in an amount necessary to ensure that the alien will
25	depart, to be surrendered upon proof that the alien

1	has departed the United States within the time spec-
2	ified.
3	"(d) ALIENS NOT ELIGIBLE.—The Attorney General
4	shall not permit an alien to depart voluntarily under this
5	section if the alien was previously permitted to depart vol-
6	untarily under section 244(e) or this section, or to volun-
7	tarily return, at any time.
8	"(e) Three-Year Pilot Program Waiver.—
9	"(1) In General.—During the period October
10	1, 2000, through September 30, 2003, and subject
11	to paragraphs (2) and (3)(B), the Attorney General
12	may, in the discretion of the Attorney General for
13	humanitarian purposes, waive the time limitations
14	applicable under subsection (a), (b), or (c) in the
15	case of an alien—
16	"(A) who was admitted to the United
17	States as a nonimmigrant visitor (described in
18	section 101(a)(15)(B)) under the provisions of
19	the visa waiver program established pursuant to
20	section 217, seeks the waiver for the purpose of
21	continuing to receive medical treatment in the
22	United States from a physician associated with
23	a health care facility, and submits to the Attor-
24	nev General—

1	"(i) a detailed diagnosis statement
2	from the physician, which includes the
3	treatment being sought and the expected
4	time period the alien will be required to re-
5	main in the United States;
6	"(ii) a statement from the health care
7	facility containing an assurance that the
8	alien's treatment is not being paid through
9	any Federal or State public health assist-
10	ance, that the alien's account has no out-
11	standing balance, and that such facility
12	will notify the Service when the alien is re-
13	leased or treatment is terminated; and
14	"(iii) evidence of financial ability to
15	support the alien's day-to-day expenses
16	while in the United States (including the
17	expenses of any family member described
18	in subparagraph (B)) and evidence that
19	any such alien or family member is not re-
20	ceiving any form of public assistance; or
21	"(B) who—
22	"(i) is a spouse, parent, brother, sis-
23	ter, son, daughter, or other family member
24	of a principal alien described in subpara-
25	graph (A); and

1	"(ii) entered the United States accom-
2	panying, and with the same status as, such
3	principal alien.
4	"(2) Waiver limitations.—
5	"(A) Request.—Waivers under this sub-
6	section may be granted only upon a request
7	submitted by a Service district office to Service
8	headquarters.
9	"(B) Number.—Not more than 300 waiv-
10	ers may be granted for any fiscal year for a
11	principal alien under paragraph (1)(A).
12	"(C) Accompanying persons.—
13	"(i) In general.—Except as pro-
14	vided in clause (ii), in the case of each
15	principal alien described in paragraph
16	(1)(A) not more than one adult may be
17	granted a waiver under paragraph (1)(B).
18	"(ii) Exception.—Not more than
19	two adults may be granted a waiver under
20	paragraph (1)(B) in a case in which—
21	"(I) the principal alien described in
22	paragraph (1)(A) is a dependent under the
23	age of 18; or
24	"(II) one such adult is age 55 or older
25	or is physically handicapped.

1	"(3) Report to congress; suspension of
2	WAIVER AUTHORITY.—
3	"(A) Annual Report.—Not later than
4	March 30 of each year, the Commissioner shall
5	submit to the Congress an annual report re-
6	garding all waivers granted under this sub-
7	section during the preceding fiscal year.
8	"(B) Suspension.—Notwithstanding any
9	other provision of law, the authority of the At-
10	torney General under this subsection shall be
11	suspended during any period in which an an-
12	nual report under subparagraph (A) is past due
13	and has not been submitted.
14	"(4) Applicability.—This subsection shall not
15	apply to any alien who enters the United States
16	after the date that is 180 days after the date of the
17	enactment of the Securing America's Future
18	through Enforcement Reform Act of 2002.
19	"(f) Civil Penalty for Failure to Depart.—If
20	an alien is permitted to depart voluntarily under this sec-
21	tion and fails voluntarily to depart the United States with-
22	in the time period specified, the alien shall be subject to
23	a civil penalty of not less than \$1,000 and not more than
24	\$5,000, and be ineligible for a period of 10 years for any
25	further relief under this section and sections 240A, 245,

- 1 248, and 249. The order permitting the alien to depart
- 2 voluntarily shall inform the alien of the penalties under
- 3 this subsection.
- 4 "(g) Additional Conditions.—The Attorney Gen-
- 5 eral may by regulation limit eligibility for voluntary depar-
- 6 ture under this section for any class or classes of aliens.
- 7 No court may review any regulation issued under this sub-
- 8 section.
- 9 "(h) Treatment of Aliens Arriving in the
- 10 United States.—In the case of an alien who is arriving
- 11 in the United States and with respect to whom pro-
- 12 ceedings under section 240 are (or would otherwise be)
- 13 initiated at the time of such alien's arrival, subsections
- 14 (a) through (c) shall not apply. Nothing in this paragraph
- 15 shall be construed as preventing such an alien from with-
- 16 drawing the application for admission in accordance with
- 17 section 235(a)(4).
- 18 "(i) Review.—There shall be no administrative or
- 19 judicial review of a denial of a request for an order of
- 20 voluntary departure. No court or agency shall order a stay
- 21 of an alien's removal pending consideration of any claim
- 22 with respect to voluntary departure. The order permitting
- 23 the alien to depart voluntarily shall inform the alien that
- 24 the alien has no right to appeal any issue relating to the
- 25 removal proceeding.".

- 1 (b) Effective Date.—The amendment made by
- 2 subsection (a) shall take effect on the date of the enact-
- 3 ment of this Act and shall apply to aliens who are in pro-
- 4 ceedings under the Immigration and Nationality Act on
- 5 or after such date if those proceedings have not resulted
- 6 in a final administrative order before such date.

## 7 TITLE VI—ELIMINATING EXCES-

- 8 SIVE REVIEW AND DILATORY
- 9 AND ABUSIVE TACTICS BY
- 10 ALIENS IN REMOVAL PRO-
- 11 **CEEDINGS**
- 12 SEC. 601. FRIVOLOUS APPLICATIONS.
- (a) In General.—Paragraph (6) of section 208(d)
- 14 (8 U.S.C. 1158(d)) is amended by adding at the end the
- 15 following new sentence: "As used in this section, the term
- 16 'frivolous application' means an application that lacks a
- 17 reasonably arguable basis either in law or in fact. If an
- 18 alien withdraws an application for asylum and pursues an-
- 19 other benefit or form of relief under this Act, the alien
- 20 shall bear the burden of proving by clear and convincing
- 21 evidence, in the adjudication respecting such other benefit
- 22 or form of relief, that such asylum application was not
- 23 a frivolous application. If the alien fails to carry such bur-
- 24 den, the alien shall be permanently ineligible for any ben-
- 25 efit under this Act.".

- 1 (b) Effective Date.—The amendment made by
- 2 subsection (a) shall take effect on the date of the enact-
- 3 ment of this Act and shall apply to applications for asylum
- 4 pending on or after such date if the application has not
- 5 resulted in a final administrative order before such date.
- 6 SEC. 602. CONTINUANCES; CHANGE OF VENUE.
- 7 (a) IN GENERAL.—Section 240(b)(1) (8 U.S.C.
- 8 1229a(b)(1)) is amended by adding at the end the fol-
- 9 lowing:
- 10 "The immigration judge may not grant a continu-
- ance to permit an alien to become eligible for relief
- under any provision of law. In proceedings under
- this section or under section 236, the immigration
- judge may not grant a change of venue for an alien
- who has not been inspected and admitted or paroled
- into the United States. For all other aliens, the im-
- migration judge may grant a change of venue only
- if the alien demonstrates that the alien cannot ob-
- tain a fair proceeding in the current venue.".
- (b) Effective Date.—The amendment made by
- 21 subsection (a) shall take effect on the date of the enact-
- 22 ment of this Act and shall apply to continuances and
- 23 changes of venue sought after such date.

#### SEC. 603. BURDEN OF PROOF IN ASYLUM PROCEEDINGS.

- 2 (a) IN GENERAL.—Section 208(b)(1) (8 U.S.C.
- $3 \quad 1158(b)(1)$  is amended—
- 4 (1) by striking "(1) IN GENERAL.—The Attor-
- 5 ney General" and inserting the following:
- 6 "(1) If alien is a refugee.—
- 7 "(A) IN GENERAL.—The Attorney Gen-
- 8 eral"; and
- 9 (2) by adding at the end the following:
- 10 "(B) Burden of Proof.—The burden of
- proof is on the applicant for asylum to establish
- that he or she is a refugee within the meaning
- of section 101(a)(42). The testimony of the ap-
- plicant, if credible, may be sufficient to sustain
- such burden without corroboration. Where it is
- reasonable to expect corroborating evidence for
- 17 certain alleged facts pertaining to the specifics
- of an alien's claim for asylum, such evidence
- must be provided unless a reasonable expla-
- 20 nation is given as to why such information is
- 21 not presented.".
- (b) Effective Date.—The amendment made by
- 23 subsection (a) shall take effect on the date of the enact-
- 24 ment of this Act and shall apply to applications for asylum
- 25 pending on or after such date if the application has not
- 26 resulted in a final administrative order before such date.

1	SEC.	604.	REV	/IEW	OF	CO	NVE	NTION	AG	AINS'	т т	ORTU	IRE
2			G	RAN'	TS A	ND I	DENI	IALS.					
3		(a)	In	GEN	IERA	L.—	-Sec	etion	241	(b)	(8	U.S	S.C.

- 4 1231(b)) is amended by adding at the end the following
- 5 new paragraph:
- 6 "(4) Elimination of Review.—A determina-
- 7 tion as to whether the removal of an alien to any
- 8 country should be withheld or deferred under the
- 9 United Nations Convention Against Torture and
- 10 Other Cruel, Inhuman, or Degrading Treatment or
- 11 Punishment shall be made by the Service District
- Director in the district in which the alien resides or
- is being detained. Authority to make this determina-
- tion shall not be delegated below the level of Assist-
- ant District Director. There shall be no administra-
- tive or judicial review of a determination of the Dis-
- trict Director under this section.".
- 18 (b) Effective Date.—The amendment made by
- 19 subsection (a) shall take effect on the date of the enact-
- 20 ment of this Act and shall apply to applications pending
- 21 on or after such date if the application has not resulted
- 22 in a final administrative order before such date.

#### 1 SEC. 605. TIME LIMIT FOR DECISIONS IN ADMINISTRATIVE

- 2 APPEALS.
- 3 (a) In General.—Chapter 9 of title II of the Act
- 4 is amended by inserting after section 294 the following
- 5 new section:
- 6 "RULES FOR DECISIONS IN ADMINISTRATIVE APPEALS
- 7 "Sec. 295. (a) Deadline.—A decision in any ad-
- 8 ministrative appeal from a decision of an immigration
- 9 judge shall be issued not later than 180 days after the
- 10 appeal is filed. If the appeal is not decided before such
- 11 deadline, the decision of the immigration judge shall be
- 12 final, unless the Attorney General certifies the decision for
- 13 review.
- 14 (b) STANDARD OF REVIEW.—In any administrative
- 15 appeal from a decision of an immigration judge, such
- 16 judge's determinations of factual issues, including findings
- 17 as to the credibility of testimony, shall be accepted unless
- 18 they are clearly erroneous.".
- 19 (b) Clerical Amendment.—The table of contents
- 20 of the Immigration and Nationality Act is amended by in-
- 21 serting after the item relating to section 294 the following: "Sec. 295. Rules for decisions in administrative appeals.".
- (c) Effective Date.—The amendments made by
- 23 this section shall take effect on the date of the enactment
- 24 of this Act and shall apply to decisions appealed on or
- 25 after such date.

# $1\;$ Sec. 606. Review of asylum claims.

2	(a) Judicial Review.—
3	(1) In general.—Section 208 (8 U.S.C. 1158)
4	is amended by adding at the end the following:
5	"(e) Limitation on Judicial Review.—No court
6	shall have jurisdiction to review any decision of the Attor-
7	ney General under this section.".
8	(2) Conforming amendments.—Section 242
9	(8 U.S.C 1252) is amended—
10	(A) in subsection (a)(2)(B)(i), by inserting
11	"208," before "212(h),";
12	(B) in subsection (a)(2)(B)(ii), by striking
13	"General," and all that follows through the pe-
14	riod at the end and inserting "General."; and
15	(C) in subsection (b)(4)—
16	(i) in subparagraph (B), by adding
17	"and" at the end;
18	(ii) in subparagraph (C), by striking
19	", and" at the end and inserting a period;
20	and
21	(iii) by striking subparagraph (D).
22	(b) Limitation on Asylum Office.—Section
23	208(d) (8 U.S.C. 1158(d)) is amended by adding at the
24	end the following:
25	"(8) Other procedural matters —

1	"(A) DETERMINATION OF LAWFUL STA-
2	TUS.—
3	"(i) IN GENERAL.—In the case of an
4	alien who is physically present in the
5	United States and who has applied to the
6	Service for asylum, the Service shall deter-
7	mine whether the alien is inadmissible or
8	deportable before the Service prepares to
9	schedule the applicant for an asylum inter-
10	view. If the Service determines that the
11	alien is not inadmissible or deportable, the
12	Service shall adjudicate the asylum appli-
13	cation and render a decision granting or
14	denying asylum. If the Service determines
15	that the alien is inadmissible or deportable
16	before the Service prepares to schedule an
17	interview, the Service shall place the alien
18	in removal proceedings without adjudi-
19	cating the asylum application. The alien
20	may then pursue such application in such
21	proceedings.
22	"(ii) Review of service deter-
23	MINATIONS.—If an alien's asylum applica-
24	tion has been denied by the Service, in any
25	administrative or judicial appeal from such

1	denial, the Service's determinations of fac-
2	tual issues, including findings as to the
3	credibility of testimony, shall be accepted
4	into evidence.
5	"(B) RECORDING OF INTERVIEWS.—The
6	Service shall record asylum interviews and in-
7	clude any such recording in the applicant's file
8	and record of proceedings.".
9	(c) Effective Date.—The amendments made by
10	this section shall take effect on the date of the enactment
11	of this Act and shall apply to decisions rendered on or
12	after such date.
13	SEC. 607. JUDICIAL REVIEW.
14	(a) Orders Against Criminal Aliens.—Subpara-
15	graph (C) of section 242(a)(2) (8 U.S.C. 1252(a)(2)) is
16	amended—
17	(1) by striking "no court shall have jurisdic-
18	tion" and inserting "including section 2241 of title
19	28, United States Code, no court shall have jurisdic-
20	tion, except as provided in this section,"; and
21	(2) by adding at the end the following: "Such
22	review shall be limited to constitutional challenges or
23	statutory claims involving pure issues of law,".
24	(b) Venue for Review of Orders of Removal.—
25	Section 242(b)(2) (8 U.S.C. 1252(b)(2)) is amended by

- 1 striking "with the court of appeals for the judicial circuit
- 2 in which the immigration judge completed the pro-
- 3 ceedings." and inserting "with the United States Court
- 4 of Appeals for the District of Columbia Circuit.".
- 5 (c) Federal Circuit Court Appeals.—
- 6 (1) IN GENERAL.—Title I of the Act is amended by
- 7 inserting after section 105 the following:
- 8 "RULES FOR DECISIONS IN ADMINISTRATIVE APPEALS
- 9 "Sec. 106. Notwithstanding any other provision of
- 10 law, the final order of a district court of the United States
- 11 in any proceeding under this Act, or under any other im-
- 12 migration law of the United States, shall be subject to re-
- 13 view, on appeal, by the United States Court of Appeals
- 14 for the District of Columbia Circuit. There shall be no
- 15 right of appeal in such proceedings to any other circuit
- 16 court of appeals. The law applied by the Supreme Court,
- 17 and the United States Court of Appeals for the District
- 18 of Columbia Circuit, shall be regarded as the rule of deci-
- 19 sion in any proceeding under this Act.".
- 20 (2) CLERICAL AMENDMENT.—The table of con-
- 21 tents of the Immigration and Nationality Act is
- amended by inserting after the item relating to sec-
- tion 105 the following:

<sup>&</sup>quot;Sec. 106. Federal circuit court appeals.".

# 1 TITLE VII—VERIFICATION OF

## 2 CITIZENSHIP OF VOTERS IN

## 3 FEDERAL ELECTIONS

4 SEC. 701. ESTABLISHMENT OF PROGRA	4	SEC.	701.	ESTAB	LISHMEN'	г оғ	PROGRAI
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- 5 (a) IN GENERAL.—The Attorney General, in con-
- 6 sultation with the Commissioner of Social Security and the
- 7 Commissioner of the Immigration and Naturalization
- 8 Service, shall establish a Citizenship Verification Program
- 9 (hereafter in this title referred to as the "Program")
- 10 under which they shall respond to citizenship verification
- 11 inquiries made by the chief election official of any State
- 12 to verify the United States citizenship of an individual ap-
- 13 plying to register to vote, or registered to vote, in elections
- 14 for Federal office in the State.
- 15 (b) Information Required To Be Provided by
- 16 Election Officials.—
- 17 (1) In General.—In order to make an inquiry
- through the Program with respect to an individual,
- an election official shall provide the name, date of
- birth, and social security account number of the in-
- 21 dividual.
- 22 (2) Authority to use social security ac-
- 23 COUNT NUMBERS.—The chief election official of a
- State shall, for the purpose of making inquiries
- 25 under the Program, use the social security account

numbers issued by the Commissioner of Social Security, and shall, for such purpose, require any individual who is or appears to be affected by a voter registration law of such State (or political subdivision thereof) to furnish to such official the social security account number (or numbers, if the individual has more than one such number) issued to the individual by the Commissioner.

### (c) Features of Program.—

- (1) IN GENERAL.—The Program shall be designed and operated—
  - (A) to respond to an inquiry concerning citizenship only in a case where determining whether an individual is a citizen of the United States is necessary for determining whether the individual is eligible to vote in an election for Federal office;
  - (B) in a manner that is uniform, non-discriminatory, and in compliance with the Voting Rights Act of 1965 (42 U.S.C. 1973 et seq.);
  - (C) to maximize its reliability and ease of use, consistent with insulating and protecting the privacy and security of the underlying information;

1	(D) to permit inquiries to be made to the
2	program through a toll-free telephone line or
3	other toll-free electronic media;
4	(E) to respond to all inquiries made by au-
5	thorized persons;
6	(F) with appropriate administrative, tech-
7	nical, and physical safeguards to prevent unau-
8	thorized disclosure of personal information, in-
9	cluding violations of the requirements of section
10	205(c)(2)(C)(viii) of the Social Security Act;
11	and
12	(G) to have reasonable safeguards against
13	the Program's resulting in unlawful discrimina-
14	tory practices based on national origin, includ-
15	ing the selective or unauthorized use of the pro-
16	gram.
17	(2) Use of employment eligibility
18	VERIFICATION SYSTEM.—To the extent practicable,
19	in establishing the verification system used under
20	the Program, the Attorney General, in consultation
21	with the Commissioner of Social Security, shall use
22	the employment eligibility verification system estab-
23	lished under section 274A(b)(7) of the Immigration
24	and Nationality Act, as added by section 511 of this

Act.

### SEC. 702. RESPONSES TO INQUIRIES.

- 2 (a) In General.—The Program shall provide for a
- 3 verification or a nonverification of an individual's United
- 4 States citizenship by the Commissioner of Social Security
- 5 or the Commissioner of the Immigration and Naturaliza-
- 6 tion Service as soon as practicable after an initial inquiry
- 7 to the Attorney General.
- 8 (b) Notice to Individual of Nonverification.—
- 9 If the chief election official of a State receives a notice
- 10 under subsection (a) of nonverification of an individual's
- 11 United States citizenship, the official shall provide the in-
- 12 dividual with a written notice of such nonverification, and
- 13 shall include in the notice a description of the individual's
- 14 right to use the process provided under section 704(c) for
- 15 the prompt correction of erroneous information in the Pro-
- 16 gram.
- 17 (c) Rejection of Application.—If the chief elec-
- 18 tion official of a State receives a notice under subsection
- 19 (a) of nonverification of the United States citizenship of
- 20 an individual who is an applicant for voter registration in
- 21 the State, the official shall reject the application (subject
- 22 to the right to reapply), but only if each of the following
- 23 conditions has been satisfied:
- (1) The 30-day period beginning on the date
- 25 notice of nonverification was mailed or otherwise

- provided to the individual pursuant to subsection (b)
  has elapsed.
  - (2) During such 30-day period, the official did not receive adequate verification of the individual's United States citizenship from the Program, pursuant to a new inquiry to the Program made by the official upon receipt of information (from the individual or through any other reliable source) that erroneous or incomplete material information previously in the Program has been updated, supplemented, or corrected.

## (d) Removal of Ineligible Registrants.—

- (1) IN GENERAL.—If the chief election official of a State receives a notice under subsection (a) of nonverification of the United States citizenship of an individual who is registered to vote in elections for Federal office in the State, the official shall remove the name of the individual from the official list of eligible voters for elections for Federal office in the State (subject to the right to submit another voter registration application), but only if each of the following conditions has been satisfied:
- (A) The 30-day period beginning on the date notice of nonverification was mailed or

1	otherwise provided to the individual pursuant to
2	subsection (b) has elapsed.
3	(B) During such 30-day period, the official
4	did not receive adequate verification of the citi-
5	zenship of the individual under subsection
6	(c)(2).
7	(2) Conforming Amendment.—Section
8	8(a)(3) of the National Voter Registration Act of
9	1993 (42 U.S.C. 1973gg-6(a)(3)) is amended—
10	(A) by striking "; or" at the end of sub-
11	paragraph (B) and inserting a comma;
12	(B) by striking the semicolon at the end of
13	subparagraph (C) and inserting ", or"; and
14	(C) by adding at the end the following new
15	subparagraph:
16	"(D) in accordance with the citizenship
17	verification program established and operated
18	under title VII of the Securing America's Fu-
19	ture through Enforcement Reform Act of
20	2002;".
21	SEC. 703. REQUIRING VERIFICATION OF CITIZENSHIP OF
22	REGISTERED VOTERS AND APPLICANTS.
23	(a) Requiring Inquiries To Be Made Under
24	Program for Registrants.—

- 1 (1) IN GENERAL.—Not later than June 1,
  2 2003, the chief election official of each State shall
  3 submit a citizenship verification inquiry through the
  4 Program with respect to each individual who is reg5 istered to vote in elections for Federal office in the
  6 State as of such date.
- 7 (2)Removal  $_{
  m OF}$ REGISTRANTS WITHOUT 8 VERIFIED CITIZENSHIP.—In accordance with the 9 procedures described in section 702(d), the chief 10 election official of each State shall remove from the 11 list of individuals eligible to vote in elections for 12 Federal office in the State any individual who is the 13 subject of an inquiry under paragraph (1) whose 14 United States citizenship is not verified under the 15 Program.
- 16 (b) Requiring Inquiries To Be Made Under 17 Program for New Applicants for Voter Registra-18 tion.—
- 19 (1) IN GENERAL.—The chief election official of
  20 each State shall submit a citizenship verification in21 quiry through the Program with respect to each in22 dividual who, on or after the date on which the offi23 cial submits inquiries under subsection (a), applies
  24 to register to vote in elections for Federal office in
  25 the State.

- 1 (2) Prohibiting registration of individual
  2 Uals without verified citizenship.—The chief
  3 election official of a State may not accept a voter
  4 registration application submitted by an individual
  5 whose United States citizenship is not verified under
  6 the Program.
  - (3) SPECIAL RULE FOR STATES PERMITTING INDIVIDUALS TO REGISTER ON OR NEAR DATE OF ELECTION.—In the case of a State which, under law in effect continuously on and after January 1, 2003, permits an individual to register to vote in an election for Federal office fewer than 60 days before the date of the election (including at the polling place at the time of voting in the election), the following rules shall apply with respect to such individual's application for registration:
    - (A) Notwithstanding paragraph (2), the individual shall be permitted to register to vote and vote in the election (if the individual is otherwise eligible to register to vote and vote under applicable State law).
    - (B) On the day after the date of the election, the chief State election official shall submit a citizenship verification inquiry with respect to the individual through the Program.

1	The official may not submit the inquiry with re-
2	spect to the individual prior to such date.
3	(C) An election official at the polling place
4	shall transfer the ballot cast by the individual
5	to an appropriate State or local election official
6	to be set aside until the individual's citizenship
7	can be verified under the Program.
8	(D) As soon as practicable after receiving
9	the inquiry, the program shall provide the chief
10	election official of the State with verification or
11	nonverification of the individual's United States
12	citizenship.
13	(E) Upon verification of the individual's
14	United States citizenship through the program
15	(including verification resulting from the indi-
16	vidual's correction of erroneous information
17	pursuant to section 704(c)), the State shall ac-
18	cept the individual's voter registration applica-
19	tion and the individual's vote shall be tabulated
20	(c) REQUIRING NEW APPLICANTS REGISTERING TO
21	VOTE TO PROVIDE INFORMATION.—
22	(1) REGISTRATION WITH APPLICATION FOR
23	DRIVER'S LICENSE

1	(A) In General.—Section $5(c)(2)$ of the
2	National Voter Registration Act of 1993 (42
3	U.S.C. 1973gg-3(c)(2)) is amended—
4	(i) by striking "and" at the end of
5	subparagraph (D);
6	(ii) by striking the period at the end
7	of subparagraph (E) and inserting ";
8	and"; and
9	(iii) by adding at the end the fol-
10	lowing new subparagraph:
11	"(F) shall require the applicant to provide the
12	applicant's Social Security number.".
13	(B) Conforming Amendment.—Section
14	5(e)(2)(A) of such Act (42 U.S.C. 1973gg-
15	3(c)(2)(A)) is amended by inserting after "sub-
16	paragraph (C)" the following: ", or the infor-
17	mation described in subparagraph (F)".
18	(2) Mail registration.—Section 9(b)(1) of
19	such Act (42 U.S.C. $1973gg-7(b)(1)$ ) is amended by
20	striking "may require only such identifying informa-
21	tion" and inserting the following: "shall require the
22	applicant to provide the applicant's Social Security
23	number, and may require only such additional iden-
24	tifying information".

- 1 (3) Effective date.—The amendments made
- 2 by this subsection shall apply with respect to appli-
- 3 cants registering to vote in elections for Federal of-
- 4 fice after the expiration of the 90-day period which
- 5 begins on the date of the enactment of this Act.

#### 6 SEC. 704. RESPONSIBILITIES OF FEDERAL OFFICIALS.

- 7 (a) Responsibilities of the Commissioner of
- 8 Social Security.—As part of the Program, the Commis-
- 9 sioner of Social Security shall establish a reliable, secure
- 10 method which compares the name, date of birth, and social
- 11 security account number provided in an inquiry against
- 12 such information maintained by the Commissioner, in
- 13 order to verify (or not verify) the correspondence of the
- 14 name, date of birth, and number provided and whether
- 15 the individual is shown as a citizen of the United States
- 16 on the records maintained by the Commissioner (including
- 17 whether such records show that the individual was born
- 18 in the United States). The Commissioner shall not disclose
- 19 or release social security information (other than such
- 20 verification or nonverification).
- 21 (b) Responsibilities of the Commissioner of
- 22 THE IMMIGRATION AND NATURALIZATION SERVICE.—As
- 23 part of the Program, the Commissioner of the Immigra-
- 24 tion and Naturalization Service shall establish a reliable,
- 25 secure method which compares the name and date of birth

- 1 which are provided in an inquiry against information
- 2 maintained by the Commissioner in order to verify (or not
- 3 verify) the validity of the information provided, the cor-
- 4 respondence of the name and date of birth, and whether
- 5 the individual is a citizen of the United States.
- 6 (c) Updating Information.—The Commissioner of
- 7 Social Security and the Commissioner of the Immigration
- 8 and Naturalization Service shall each update the informa-
- 9 tion maintained under the Program in a manner that pro-
- 10 motes the maximum accuracy of the Program and shall
- 11 each provide a process for the prompt correction of erro-
- 12 neous information, including instances in which the Com-
- 13 mission is made aware of erroneous information under the
- 14 Program as a result of any action taken by an individual
- 15 upon receipt of a written notice of nonverification under
- 16 section 702(b).
- 17 SEC. 705. LIMITATION ON USE OF THE PROGRAM AND ANY
- 18 RELATED SYSTEMS.
- 19 (a) In General.—Notwithstanding any other provi-
- 20 sion of law, nothing in this subtitle shall be construed to
- 21 permit or allow any department, bureau, or other agency
- 22 of the United States Government to utilize any informa-
- 23 tion, data base, or other records assembled under the Pro-
- 24 gram for any other purpose other than as provided for
- 25 under this subtitle.

- 1 (b) No National Identification Card.—Nothing
- 2 in this subtitle shall be construed to authorize, directly or
- 3 indirectly, the issuance or use of national identification
- 4 cards or the establishment of a national identification
- 5 card.

#### 6 SEC. 706. ENFORCEMENT.

- 7 (a) Civil Action by Attorney General.—The
- 8 Attorney General may bring a civil action in an appro-
- 9 priate district court for such declaratory or injunctive re-
- 10 lief as is necessary to carry out this title.
- 11 (b) Private Right of Action.—(1) A person who
- 12 is aggrieved by a violation of this title may provide written
- 13 notice of the violation to the chief election official of the
- 14 State involved.
- 15 (2) If the violation is not corrected within 90 days
- 16 after receipt of a notice under paragraph (1), or within
- 17 20 days after receipt of the notice if the violation occurred
- 18 within 120 days before the date of an election for Federal
- 19 office, the aggrieved person may bring a civil action in an
- 20 appropriate district court for declaratory or injunctive re-
- 21 lief with respect to the violation.
- 22 (3) If the violation occurred within 30 days before
- 23 the date of an election for Federal office, the aggrieved
- 24 person need not provide notice to the chief election official

- 1 of the State under paragraph (1) before bringing a civil
- 2 action under paragraph (2).
- 3 (c) Attorney's Fees.—In a civil action under this
- 4 section, the court may allow the prevailing party (other
- 5 than the United States) reasonable attorney's fees, includ-
- 6 ing litigation expenses, and costs.
- 7 (d) Criminal Penalties.—A person, including an
- 8 election official, who knowingly and willfully deprives, de-
- 9 frauds, or attempts to deprive or defraud any individual
- 10 who is a citizen of the United States of the right to reg-
- 11 ister to vote through the operation of the Program or
- 12 through any other action taken pursuant to this title shall
- 13 be fined in accordance with title 18, United States Code,
- 14 or imprisoned not more than 5 years, or both.
- 15 (e) RELATION TO OTHER LAWS.—(1) The rights and
- 16 remedies established by this section are in addition to all
- 17 other rights and remedies provided by law, and neither
- 18 the rights and remedies established by this section nor any
- 19 other provision of this title shall supersede, restrict, or
- 20 limit the application of the Voting Rights Act of 1965 (42
- 21 U.S.C. 1973 et seq.).
- 22 (2) Nothing in this title authorizes or requires con-
- 23 duct that is prohibited by the Voting Rights Act of 1965
- 24 (42 U.S.C. 1973 et seq.).

1	SEC. 707. CHIEF ELECTION OFFICIAL DEFINED.
2	In this title, the term "chief election official" means,
3	with respect to a State, the individual designated by the
4	State under section 10 of the National Voter Registration
5	Act of 1993 (42 U.S.C. 1973gg–8) to be responsible for
6	coordination of the State's responsibilities under such Act.
7	SEC. 708. AUTHORIZATION OF APPROPRIATIONS.
8	There are authorized to be appropriated to the De-
9	partment of Justice, the Immigration and Naturalization
10	Service, and the Social Security Administration for fiscal
11	year and each succeeding fiscal year such sums as may
12	be necessary to carry out the provisions of this title.
13	TITLE VIII—REFORMING LEGAL
14	<b>IMMIGRATION</b>
15	Subtitle A—Promotion of
16	Citizenship
17	SEC. 801. OFFICE OF CITIZENSHIP ESTABLISHED; CHANGES
18	IN NATURALIZATION REQUIREMENTS.
19	(a) Office of Citizenship.—There is established
20	in the Immigration and Naturalization Service an office
21	to be known as the "Office of Citizenship". The head of
22	such office shall be the Chief of the Office of Citizenship.
23	The Chief shall be responsible for—
24	(1) promoting instruction and training on citi-
25	zenship responsibilities for aliens interested in be-

1	coming naturalized citizens of the United States, in-
2	cluding the development of educational materials;
3	(2) furthering efforts by such aliens to acquire,
4	in order to be eligible for naturalization—
5	(A) an understanding of the English lan-
6	guage;
7	(B) a knowledge and understanding of the
8	fundamentals of the history, and the principles
9	and form of government, of the United States;
10	(C) an understanding of, and attachment
11	to, the principles of the Constitution of the
12	United States; and
13	(D) an understanding of the oath of alle-
14	giance required under section 337(a) of the Im-
15	migration and Nationality Act (8 U.S.C.
16	1448(a));
17	(3) communicating and coordinating with the
18	heads of other Federal agencies and programs in-
19	volved with civic education and the promotion of
20	civic interests, such as the English as a Second Lan-
21	guage civics program at the Department of Edu-
22	cation; and
23	(4) promoting, through conferences, training
24	materials, and other materials, the familiarity of
25	aliens seeking to naturalize with the political and

civic privileges and responsibilities of United States
citizens.

## (b) STUDY OF NATURALIZATION EXAMINATION.—

- (1) In General.—The Chief of the Office of Citizenship shall conduct a study of the scope and nature of the examination of applicants for naturalization. The study shall analyze the value of the questions on the exam, and recommend questions that ought to be eliminated and new questions that ought to be included. The study shall recommend new questions to be included that gauge an applicant's understanding of the principles in the oath of allegiance required under section 337(a) of the Immigration and Nationality Act (8 U.S.C. 1448(a)).
- (2) CIVICS COURSE.—The study shall also analyze and make recommendations as to whether applicants for naturalization ought to be required to complete a course in civic education.
- (3) Report.—Not later than 6 months after his or her appointment, the Chief of the Office of Citizenship shall submit a report to the Congress containing the results of the study conducted under this subsection. The report shall also contain a proposed revised examination to be administered to applicants for naturalization that reflects the rec-

1	ommendations developed through the study. In de-
2	veloping the proposed examination, the Chief of the
3	Office of Citizenship shall consult with interested
4	groups specializing in immigration issues, civics or-
5	ganizations, patriotic associations, and veterans'
6	groups.
7	(c) Requiring Applicants for Naturalization
8	To Understand Oath.—
9	(1) REQUIREMENTS FOR NATURALIZATION.—
10	Section 312(a) (8 U.S.C. 1423(a)) is amended—
11	(A) in paragraph (1), by striking "and" at
12	the end;
13	(B) in paragraph (2), by striking the pe-
14	riod at the end and inserting "; and"; and
15	(C) by adding at the end the following:
16	"(3) an understanding of the oath of allegiance
17	required under section 337(a).".
18	(2) Examination.—Section 332(a) (8 U.S.C.
19	1443(a)) is amended by inserting before "ability"
20	the following: "understanding of the oath of alle-
21	giance required under section 337(a),".
22	(c) Contents of Certificate of Naturaliza-
23	TION.—Section 338 (8 U.S.C. 1449) is amended by insert-
24	ing before "and the seal" the following: "the oath of alle-
25	giance required under section 337(a), a statement that the

1	applicant recognizes the privileges and responsibilities of
2	citizenship;".
3	<b>Subtitle B—Treatment of Nationals</b>
4	of State Sponsors of Terrorism
5	SEC. 811. TREATMENT OF NATIONALS OF STATE SPONSORS
6	OF TERRORISM.
7	(a) In General.—
8	(1) Amendment.—Chapter 9 of title II, as
9	amended by section 265 of this Act, is further
10	amended by inserting after section 295 the following
11	new section:
12	"TREATMENT OF NATIONALS OF STATE SPONSORS OF
13	TERRORISM
14	"Sec. 296. (a) In General.—No nonimmigrant or
15	immigrant visa may be issued, or nonimmigrant or immi-
16	grant status otherwise provided, other than a visa or sta-
17	tus described in section 101(a)(15)(A), to any alien who
18	is a national of, or residing in, a country that is deter-
19	mined to be a state sponsor of terrorism, or that was sub-
20	ject to such a determination on September 11, 2001.
21	"(b) STATE SPONSOR OF TERRORISM DEFINED.—
22	"(1) In general.—In this section, the term
23	'state sponsor of terrorism' means any country,
24	other than Cuba, the government of which has been
25	determined by the Secretary of State under any of

1	the laws specified in paragraph (2) to have repeat-
2	edly provided support for acts of terrorism.
3	"(2) Laws under which determinations
4	WERE MADE.—The laws specified in this paragraph
5	are the following:
6	"(A) Section 6(j)(1)(A) of the Export Ad-
7	ministration Act of 1979 (or successor statute).
8	"(B) Section 40(d) of the Arms Export
9	Control Act.
10	"(C) Section 620A(a) of the Foreign As-
11	sistance Act of 1961.".
12	(2) CLERICAL AMENDMENT.—The table of con-
13	tents of the Immigration and Nationality Act is
14	amended by inserting after the item relating to sec-
15	tion 295 the following:
	"Sec. 296. Treatment of nationals of state sponsors of terrorism.".
16	(3) Effective date.—The amendments made
17	by this subsection shall take effect on the date of the
18	enactment of this Act and shall apply to visas
19	issued, or status provided, on and after such date.
20	(b) Application to Admitted Nonimmigrants.—
21	(1) In general.—In the case of a non-
22	immigrant alien lawfully admitted into the United
23	States who would have been ineligible to be granted
24	such nonimmigrant status if the amendments made

by subsection (a) had been in effect on the date on

- which such status was granted, notwithstanding any other provision of law, the period of authorized admission as such a nonimmigrant shall terminate 60 days after the date of the enactment of this Act, unless the nonimmigrant is the beneficiary (including a spouse or child of a principal alien, if eligible to receive a visa under section 203(d) of the Immigration and Nationality Act (8 U.S.C. 1153(d)) of—
  - (A) a petition for classification under section 204 of such Act (8 U.S.C. 1154) that was filed with the Attorney General on or before the date of the enactment of this Act; or
  - (B) an application for a labor certification under section 212(a)(5)(A) of such Act (8 U.S.C. 1182(a)(5)(A)) that was filed pursuant to the regulations of the Secretary of Labor on or before such date.
  - (2) DEPARTURE OF PETITION BENE-FICIARIES.—In the case of a nonimmigrant who is the beneficiary of a petition or application described in subparagraph (A) or (B) of paragraph (1), the period of authorized admission as such a nonimmigrant shall terminate on, and the alien shall be required to depart the United States before, the earlier of—

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1	(A) the date that is 60 days after the date
2	on which—
3	(i) such petition or application is fi-
4	nally denied; or
5	(ii) the nonimmigrant's application for
6	adjustment of status is finally denied; or
7	(B) the date on which such nonimmigrant
8	status terminates, unless such termination is
9	pursuant to an adjustment to the status of an
10	alien lawfully admitted for permanent residence.
11	(c) Repeal.—Section 306 of the Enhanced Border
12	Security and Visa Entry Reform Act of 2002 (Public Law
13	107–173) is repealed.
14	Subtitle C—Legal Immigration
14 15	Subtitle C—Legal Immigration Reform
15	Reform
15 16	Reform SEC. 821. EXTENDED FAMILY PREFERENCE CATEGORIES.
15 16 17	Reform  SEC. 821. EXTENDED FAMILY PREFERENCE CATEGORIES.  (a) IN GENERAL.—Section 203(a) (8 U.S.C.
15 16 17 18	Reform  SEC. 821. EXTENDED FAMILY PREFERENCE CATEGORIES.  (a) IN GENERAL.—Section 203(a) (8 U.S.C. 1153(a)) is amended to read as follows:
15 16 17 18	Reform  SEC. 821. EXTENDED FAMILY PREFERENCE CATEGORIES.  (a) IN GENERAL.—Section 203(a) (8 U.S.C. 1153(a)) is amended to read as follows:  "(a) Preference Allocation for Family-Spon-
115 116 117 118 119 220	Reform  SEC. 821. EXTENDED FAMILY PREFERENCE CATEGORIES.  (a) IN GENERAL.—Section 203(a) (8 U.S.C. 1153(a)) is amended to read as follows:  "(a) Preference Allocation for Family-Sponsored Immigrants.—Qualified immigrants who are the
15 16 17 18 19 20 21	Reform  SEC. 821. EXTENDED FAMILY PREFERENCE CATEGORIES.  (a) IN GENERAL.—Section 203(a) (8 U.S.C. 1153(a)) is amended to read as follows:  "(a) Preference Allocation for Family-Sponsored Immigrants.—Qualified immigrants who are the spouses or children of an alien lawfully admitted for per-
15 16 17 18 19 20 21 22	Reform  SEC. 821. EXTENDED FAMILY PREFERENCE CATEGORIES.  (a) IN GENERAL.—Section 203(a) (8 U.S.C. 1153(a)) is amended to read as follows:  "(a) Preference Allocation for Family-Sponsored Immigrants.—Qualified immigrants who are the spouses or children of an alien lawfully admitted for permanent residence shall be subject to the worldwide level

```
(b) Worldwide Level of Family-Sponsored Im-
 1
   MIGRANTS.—Section 201(c) (8 U.S.C. 1151(c)) is
 3
   amended—
 4
            (1)
                by
                     striking
                              "480,000"
                                          and inserting
        "87,934"; and
 5
 6
            (2) by
                     striking
                              "226,000"
                                          and
                                               inserting
        "87,934".
 7
 8
        (c) Numerical Limitation to Any Single For-
   EIGN STATE.—Section 202 (8 U.S.C. 1152) is amended—
10
            (1) in subsection (a)(4), by striking subpara-
11
        graph (A) and inserting the following:
                 "(A) 75 PERCENT NOT SUBJECT TO PER
12
13
            COUNTRY LIMITATION.—Of the visa numbers
14
            made available under section 203(a) in any fis-
15
            cal year, 75 percent shall be issued without re-
16
            gard to the numerical limitation under para-
17
            graph (2)."; and
18
            (2) in subsection (e)—
                (A) in paragraph (1), by adding "and" at
19
20
            the end;
21
                 (B) by striking paragraph (2); and
22
                 (C) by redesignating paragraph (3) as
23
            paragraph (2).
24
        (d) Procedure for Granting Immigrant Sta-
   TUS.—Section 204 (8 U.S.C. 1154) is amended—
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1	(1) in subsection $(a)(1)(A)(i)$ , by striking
2	"paragraph (1), (3), or (4) of"; and
3	(2) in subsection (a)(1)(B), by striking
4	"203(a)(2)" and "203(a)(2)(A)" each place such
5	terms appear and inserting "203(a)";
6	(3) in subsection $(a)(1)(D)(i)$ —
7	(A) in subclause (I), by striking "a peti-
8	tioner for preference status under paragraph
9	(1), (2), or (3)" and all that follows through
10	the period at the end and inserting "to be an
11	individual under 21 years of age for purposes of
12	adjudicating such petition, and for purposes of
13	admission as an immediate relative under sec-
14	tion 201(b)(2)(A)(i), notwithstanding the actual
15	age of the individual."; and
16	(B) in subclause (III), by striking "para-
17	graph (1), (2), or (3) of section 203(a), which-
18	ever paragraph is applicable," and inserting
19	"section 203(a), and under 21 years of age
20	(notwithstanding the actual age of the indi-
21	vidual),".
22	(4) in subsection (f), by striking "201(b),
23	203(a)(1), or 203(a)(3), as appropriate." and insert-
24	ing "201(b).".

1	(e) Classes of Deportable Aliens.—Section
2	237(a)(1)(E)(ii) (8 U.S.C. 1227(a)(1)(E)(ii)) is amended
3	by striking "203(a)(2)" and inserting "203(a)".
4	(f) Conditional Permanent Resident Status
5	FOR CERTAIN ALIEN SPOUSES AND SONS AND DAUGH-
6	TERS.—Section $216(g)(1)(C)$ (8 U.S.C. $1186a(g)(1)(C)$ )
7	is amended by striking "203(a)(2)" and inserting
8	"203(a)".
9	(g) Effective Date.—The amendments made this
10	section shall take effect on October 1, 2002.
11	SEC. 822. EMPLOYMENT THIRD PREFERENCE CATEGORY.
12	(a) In General.—Paragraph (3) of section 203(b)
13	(8 U.S.C. 1153(b)) is amended to read as follows:
14	"(3) Skilled workers and profes-
15	SIONALS.—
16	"(A) In general.—Visas shall be made
17	available, in a number not to exceed 28.6 per-
18	cent of such worldwide level, plus any visas not
19	required for the classes specified in paragraphs
20	(1) and (2), to the following classes of aliens
21	who are not described in paragraph (2):
22	"(i) Skilled workers.—Qualified
23	immigrants who are capable, at the time of
24	petitioning for classification under this
25	paragraph, of performing skilled labor (re-

1	quiring at least 2 years training or experi-
2	ence), not of a temporary or seasonal na-
3	ture, for which qualified workers are not
4	available in the United States.
5	"(ii) Professionals.—Qualified im-
6	migrants who hold baccalaureate degrees
7	and who are members of the professions.
8	"(B) Labor certification required.—
9	An immigrant visa may not be issued to an im-
10	migrant under subparagraph (A) until the con-
11	sular officer is in receipt of a determination
12	made by the Secretary of labor pursuant to the
13	provisions of section 212(a)(5)(A).".
14	(b) Effective Date.—The amendment made by
15	subsection (a) shall take effect on October 1, 2002.
16	SEC. 823. ELIMINATION OF DIVERSITY IMMIGRANT PRO-
17	GRAM.
18	(a) Worldwide Level of Diversity Immi-
19	GRANTS.—Section 201 (8 U.S.C. 1151) is amended—
20	(1) in subsection (a)—
21	(A) by inserting "and" at the end of para-
22	graph (1);
23	(B) by striking "; and" at the end of para-
24	graph (2) and inserting a period; and
25	(C) by striking paragraph (3); and

```
1
             (2) by striking subsection (e).
 2
        (b) Allocation of Diversity Immigrant Visas.—
    Section 203 (8 U.S.C. 1153) is amended—
 3
 4
             (1) by striking subsection (c);
 5
             (2) in subsection (d), by striking "(a), (b), or
 6
        (c)," and inserting "(a) or (b),";
 7
             (3) in subsection (e), by striking paragraph (2)
 8
        and redesignating paragraph (3) as paragraph (2);
 9
             (4) in subsection (f), by striking "(a), (b), or
        (c)" and inserting "(a) or (b)"; and
10
11
             (5) in subsection (g), by striking "(a), (b), and
12
        (c)" and inserting "(a) and (b)".
13
        (c) Procedure for Granting Immigrant Sta-
   TUS.—Section 204 (8 U.S.C. 1154) is amended—
14
15
             (1) by striking subsection (a)(1)(I); and
16
             (2) in subsection (e), by striking "(a), (b), or
17
        (c)" and inserting "(a) or (b)".
18
        (c) Effective Date.—The amendments made this
19
    section shall take effect on October 1, 2002.
20
   SEC. 824. REFUGEE ADMISSIONS.
21
        (a) In General.—Paragraphs (1) and (2) of section
22
   207(a) (8 U.S.C. 1157(a)) are amended to read as follows:
23
        "(a)(1) Except as provided in paragraph (2) and sub-
    section (b), the number of refugees who may be admitted
   under this section in any fiscal year shall be such number
```

- 1 as the President determines, before the beginning of the
- 2 fiscal year and after appropriate consultation, is justified
- 3 by humanitarian concerns or is otherwise in the national
- 4 interest.
- 5 "(2)(A) Except as provided in subparagraphs (B)
- 6 and (C), the number determined under paragraph (1) for
- 7 a fiscal year may not exceed the number of United Nations
- 8 High Commissioner for Refugees-referred refugees who
- 9 were resettled in a country other than the United States
- 10 (excluding any internally resettled person) in the second
- 11 preceding calendar year.
- 12 "(B) The number determined under paragraph (1)
- 13 for a fiscal year may exceed the limit specified in subpara-
- 14 graph (A) by the number of refugees admitted pursuant
- 15 to section 599D(b)(3) of the Foreign Operations, Export
- 16 Financing, and Related Programs Appropriations Act,
- 17 1990 (8 U.S.C. 1157 note).
- 18 "(C) The number determined under paragraph (1)
- 19 for a fiscal year may exceed the limit specified in subpara-
- 20 graph (A) if the Congress enacts a law providing for a
- 21 higher number.".
- 22 (b) Emergency Refugee Situations.—Section
- 23 207(b) (8 U.S.C. 1157(b)) is amended by striking "the
- 24 President may fix" and inserting "the President may, if
- 25 the Congress enacts a law providing such authority, fix".

1	(c) Effective Date.—The amendments made by
2	this section shall take effect on October 1, 2002.
3	TITLE IX—MISCELLANEOUS
4	PROVISIONS
5	SEC. 901. TEMPORARY PROTECTED STATUS.
6	(a) In General.—Section 244 (8 U.S.C. 1254a) is
7	amended—
8	(1) in subsection (a)—
9	(A) by striking paragraph (3)(D);
10	(B) in paragraph (4)—
11	(i) by striking subparagraph (B);
12	(ii) by moving the text of subpara-
13	graph (A) up and to the right so that it
14	follows immediately after the paragraph
15	heading; and
16	(iii) by striking "(A)";
17	(C) in paragraph (5), by striking "to deny
18	temporary protected status to an alien based on
19	the alien's immigration status or';
20	(2) in subsection (b)—
21	(A) in paragraph (1)—
22	(i) in subparagraph (A), by adding
23	"or" at the end
24	(ii) in subparagraph (B)—

1	(I) in clause (i), by striking "dis-
2	ruption of living conditions" and in-
3	serting "physical destruction of homes
4	and businesses";
5	(II) by amending clause (ii) to
6	read as follows:
7	"(ii) the foreign state is unable, tem-
8	porarily, to house and employ the aliens
9	who are nationals of the state residing in
10	the United States, but has a specific plan
11	to repatriate such nationals in a short and
12	specified period of time; and"; and
13	(III) in clause (iii), by striking ";
14	or" and inserting a period;
15	(iii) by striking subparagraph (C);
16	and
17	(iv) by adding at the end the fol-
18	lowing:
19	"An initial designation, or extension of a designa-
20	tion, of a foreign state (or part of such foreign
21	state) under this paragraph shall not become effec-
22	tive if the Attorney General finds that permitting
23	the aliens to remain temporarily in the United
24	States is contrary to the national interest of the
25	United States."

1	(B) in the last sentence of paragraph (2),
2	by striking "18 months" and inserting "12
3	months";
4	(C) in paragraph (3)—
5	(i) in subparagraph (A), by inserting
6	"all" after "and shall determine whether";
7	(ii) in subparagraph (B), by inserting
8	"all" after "no longer continues to meet";
9	and
10	(iii) by amending subparagraph (C) to
11	read as follows:
12	"(C) Extension of designation.—If
13	the Attorney General determines under sub-
14	paragraph (A) that a foreign state (or part of
15	such foreign state) continues to meet all the
16	conditions for designation under paragraph (1)
17	and that the foreign state warrants an exten-
18	sion, the period of designation of the foreign
19	State is extended for an additional period of 6
20	months (or, in the discretion of the Attorney
21	General, a period of 12 months)."; and
22	(D) in paragraph (5)—
23	(i) by striking subparagraph (B);
24	(ii) by moving the text of subpara-
25	graph (A) up and to the right so that it

1	follows immediately after the paragraph
2	heading; and
3	(iii) by striking "(A) Designa-
4	TIONS.—'';
5	(3) in subsection (e)—
6	(A) in paragraph (1)(B), by striking "The
7	amount of any such fee shall not exceed \$50.";
8	(B) in paragraph (2)—
9	(i) in subparagraph (A), by striking
10	"of paragraph (1)—" and all that follows
11	through the end and inserting the fol-
12	lowing: ", the provisions of section
13	212(a)(1) may be waived in the Attorney
14	General's discretion if a denial of tem-
15	porary protected status would separate the
16	alien from a spouse or child in the United
17	States.";
18	(ii) in subparagraph (B)—
19	(I) by amending clause (i) to
20	read as follows:
21	"(i) the alien is inadmissible under
22	section 212(a) by reason of having been
23	convicted of a crime committed in the
24	United States, or the alien is deportable

1	under section 237(a) (other than under
2	section 237(a)(1)(B));";
3	(II) in clause (ii), by striking the
4	period at the end and inserting "; or";
5	and
6	(III) by adding at the end the
7	following:
8	"(iii) the alien was unlawfully present
9	in the United States on the effective date
10	of the designation of the applicable foreign
11	state (or part of a state), or the effective
12	date of any extension of such designation,
13	unless a law to the contrary is enacted be-
14	fore such date, except that if the Congress
15	is adjourned sine die on such date, the
16	alien may be granted temporary protected
17	status for a period of not more than 4
18	months.";
19	(C) in paragraph (3)—
20	(i) by striking ", or" at the end of
21	subparagraph (B) and inserting a semi-
22	colon;
23	(ii) in subparagraph (C)—

1	(I) by inserting "and record the
2	alien's current address' after "reg-
3	ister"; and
4	(II) by striking the period at the
5	end and inserting a semicolon; and
6	(iii) by adding at the end the fol-
7	lowing:
8	"(D) the alien commits a crime after being
9	granted temporary protected status; or
10	"(E) the alien travels, no matter how brief-
11	ly, to the foreign state (or part of such state)
12	the designation of which was the basis of the
13	alien being granted such status.";
14	(D) in paragraph (4), in each of subpara-
15	graphs (A) and (B), by inserting before the pe-
16	riod at the end the following: ", unless the alien
17	travels, no matter how briefly, to the foreign
18	state (or part of such state) the designation of
19	which was the basis of the alien being granted
20	such status"; and
21	(E) by striking paragraph (6);
22	(4) in subsection (d), by striking paragraph (4);
23	(5) in subsection (e), by striking ", unless the
24	Attorney General determines that extreme hardship
25	exists" in the first sentence;

1	(6) in subsection (f)—
2	(A) by inserting "and" at the end of para-
3	graph (2);
4	(B) in paragraph (3), by striking "General;
5	and" and inserting "General, except to the for-
6	eign state (or part of such state) the designa-
7	tion of which was the basis of the alien being
8	granted such status."; and
9	(C) by striking paragraph (4); and
10	(7) in subsection (h)—
11	(A) in paragraph (1), by inserting "or the
12	House of Representatives" after "Senate";
13	(B) in paragraph (2), by striking "three-
14	fifths" and inserting "two-thirds"; and
15	(C) by inserting "and the House of Rep-
16	resentatives" after "Senate" each place such
17	term appears in paragraphs (2) and (3).
18	(b) Ineligibility of Certain Aliens.—
19	(1) In General.—In the case of a foreign
20	state (or part of a foreign state) initially designated
21	under section 244 (8 U.S.C. 1254a), or having such
22	a designation extended, before the date of the enact-
23	ment of this Act, an alien who is a national of such
24	state (or in the case of an alien having no nation-
25	ality, is a person who last habitually resided in such

- state), and was unlawfully present in the United States on the date of such designation or extension, shall be subject to paragraph (2).
- (2) ALIENS INELIGIBLE.—An alien described in 5 paragraph (1) shall not be considered eligible for 6 temporary protected status under section 244 pursu-7 ant to any initial or succeeding extension of a des-8 ignation described in such paragraph that takes ef-9 fect after the date of the enactment of this Act, un-10 less a law to the contrary is enacted before such ef-11 fective date, except that if the Congress is adjourned 12 sine die on such effective date, the alien may be 13 granted temporary protected status for a period of

## 15 SEC. 902. GOOD MORAL CHARACTER.

not more than 4 months.

14

- 16 (a) IN GENERAL.—Section 101(f)(6) (8 U.S.C.
- 17 1101(f)(6)) is amended to read as follows:
- 18 "(6) one who, by fraud or willfully misrepre-
- senting a material fact, seeks to procure (or has
- sought to procure or has procured) a visa, other doc-
- 21 umentation, or admission into the United States or
- other benefit provided under this Act, for himself,
- 23 herself, or any other alien;".
- (b) Effective Date.—The amendment made by
- 25 subsection (a) shall take effect on the date of the enact-

1	ment of this Act and shall apply to misrepresentations
2	made on or after such date.
3	SEC. 903. REMOVAL FOR ALIENS WHO MAKE MISREPRESEN
4	TATIONS TO PROCURE BENEFITS.
5	(a) In General.—Section 237(a)(3) (8 U.S.C.
6	1127(a)(3)) is amended by adding at the end the fol-
7	lowing:
8	"(F) MISREPRESENTATION.—Any alien
9	who, by fraud or willfully misrepresenting a ma-
10	terial fact, seeks to procure (or has sought to
11	procure or has procured) a visa, other docu-
12	mentation, or admission into the United States
13	or other benefit provided under this Act, for
14	himself, herself, or any other alien, is deport-
15	able.".
16	(b) Effective Date.—The amendment made by
17	subsection (a) shall take effect on the date of the enact-
18	ment of this Act and shall apply to misrepresentations
19	made on or after such date.
20	SEC. 904. DESIGNATIONS OF FOREIGN TERRORIST ORGANI
21	ZATIONS.
22	Section 219 (8 U.S.C. 1189) is amended—
23	(1) by striking "Secretary" each place such
24	term appears, excluding subparagraphs (A) and (C)

1	of subsection $(a)(2)$ , and inserting "official specified
2	under subsection (d)";
3	(2) in subsection (c)—
4	(A) in paragraph (2), by adding "and" at
5	the end;
6	(B) in paragraph (3), by striking "; and"
7	at the end and inserting a period; and
8	(C) by striking paragraph (4); and
9	(3) by adding at the end the following:
10	"(d) Implementation of Duties and Authori-
11	TIES.—
12	"(1) By secretary or attorney general.—
13	Except as otherwise provided in this subsection, the
14	duties under this section shall, and authorities under
15	this section may, be exercised by—
16	"(A) the Secretary of State—
17	"(i) after consultation with the Sec-
18	retary of the Treasury and with the con-
19	currence of the Attorney General; or
20	"(ii) upon instruction by the Director
21	of Homeland Security pursuant to para-
22	graph (2); or
23	"(B) the Attorney General—

1	"(i) after consultation with the Sec-
2	retary of the Treasury and with the con-
3	currence of the Secretary of State; or
4	"(ii) upon instruction by the Director
5	of Homeland Security pursuant to para-
6	graph (2).
7	"(2) CONCURRENCE.—The Secretary of State
8	and the Attorney General shall each seek the other's
9	concurrence in accordance with paragraph (1). In
10	any case in which such concurrence is denied or
11	withheld, the official seeking the concurrence shall
12	so notify the Director of Homeland Security and
13	shall request the Director of Homeland Security to
14	make a determination as to how the issue shall be
15	resolved. Such notification and request of the Direc-
16	tor of Homeland Security may not be made before
17	the earlier of—
18	"(A) the date on which a denial of concur-
19	rence is received; or
20	"(B) the end of the 60-day period begin-
21	ning on the date the concurrence was sought.
22	"(3) Exception.—It shall be the duty of the
23	Secretary of State to carry out the procedural re-
24	quirements of paragraphs (2)(A) and (6)(B) of sub-
25	section (a) in all cases, including cases in which a

- designation or revocation is initiated by the Attorney
- 2 General.".
- 3 SEC. 905. FOREIGN STUDENTS.
- 4 (a) Length of Visa Term.—Section 221(c) (8
- 5 U.S.C. 1201(c)) is amended—
- 6 (1) by striking "A nonimmigrant visa" and in-
- 7 serting "Except as otherwise provided by law, a non-
- 8 immigrant visa"; and
- 9 (2) by adding at the end the following:
- 10 "In the case of a nonimmigrant visa issued under subpara-
- 11 graph (F), (J), or (M) of section 101(a)(15) for study in
- 12 the United States, the visa shall not be valid for any pe-
- 13 riod in excess of the stated period that the institution or
- 14 place of study to which the visa relates determines is nec-
- 15 essary and proper for the purpose of achieving the objec-
- 16 tive of such study. Such determinations shall be timely
- 17 submitted, in accordance with such regulations as the At-
- 18 torney General may prescribe, as a condition of the grant-
- 19 ing of authority to issue documents demonstrating aliens'
- 20 eligibility for a visa under subparagraph (F), (J), or (M)
- 21 of section 101(a)(15).".
- 22 (b) ELIGIBLE INSTITUTION.—Section 214 (8 U.S.C.
- 23 1202), as amended by section 204 of this Act, is further
- 24 amended by adding at the end the following:

- 1 "(w) A nonimmigrant visa may not be issued under
- 2 subparagraph (F), (J), or (M) of section 101(a)(15) for
- 3 postsecondary study at an educational institution unless
- 4 that institution is an eligible institution for the purpose
- 5 of a program authorized under title IV of the Higher Edu-
- 6 cation Act of 1965 (20 U.S.C. 1070 et seq.).".
- 7 (c) Effective Date.—The amendment made by
- 8 subsection (a) shall take effect 6 months after the date
- 9 of the enactment of this Act. The amendment made by
- 10 subsection (b) shall take effect on the date of the enact-
- 11 ment of this Act.
- 12 SEC. 906. PAY GRADE GS-15 AVAILABLE FOR INS TRIAL AT-
- TORNEYS.
- 14 There are authorized to be appropriated such sums
- 15 as may be to establish a range for the annual rate of basic
- 16 pay for positions as a trial attorney in the Immigration
- 17 and Naturalization Service (or a successor agency) be-
- 18 tween the minimum annual rate of basic pay payable for
- 19 grade GS-11 of the General Schedule and the maximum
- 20 annual rate of basic pay payable for grade GS-15 of the
- 21 General Schedule.
- 22 SEC. 907. PROOF OF IDENTITY OF ALIENS SEEKING RELIEF.
- 23 (a) Asylum.—Section 208(b)(2) (8 U.S.C.
- (24 1158(b)(2)) is amended by adding at the end the fol-
- 25 lowing:

1	"(E) Proof of identity.—No alien may
2	be granted asylum until the alien proves the
3	alien's true identity by clear and convincing evi-
4	dence.".
5	(b) Adjustment of Status of Refugees.—Sec-
6	tion 209 (8 U.S.C. 1159) is amended by adding at the
7	end the following:
8	"(d) No alien may have the alien's status adjusted
9	under this section until the alien proves the alien's true
10	identity by clear and convincing evidence.".
11	(c) Cancellation of Removal.—Section 240A (8
12	U.S.C. 1229b) is amended by adding at the end the fol-
13	lowing:
13 14	lowing: "(f) Proof of Identity.—No alien may receive re-
14	"(f) Proof of Identity.—No alien may receive re-
14 15	"(f) Proof of Identity.—No alien may receive relief under this section until the alien proves the alien's
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	"(f) Proof of Identity.—No alien may receive relief under this section until the alien proves the alien's true identity by clear and convincing evidence.".
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	"(f) Proof of Identity.—No alien may receive relief under this section until the alien proves the alien's true identity by clear and convincing evidence.".  (d) Adjustment of Status of Nonimmigrants.—
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li></ul>	"(f) Proof of Identity.—No alien may receive relief under this section until the alien proves the alien's true identity by clear and convincing evidence.".  (d) Adjustment of Status of Nonimmigrants.—Section 245 (8 U.S.C. 1255) is amended—
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li><li>19</li></ul>	"(f) Proof of Identity.—No alien may receive relief under this section until the alien proves the alien's true identity by clear and convincing evidence.".  (d) Adjustment of Status of Nonimmigrants.—  Section 245 (8 U.S.C. 1255) is amended—  (1) by redesignating the subsection (l) added by
14 15 16 17 18 19 20	"(f) Proof of Identity.—No alien may receive relief under this section until the alien proves the alien's true identity by clear and convincing evidence.".  (d) Adjustment of Status of Nonimmigrants.—  Section 245 (8 U.S.C. 1255) is amended—  (1) by redesignating the subsection (l) added by section 1513(f) of Public Law 106–386 (114 Stat.
14 15 16 17 18 19 20 21	"(f) Proof of Identity.—No alien may receive relief under this section until the alien proves the alien's true identity by clear and convincing evidence.".  (d) Adjustment of Status of Nonimmigrants.—  Section 245 (8 U.S.C. 1255) is amended—  (1) by redesignating the subsection (l) added by section 1513(f) of Public Law 106–386 (114 Stat. 1536) as subsection (m); and

proves the alien's true identity by clear and convincing evi-2 dence.". 3 (e) Effective Date.—The amendments made by this section shall take effect on the date of the enactment of this Act and shall apply to relief provided on and after 6 such date. SEC. 908. FOLLOWING TO JOIN DEFINED. 8 Section 101(a) (8 U.S.C. 1101) is amended by adding at the end the following: 10 "(51) The term 'following to join' when used with re-11 spect to a spouse or child of an alien, means that the 12 spouse or child departs for the United States, in order to reside with the alien, during the 1-year period beginning 14 on the date on which the alien is admitted into the United 15 States.". SEC. 909. INFORMATION ON FOREIGN CRIMES. 17 Section 245(a) is amended— 18 (1) by striking "and" at the end of paragraph 19 (2);20 (2) by redesignating paragraph (3) as para-21 graph (4); and

(3) by inserting after paragraph (2) the fol-

lowing: "(3) the Attorney General has thoroughly ex-

amined the alien's countries of prior residence to de-

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- 1 termine that the alien has not committed a crime in
- those countries making the alien inadmissible, and".

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